

NOTICE OF SPECIAL MEETING

A SPECIAL MEETING OF THE CHARLOTTESVILLE CITY COUNCIL WILL BE HELD ON Monday, April 4, 2016, AT 6:00 p.m. IN THE Second Floor Conference Room.

THE PROPOSED AGENDA IS AS FOLLOWS:

Closed session as provided by Section 2.2-3712 of the Virginia Code

BY ORDER OF THE MAYOR

BY Paige Rice

SECOND FLOOR CONFERENCE ROOM – April 4, 2016

Council met in special session on this date with the following members present: Ms. Galvin, Ms. Szakos, Mr. Bellamy, Mr. Fenwick, Mr. Signer.

On motion by Ms. Szakos, seconded by Mr. Fenwick, Council voted, (Ayes: Ms. Szakos, Ms. Galvin, Mr. Signer, Mr. Fenwick; Noes: None; Absent at time of vote: Mr. Bellamy), to meet in closed session for (1) Obtaining legal advice regarding enforcement of a contract between the City and Charlottesville Parking Center, and to obtain advice as to Council's legal alternatives; (2) Consultation with legal counsel regarding specific legal matters requiring the provision of legal advice, relating to the negotiation of an agreement with the County for court facilities; and (3) as authorized by Virginia Code, sec. 2.2-3711(A)(1) for the purpose of discussion or consideration of prospective candidates for appointment to boards and commissions.

On motion by Ms. Szakos, seconded by Mr. Signer, Council certified by the following vote (Ayes: Ms. Galvin, Ms. Szakos, Mr. Bellamy, Mr. Fenwick, Mr. Signer; Noes: None), that to the best of each Council Member's knowledge, only public business matters lawfully exempted from the open meeting requirements of the Virginia Freedom of Information Act and identified in the motion convening the closed session were heard, discussed or considered in the closed session.

COUNCIL CHAMBERS – April 4, 2016

CALL TO ORDER

Council met in regular session on this date with the following members present: Ms. Galvin, Ms. Szakos, Mr. Bellamy, Mr. Fenwick, Mr. Signer.

AWARDS, RECOGNITIONS & ANNOUNCEMENTS

Mr. Bellamy read a proclamation for Sexual Assault Awareness Month, submitted by the Sexual Assault Resource Agency. Ms. Becky Weybright accepted on behalf of SARA and invited Council to an event Tuesday morning.

Ms. Szakos read a proclamation in recognition of Local Government Education Week.

Ms. Galvin read a proclamation in honor of C&O Restaurant's 40th Anniversary celebration, which took place April 3.

Mr. Signer read a proclamation recognizing April 5 as Annual National Service Day.

Ms. Galvin announced the Office of Economic Development has been recognized by the Virginia Economic Developer's Association for its GO Driver program. Mr. Engel accepted the award on behalf of the Office of Economic Development's staff.

Ms. Szakos announced the City Market has resumed at 100 Water Street and will run through October. Also, this Saturday from 11am-4pm is the Day Soiree at the Jefferson School Heritage Center.

Mr. Bellamy announced the Reentry Resource Fair on Saturday, April 30 from 10am-1pm at the Carver Recreation Center. Go to www.charlottesville.org/jobcenter to register to attend, or visit the Downtown Job Center at the JMRL.

Mr. Fenwick announced the week of April 11 is a City-wide bagged leaf collection.

Mr. Signer announced his open office hours this Thursday from 12-1pm at the Mayor's Office in City Hall. Also, a community forum will take place this Wednesday at 6:30 pm at Ebenezer Baptist Church.

Mr. Signer announced the City's Wyland Mayor's Challenge for Water Conservation. Go to www.mywaterpledge.com to pledge throughout the month of April. For more information, go to www.charlottesville.org/waterconservation.

BOARDS AND COMMISSIONS

Mr. Fenwick announced openings for Boards and Commissions, which can be found at www.charlottesville.org/boards.

On motion by Mr. Fenwick, seconded by Ms. Szakos, the following appointments were made to boards and commissions: to the Historic Resources Committee, Dede Smith; to the Retirement Commission, Scott Hendrix and Tim Carr. (Ayes: Ms. Galvin, Ms. Szakos, Mr. Bellamy, Mr. Fenwick, Mr. Signer; Noes: None.)

MATTERS BY THE PUBLIC

Mr. Signer read guidelines for Matters by the Public.

Mr. Louis Shultz, 1809 E. Market St., said Mr. Bellamy has not answered his questions about elections, Council meetings, and the terms of the City Manager's contract.

Ms. Marta Keene gave Council an update about JABA and thanked Council for their support.

Ms. Naomi Roberts, 1140 St. Clair Ave., said new additions to her neighborhood are not going to fit into the neighborhood. She said she does not favor increased density and added sidewalks.

Mr. John Heyden, Westwood Rd., thanked Mr. Fenwick for voting against the Council's recent rule changes. He said these rules seek to silence critics. He said Mr. Bellamy lead the Black Lives Matter interruption of Council proceedings in December, then voted against allowing others to be heard. He said only one side was heard at the press conference at Lee Park. He invited a frank discussion about a variety of issues with Mr. Bellamy, Dr. Turner, and other community members.

Mr. Peter Kleeman, 407 Hedge St., spoke about pedestrian infrastructure in the City. Crosswalks with huge divots present difficulties with citizens who are not able-bodied. He advocated for improved pedestrian access and infrastructure.

Mr. Gus Heldt, 210 6th Street NW, asked that development respect the historic heart of Charlottesville's African-American community in the Star Hill neighborhood. He asked that future development maintain low-rise buildings and contribute to the streetscape.

Ms. Samantha Wood thanked Mr. Bellamy and Ms. Szakos for their recent work on human rights. She said she works at The Haven and is concerned about the metered parking proposal. It would cost her \$4,000 a year to pay for metered parking, and she cannot afford a monthly payment for a parking garage space, which has a waiting list. She asked about discounted parking for downtown employees. She asked Council to consider low wage employees who need to park downtown.

Ms. Antonia LoLordo, 233 4th Street SW, asked that the City design a small area plan for Cherry Avenue, which connects UVA and downtown and will be affected by changes at West Main, Ridge and Cherry. Development on Cherry needs to be managed and well-designed.

Ms. Nancy Carpenter, Rose Hill neighborhood, said Council's parking implementation plan will affect workers in the downtown area. Existing infrastructure does not encourage public transit commuting, pedestrians and bicyclists, and alternatives to personal vehicles. Please consider low wage residents when deliberating the parking implementation plan this evening.

Mr. Brad Worrall, 213 6th St., said the Star Hill neighborhood's development sites should be treated sensitively and with an eye towards African American heritage.

Ms. Galvin said Mr. Shultz's questions were answered at the last meeting.

Mr. Bellamy said he is looking forward to meeting with Mr. Heyden. He said the press conference was called by members of the community who wanted to see the statue removed;

others with alternate opinions can call a conference as well if they wish. He said Mr. Shultz's comments were addressed.

Mr. Shultz was removed from the meeting at the direction of Mr. Signer for repeatedly speaking out during the meeting without being recognized.

CONSENT AGENDA

- a. **Minutes for March 21**
- b. **APPROPRIATION: From CATEC to the CATEC - IT Networking Academy Project - \$201,500 (2nd reading)**
- c. **APPROPRIATION: Edward Byrne Memorial Justice Assistance Grant (JAG) - \$24,950 (2nd reading)**
- d. **APPROPRIATION: Community Mental Health and Wellness Coalition Donation from Charlottesville Albemarle Community Foundation \$10,000 (2nd reading)**
- e. **APPROPRIATION: Department of Criminal Justice Byrne Special Fund Grant - \$9,991 (carried)**
- f. **APPROPRIATION: Housing Opportunities Made Equal (HOME) - \$40,000 Program Income (carried)**
- g. **APPROPRIATION: University of Virginia Contribution to the Reward and Transfer from Citywide Reserve - \$20,000 (carried)**
- h. **ORDINANCE: Lightower Fiber Networks II, LLC Telecommunications Franchise (carried)**

Ms. Szakos asked if item H. includes undergrounding of fiber optic cable at the Hydraulic/29/250 area, for which we have plans at Hillsdale. Mr. Jones said staff will keep this in consideration and will have an answer for the second reading.

Mr. Fenwick said he wants the record to reflect that he does not support the appropriation for item F.

On motion by Ms. Szakos, seconded by Ms. Galvin, the consent agenda passed. (Ayes: Ms. Galvin, Ms. Szakos, Mr. Bellamy, Mr. Fenwick, Mr. Signer; Noes: None.)

PUBLIC HEARING / APPROPRIATION / ORDINANCES:

FY 2017 BUDGET APPROPRIATION - CITY COUNCIL'S PROPOSED FY 2017

BUDGET (carried)

ORDINANCE - ANNUAL TAX LEVY (carried)

ORDINANCE - AMENDMENT TO CITY CODE - TRANSIENT OCCUPANCY (LODGING) TAX ORDINANCE CHANGE (carried)

Mr. Jones presented to Council and turned the presentation over to Ms. Beauregard. Ms. Beauregard reviewed changes to the proposed budget.

Ms. Szakos asked about the Wegman's bus route funding, which was paid for by Route 7 funding. Ms. Beauregard said staff will report back at the next work session

Mr. Fenwick confirmed that Parks and Recreation had fuel savings.

Mr. Fenwick asked for clarification on bonds and the CIP. He asked how much funding was put back into the ABRT fund. Ms. Beauregard reviewed the totals that were added back in for the ABRT organizations. Mr. Fenwick confirmed the CSA reduction was still part of the budget. Ms. Szakos confirmed that the CSA reductions were not a budget cut, but a decrease in need.

At Mr. Bellamy's request, Ms. Beauregard gave an overview of the work session structure for April 7.

Mr. Fenwick asked where bonuses for City personnel are reflected in the budget. Ms. Beauregard said this shows up under actual expenses for salaries and benefits, but bonuses are not budgeted.

On motion, the public hearing on FY 2017 budget was opened.

Ms. Bernadette Whitsett-Hammond, 1440 Plymouth Rd., gave an overview of history of the Daughters of Zion Cemetery, which was recently nominated for inclusion on Virginia's Most Endangered Historic Places list. She asked Council to fund the cemetery's restoration project.

Ms. Maxine Holland, 675 Huckleberry Ln., invited Council to the rededication for the cemetery on May 29. She urged Council to fund restoration needs for the cemetery.

Ms. Taneshka Cruise, LAJC Attorney, said she coordinated the center's legal youth project. Two youths from Honduras shared their stories with Council.

Ms. Susan Cruise, LAJC, thanked Councilors for working to understand and resolve Legal Aid's request for restored funding. She said the stakes are high, especially for immigrant children.

Ms. Colette Hall, 101 Robertson Ln., said the current ABRT process is well-structured. She said if non-profits were to become permanent line items, this would disregard the process. She said the school's budget has ballooned to one-third of the City's budget.

Mr. Bellamy made a motion to approve the budget; Ms. Szakos seconded the motion. The motion carried.

On motion by Ms. Galvin, seconded by Mr. Fenwick, the ordinance for the annual tax levy carried.

On motion by Mr. Fenwick, seconded by Ms. Galvin, the ordinance for the lodging tax carried.

On motion, the public hearing on the annual tax levy was opened. Having no speakers, the public hearing was closed.

On motion, the public hearing on the lodging tax was opened. Having no speakers, the public hearing was closed.

PUBLIC HEARING / ORDINANCE: YMCA UTILITY RIGHT-OF-WAY AGREEMENT (carried)

YMCA Utility Right-of-Way Agreement

Ms. Robertson presented to Council and answered clarifying questions.

On motion, the public hearing was opened. Having no speakers, the hearing was closed.

On motion by Ms. Szakos, seconded by Mr. Fenwick, the ordinance carried.

PUBLIC HEARING / ORDINANCE: UNDERGROUND UTILITY RIGHT-OF-WAY AGREEMENT ACROSS CITY YARD (carried)

Ms. Robertson presented to Council and answered clarifying questions.

Ms. Szakos asked if the City can require undergrounding existing lines while they are undergrounding the new lines. Ms. Robertson said it is not clear, but undergrounding of existing lines is not required by the existing project. Ms. Szakos asked that staff convey Council's eagerness to do this; Council concurred.

On motion, the public hearing was opened.

Mr. Mark Green, 1208 Preston Ave., developer of the King Lumber project, provided an explanation for why Dominion has asked for this easement and asked for Council's support.

Having no further speakers, the hearing was closed.

On motion by Ms. Szakos, seconded by Ms. Galvin, the ordinance carried.

Council took a recess at 8:45 p.m. and reconvened at 8:59 p.m.

RESOLUTION: PARKING MANAGEMENT IMPLEMENTATION PLAN

Mr. Engel presented to Council. Mr. Iain Banks from Nelson/Nygaard was also present.

Mr. Bellamy asked if we need revenue from this. Mr. Engel said meters should be revenue-neutral and would be put into place in order to manage parking availability.

Mr. Bellamy asked if provisions could be put into place for need-based parking clients. Mr. Banks explained pricing structures for on-street and off-street parking. Reduced cost passes for parking in the garages for employees is an option.

Mr. Fenwick asked for clarification as to why this is a resolution and not an ordinance. Ms. Robertson said this simply directs staff to begin working on tasks related to implementation. An ordinance would come back to Council at a later time.

Ms. Szakos said the need for long-term parking for employees needs to be addressed immediately once the pilot project begins so that free spaces do not get crowded out.

Ms. Szakos asked to add a fourth clause to the resolution, to vigorously explore options so that employee parking can be made available during the pilot.

Ms. Galvin asked about monthly spaces being held and not actively used at the garages. Mr. Engel said there is a waiting list for both garages, and the garage spaces are being used.

Ms. Galvin said we should ensure we exhaust all possibilities to find affordable ways for downtown employees to park.

Ms. Szakos asked staff to look into partnerships with churches for parking.

Mr. Fenwick asked what public outreach has been done for tonight's parking discussion. Mr. Engel said it was noticed as part of the regular Council agenda. Mr. Fenwick read an email exchange excerpt from the Chamber of Commerce stating that they were not notified of this matter.

Ms. Galvin made a motion to pass the resolution, including an additional provision that staff will plan and implement a public process to provide information about the proposed pilot metering program and develop a strategy to accommodate downtown employee parking. Ms. Szakos seconded the motion.

Mr. Bellamy asked for a timeline on when staff will return to Council with information. He said he is interested in examining a \$1/hour rate for the meters.

Mr. Signer said he is not enthusiastic about the \$2/hour model, but he sees the reasoning for it. Ms. Galvin said she would be open to further exploring the option for \$1/hour rate, but the use of the street should no longer be for long-term parking.

Mr. Banks said you will get some change in usage with any fee. This plan includes more robust enforcement, so that may also change usage.

Ms. Szakos moved for a ten minute extension; Mr. Bellamy seconded. Council voted to continue the discussion.

Ms. Szakos asked if the \$1/hour rate would pay for the cost of running the metered system. Mr. Banks said we would have to examine this. You would see more change in use at the \$2/hour rate.

Mr. Engel said a decision on hourly rates does not have to be made at this time.

Ms. Szakos said a tiered rate system may be an option.

Ms. Galvin offered a revision of her motion, to add under item #1, three embedded conditions, including planning and implementing a public process to provide information and answer questions about the proposed pilot on-street metering program, developing a strategy to accommodate downtown employee parking needs, and investigating the pros and cons of different tiers of parking pricing per hour such as \$1.00 and \$2.00 / hour. Ms. Szakos accepted the amendment.

The motion passed. (Ayes: Ms. Galvin, Ms. Szakos, Mr. Bellamy, Mr. Signer; Noes: Mr. Fenwick.)

ORDINANCE: NEW PERMIT TO AUTHORIZE OPERATION OF VALET PARKING WITHIN PUBLIC RIGHTS-OF-WAY (carried)

Mr. Engel presented to Council. Mr. Brandon Black, operator of the business proposing this service, was also present.

Ms. Szakos asked if there was any potential for a church rate should they wish to use this service for church activities. Ms. Robertson said as a general rule, specific rates are not modified according to the type of user. Ms. Szakos requested possible consideration for modified rates for church groups as this plan develops.

On motion by Ms. Szakos, seconded by Mr. Fenwick, the ordinance carried.

RESOLUTION: STRATEGIC INVESTMENT AREA IMPLEMENTATION ACTION PLAN FRAMEWORK

Mr. Ikefuna presented to Council.

Mr. Bellamy asked about dual roles for the redevelopment specialist. Mr. Ikefuna said the responsibility of this person would go beyond a single role, and staff is recommending this person be in the City Manager's office.

Ms. Galvin moved for a ten minute extension; Mr. Bellamy seconded.

Ms. Szakos asked if money in the CIP for SIA implementation could be used. Mr. Ikefuna said it could.

Ms. Galvin requested that consideration of an overlay district and a form-based code be included in staff's review of the SIA recommendations. These key regulatory changes were offered by the SIA plan. She requested including language stating that they would be considered. She also asked to expand language in the priority housing chart to include Friendship Court. Mr. Ikefuna said the residents will be involved, and this is articulated in the plan. Ms. Galvin said she feels satisfied with the explanation.

Mr. Signer said we should ensure we are creating a functional government that can efficiently interact with other entities to build affordable housing. He said the upcoming efficiency study may provide answers as well. Mr. Jones said he wants to make sure expectations for this position are realistic. Ms. Szakos clarified that this would be an SIA-specific position.

Mr. Bellamy said we need to address the needs of public housing residents and not frame this solely in terms of the SIA plan.

Council agreed to extend the discussion by five minutes.

Ms. Galvin said this should focus on all redevelopment projects in the SIA.

Mr. Signer suggested tasking staff with devising a basic strategy for a robust division to direct development in the City prior to the efficiency study. Mr. Jones said staff can have this conversation.

Ms. Szakos said she shares Mr. Bellamy's urgency, but Council can take this step now and address some of the other housing areas once the new CRHA Director has come on board.

Mr. Signer said this can be accomplished with a phased approach.

Ms. Galvin moved that Council accept the resolution to adopt an SIA Action Plan Implementation framework as developed by staff with the additional language that there is an acknowledgement of a need to hire staff dedicated to the coordination of the implementation activities associated with the SIA, but also with particular emphasis on the needs of the public housing community, as well as the assisted housing community. Ms. Szakos and Mr. Signer said Council agreed to adopt the SIA plan and task staff with developing a framework to address the City's complete redevelopment needs, including all public housing redevelopment, in collaboration with the CRHA, within 45 days. All of these concerns should also be included in the management efficiency study, to develop the best organizational structure and advise staff on how to address these needs. Ms. Szakos seconded the motion.

Mr. Jones said staff will reach out to the Housing Authority about this.

Ms. Szakos seconded the motion.

Mr. Fenwick said he is concerned about governance by resolution and a lack of community engagement.

Ms. Szakos read from the report, which said, "There were several community engagements during the planning process; however, there has not been any community outreach conducted as part of preparing this report. As the implementation proceeds, there will be several opportunities for Community Engagement. This would include community involvement in the planning process, outreach with Piedmont Housing Authority (PHA) and its residents, Charlottesville Redevelopment and Housing Authority (CRHA) and its residents, the Ridge Street Neighborhood Association, Belmont-Carlton Neighborhood Associations, Martha Jefferson Neighborhood Association, North Downtown Neighborhood Association, Bridge PAI, Urban Agriculture Collective Collaborative (UACC), nonprofit organizations, and private sector."

The resolution passed. (Ayes: Ms. Galvin, Ms. Szakos, Mr. Bellamy, Mr. Signer; Noes: Mr. Fenwick.)

MATTERS BY THE PUBLIC

Mr. Brandon Collins, 418 Fairway Ave., said redevelopment has not moved forward in the past two years. The Housing Authority needs to carry out redevelopment, but they are not prepared to do so. PHAR is in a place to move forward. He asked that PHAR have the opportunity to present their resident-directed redevelopment plan to Council if they hold a work session on housing. He supported conversations about mixed income instead of a straight market-rate model.

Ms. Rebecca Quinn, 104 4th St., said moving cars every two hours is extremely inefficient for both employees and employers. Businesses should consider the benefits in employee efficiency with metered parking. She said the City Manager and Department Heads should give their employees direction to refrain from using 2-hour parking. She suggested looking into increasing the Water Street garage by two floors.

Ms. Galvin said structured supported housing is currently provided at 10%, with a goal of 15%. Expanding the supply of housing will have a deflationary effect on cost.

Mr. Bellamy said this Council as a whole is committed to creating a variety of affordable housing, with no one left behind.

Ms. Lena Seville said we should not concentrate poverty, but as long as we concentrate wealth, we increase our housing stock without increasing affordable housing.

Meeting adjourned at 10:40 p.m.