## CITY OF CHARLOTTESVILLE

Department of Neighborhood Development Services
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Charlottesville, Virginia 22902
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www.charlottesville.org

September 13, 2019

TO: Charlottesville Planning Commission, Neighborhood Associations \& News Media

## Please Take Notice

A Work Session of the Charlottesville Planning Commission will be held on Tuesday, September 24, 2019 at 5pm in the NDS Conference Room (610 East Market Street)

## AGENDA

1. 218 West Market Street Special Use Permit Proposal
2. Public Comment
cc: City Council
Dr Tarron Richardson
Paul Oberdorfer
Alexander Ikefuna
Planners
Jeff Werner
Lisa Robertson

# CITY OF CHARLOTTESVILLE <br> DEPARTMENT OF NEIGHBORHOOD DEVELOPMENT SERVICES <br> PLANNING COMMISSION <br> <br> PRELIMINARY DISCUSSION: SPECIAL USE PERMIT 

 <br> <br> PRELIMINARY DISCUSSION: SPECIAL USE PERMIT}

Author of Memo: Brian Haluska, Principal Planner<br>Date of Meeting: September 24, 2019

RE: 218 West Market Street

## Background

Jeff Levien of Heirloom Real Estate Holdings, LLC, acting as agent for owner Market Street Promenade, LLC, has submitted a special use permit for a mixed-use development at 218 West Market Street. The request is for additional height and density.

The conceptual plan proposes a new building with up to 134 residential units. The property is further identified on City Real Property Tax Map 33 Parcel 276. The site is zoned Downtown Corridor with an Architectural Design Control District Overlay Zone and Urban Corridor Parking Overlay Zone. The property is approximately 0.56 acres.

## Vicinity Map



## Preliminary Analysis

## Reason for Special Use Permit

The applicant is requesting a special use permit for additional height and density.
The maximum height permitted by right in the Downtown zoning district is 70 feet, with an additional 31 feet permitted by special use permit. The applicant shows a maximum building height of 101 feet.

The maximum by-right residential density in the Downtown corridor is 43 dwelling units per acre, with 240 units per acre permitted by special use permit. The applicant is requesting density of 240 dwelling units an acre.

## Questions for Discussion

- Engagement with the adjacent streets - The proposed building will frontage on both West Market Street and Old Preston Avenue. The frontage on Old Preston faces the HVAC facility for the Omni hotel, but is also along a pedestrian connection to the Downtown Mall. How does the proposed building massing impact Old Preston Avenue?
- Massing and Scale - The proposed building would be 101 feet tall, and would be a focal point of persons travelling east down West Market Street. The building is in proximity with several other tall structures - including the Omni Hotel and the CODE building that is currently under construction. The adjacent buildings along West Market, however, are only single story buildings.


## Attachments

Application
Conceptual plan with Drawings

## City of Charlottesville Application for Special Use Permit

## GINIA -

Address of Property: $\qquad$ RECEIVED
Tax Map and Parcel Number(s): 33-276
Current Zoning District Classification: Downtown
Comprehensive Plan Land Use Designation:Mixed-Use
NELGBOOHOOD DEVEOPMENT SERMCES
Is this an amendment to an existing SUP? $\mathbb{N}$
If "yes", provide the SUP \#: $\qquad$
Applicant: Heirleom Real Estate Holdings, LLC - Jeff Leviens

Phone: 434-245-5803
Email: Teff e vevienzicom
Applicant's Role in the Development (check one):
Owner Owner's Agent Designer Contract Purchaser
Owner of Record: Market Stiect Promenvade, LLC
Address: 1500 Amherst St. Suite 3, Charbttesville, VA 27903
Phone: $\qquad$ Email: $\qquad$

## Reason for Special Use Permit:

$x$ Additional height: $10 \mid$ feet
X Additional residential density: $\qquad$ units, or 240 units per acre

$\square$Authorize specific land use (identify) Other purpose(s) (specify City Code section):
(1) Applicant's and (2) Owner's Signatures
(1) Signature Print JeffLevien Date 8/13/19 Applicant's (Cifcle One): LLC Member LLC Manager Corporate Officer (specify) $\qquad$ Other (specify): $\qquad$
(2) Signature $\qquad$ Print $\qquad$ Date $\qquad$
Owner's (Circle One): LLC Member LLC Manager Corporate Officer (specify) Other (specify):

| City of Charlottesville <br> Application for Special Use Permit <br> Project Name: $\qquad$ 218 West Harket Redevedopment <br> Address of Property: $\qquad$ 218 West Market Strrect <br> Tax Map and Parcel Number(s): $\qquad$ 33-276 <br> Current Zoning District Classification: Demuranans <br> Comprehensive Plan Land Use Designation: Mexed-1)se. $\qquad$ <br> Is this an amendment to an existing SUP? $N$ <br> If "yes", provide the SUP \#: $\qquad$ |
| :---: |
| Applicant: Heishom Real Gishete Haldiege, LLC. <br> Address: \% Miesbanc Pastivere $\qquad$ $3002^{\text {2as }}$ ST NE Chadatitesuille, ll 22902 <br> Phone: 484-245-5803 $\qquad$ Emall: <br> liopere mikebencentions.es Jefo e levichsicom <br> tagelevinszicom <br> Applicant's Role in the Development (check one): <br> Owner <br> Owner's'Agent <br> Designer <br> Contract Purchaser <br> Owner of Record: Market Stieet Promeivade, I.I.C <br> Address; $B 80$ Awheret St, Svite 3. Clarbthsville, VAt 27903 <br> Phone: $\qquad$ Email: $\qquad$ |
| Reason for Speclal Use Permit: <br> Additional height: $\qquad$ 101 feet <br> Additional residential density: $\qquad$ units, or $\qquad$ 240 units per acre Authorize specific lend use (identify) $\qquad$ Other purpose(s) (specify City Code section): $\qquad$ |
| (1) Applicant's and (2) Owner's Signatures <br> (1) Signature $\qquad$ Print $\qquad$ Jeffleven Date $\qquad$ $8 / 13 / 19$ Applicant's (Cifce One): LLC Member LLC Manager) Corporate Officer (specify) $\qquad$ Other (specify): $\qquad$ <br> (2) Signature $\qquad$ Lur Print $\qquad$ Nothi M. Mlallatenendy Date $\qquad$ $8-13-19$ Owner's (Circle One): LCC Member (LLC Manage) Corporate Officer (specify) $\qquad$ Other (specify): $\qquad$ - |



## City of Charlottesville

 Pre-Application Meeting VerificationProject Name: $\underline{218 \text { West Market Street }}$

Pre-Application Meeting Date: 04/09/2019
Applicant's Representative: Craig Kotarski / Jeff Dreyfus
Planner: Brian Haluska
Other City Officials in Attendance:

The following items will be required supplemental information for this application and must be submitted with the completed application package:

1. Preliminary Elevations
2. $\qquad$
$\qquad$
3. $\qquad$
$\qquad$
4. $\qquad$
$\qquad$
5. $\qquad$ $\longrightarrow$

Planner Signature:


## City of Charlottesville

 Application ChecklistProject Name: $\qquad$ 218 West Market Redevelopment

## I certify that the following documentation is ATTACHED to this application:

34-158(a)(1): a site plan (ref. City Code 34-802 (generally); 34-1083 (communications facilities)
34-158(a)(3): Low-impact development (LID) methods worksheet (required for developments that include non-residential uses, and developments proposing 3 or more SFDs or TFDs)

34-158(a)(4): a building massing diagram, and building elevations (required for applications proposing alteration of a building height or footprint, or construction of any new buildings)) 34-158(a)(5) and 34-12: affordable housing data. (i) how many (if any) existing dwelling units on the property are an "affordable dwelling unit" by the city's definitions? (ii) Will existing affordable units, or equivalent affordable units, remain following the development? (iii) What is the GFA of the project? GFA of residential uses? GFA of non-residential uses?

34-157(a)(1) Graphic materials that illustrate the context of the project, and a narrative statement as to compatibility with existing patterns of use and development
 34-157(a)(2) Narrative statement: applicant's analysis of conformity with the Comprehensive Plan 34-157(a)(3) Narrative statement: compliance with applicable USBC provisions

34-157(a)(4) Narrative statement identifying and discussing any potential adverse impacts, as well as any measures included within the development plan, to mitigate those impacts
 34-158(a)(6): other pertinent information (narrative, illustrative, etc.)
$\square$ All items noted on the Pre-Application Meeting Verification.

## Applicant

Signature
By Its: Print $\qquad$ Date

(For entities, specify: Officer, Member, Manager, Trustee, etc.)


# City of Charlottesville 

## Community Meeting

## Project Name: 218 West Market Street Redevelopment

Section 34-41(c)(2) of the Code of the City of Charlottesville (adopted October 19, 2015) requires applicants seeking rezonings and special use permits to hold a community meeting. The purpose of a community meeting is to provide citizens an opportunity to receive information about a proposed development, about applicable zoning procedures, about applicable provisions of the comprehensive plan, and to give citizens an opportunity to ask questions. No application for a rezoning shall be placed on any agenda for a public hearing, until the required community meeting has been held and the director of neighborhood development services determines that the application is ready for final review through the formal public hearing process.

By signing this document, the applicant acknowledges that it is responsible for the following, in connection to the community meeting required for this project:

1. Following consultation with the city, the applicant will establish a date, time and location for the community meeting. The applicant is responsible for reserving the location, and for all related costs.
2. The applicant will mail, by U.S. mail, first-class, postage pre-paid, a notice of the community meeting to a list of addresses provided by the City. The notice will be mailed at least 14 calendar days prior to the date of the community meeting. The applicant is responsible for the cost of the mailing. At least 7 calendar days prior to the meeting, the applicant will provide the city with an affidavit confirming that the mailing was timely completed.
3. The applicant will attend the community meeting and present the details of the proposed application. If the applicant is a business or other legal entity (as opposed to an individual) then the meeting shall be attended by a corporate officer, an LLC member or manager, or another individual who can speak for the entity that is the applicant. Additionally, the meeting shall be attended by any design professional or consultant who has prepared plans or drawings submitted with the application. The applicant shall be prepared to explain all of the details of the proposed development, and to answer questions from citizens.
4. Depending on the nature and complexity of the application, the City may designate a planner to attend the community meeting. Regardless of whether a planner attends, the City will provide the applicant with guidelines, procedures, materials and recommended topics for the applicant's use in conducting the community meeting.
5. On the date of the meeting, the applicant shall make records of attendance and shall also document that the meeting occurred through photographs, video, or other evidence satisfactory to the City. Records of attendance may include using the mailing list referred to in \#1 as a sign-in sheet (requesting attendees to check off their names)) and may include a supplemental attendance sheet. The City will provide a format acceptable for use as the supplemental attendance sheet.

Applicant: Heirhom Red Estate Holdings, LCC
By:
Signature $\qquad$ Print Jeffrey Leven Date $8 / 13 / 19$

Its: manager (Officer, Member, Trustee, etc.)

## City of Charlottesville

 Owner's Authorizations(Not Required)

## Right of Entry- Property Owner Permission

I, the undersigned, hereby grant the City of Charlottesville, its employees and officials, the right to enter the property that is the subject of this application, for the purpose of gathering information for the review of this Special Use Permit application.

Owner: $\qquad$ I LC Date $\qquad$
By (sign name): $\qquad$ Print Name: $\qquad$
Owner's: LLC Member
LLC Manager
Corporate Officer (specify): $\qquad$
Other (specific): $\qquad$

## Owner's Agent

I, the undersigned, hereby certify that I have authorized the following named individual or entity to serve as my lawful agent, for the purpose of making application for this special use permit, and for all related purposes, including, without limitation: to make decisions and representations that will be binding upon my property and upon me, my successors and assigns.

Name of Individual Agent: $\qquad$ Jeff Levied

Name of Corporate or other legal entity authorized to serve as agent:


Owner: Jeffrey Levien Date: $\qquad$
By (sign name): $\qquad$ Print Name: $\qquad$ Circle one:

Owner's: LLC Member


Corporate Officer (specify): $\qquad$ Other (specific): $\qquad$


Right of Entry- Property Owner Permission
I, the undersigned, hereby grant the City of Charlottesville, its employees and officials, the right to enter the property that is the subject of this application, for the purpose of gathering information for the review of this Special Use Permit application.

Owner; $\qquad$ Market stincet Pmpearade, le Date $\qquad$ 8-13-19 By (sign name):
 Print Name: $\qquad$ Joint M. recrerrendaby
Owner's: LLC Member LCManaEer

Corporate Officer (specify): $\qquad$
Other (specific): $\qquad$
Owner's Agent
1, the undersigned, hereby certify that I have authorized the following named individual or entity to serve as my lawful agent, for the purpose of making application for this special use permit, and for all related purposes, including, without limitation; to make decisions and representations that will be binding upon my property and upon me, my successors and assigns.

Name of Individual Agent: $\qquad$ Tens Leariens

Name of Corporate or other legal entity authorized to serve as agent: Heirloses Real Esther Holdings us

Owner:

$\qquad$ Jeffrey Levin Print Name: $\qquad$
By (sign name):
Circle one:
Owner's: LLC Member
LLC Manager
Corporate Officer (specify): $\qquad$ Other (specific): $\qquad$

## City of Charlottesville Disclosure of Equitable Ownership

Section 34-8 of the Code of the City of Charlottesville requires that an applicant for a special use permit make complete disclosure of the equitable ownership "real parties in interest") of the real estate to be affected. Following below I have provided the names and addresses of each of the real parties in interest, including, without limitation: each stockholder or a corporation; each of the individual officers and directors of a corporation; each of the individual members of an LLC (limited liability companies, professional limited liability companies): the trustees and beneficiaries of a trust, etc. Where multiple corporations, companies or trusts are involved, identify real parties in interest for each entity listed.

Name
 Address 2093 Goading Road North Garden, VA 22459
Name $\qquad$ Address $\qquad$
Name $\qquad$ Address $\qquad$
Name $\qquad$ Address $\qquad$
Attach additional sheets as needed.
Note: The requirement of listing names of stockholders does not apply to a corporation whose stock is traded on a national or local stock exchange and which corporation has more than five hundred (500) shareholders.

Applicant: Hevirhan Real Estate Hadings, LLC
By:
Signature
Print Jeffrey leven Date $8 / 13 / 19$
Its: Manager (Officer, Member, Trustee, etc.)


| Application Type | Quantity | Fee | Subtotal |
| :--- | :---: | :--- | :--- |
| Special Use Permit | 1 | $\$ 1800$ | $\$ 1800$ |
| Special Use Permit (Family Day Home for 6-12 <br> Children) |  | $\$ 500$ |  |
| Mailing Costs per letter |  | $\$ 1$ per letter |  |
| Newspaper Notice |  | Payment Due <br> Upon Invoice |  |
| TOTAL |  |  | $\$ 1,800$ |

## Office Use Only

Amount Received: $\square$ Date Paid Received By:

Amount Received: $\qquad$ Date Paid $\qquad$ Received By: $\qquad$
Amount Received: $\qquad$ Date Paid $\qquad$ Received By: $\qquad$
Amount Received: $\qquad$ Date Paid $\qquad$ Received By: $\qquad$


## Applicant's Signature

Print


Date $\qquad$ 9

# 218 West Market Redevelopment 

SUP Application
Request for Additional Density and Height
Narrative Statement
August 13, 2019

Heirloom Real Estate Holdings, LLC (the "Applicant"), contract purchaser of the site located at 218 West Market Street (and in City records as Tax Map 33 Parcel 276), requests approval of a special use permit ("SUP") to allow residential density on the properties up to 240 units per acre and height up to 101'. This request is in accordance with Section 34560 and 34-557, respectively, of the City's zoning ordinance.

The owners of the Applicant are the same owners of Heirloom West Main Development, LLC, (Owner/Developer of 600 West Main, currently under construction) and Heirloom West Main Development Second Phase, LLC (Owner/Developer of 612 West Main, currently under and SUP Application review).

Applicant, in preparation for this SUP, submitted a Request for Demolition to the Board of Architectural Review ("BAR") and it was heard at the March 13, 2019 public hearing. The BAR discussed the merits of the existing structure, along with the historical and architectural significance. Those factors, coupled with the prospect of a mixed-use redevelopment, the BAR Approved the Request for Demolition, with conditions. The most significant condition is: The demolition of the building is contingent upon the granting of a Certificate of Appropriateness ("COA") and building permit for this building's replacement.

## Request for Additional Density

The Applicant anticipates constructing a variety of housing units ranging from studio units, 1-bedroom, 2-bedroom (and potentially, 3-bedroom) units. Approval of additional density up to 240 units per acre will enable the Applicant to provide this broad range of unit types and offer them at a variety of price points to potential residents. Keeping with the current restrictions on density would result in large, expensive, units geared to one segment of the residential market, or worse, derail the redevelopment of the property and continue the property to be used for low density retail. Approval of the additional density will enable the project to positively impact the housing stock and options available in the Downtown area and be consistent with the overall vision of the City.

## Request for Additional Height

The Applicant anticipates constructing a building that meets all the standards and guidelines, as outlined in the Downtown ADC District, up to a height of 101'. Approval of additional height will enable the Applicant to provide a mixed-use project with retail/commercial uses on the ground floor(s) and residential above. This request is consistent with the current and future scale at the West end of the Downtown Mall. With the longstanding Omni Hotel anchoring the west end and the currently under construction C.O.D.E building, height of up to 101 ' for 218 West Market will compliment these buildings well.

## Conformity with Comprehensive Plan

Additional density will be in keeping with the goal of the City as expressed in the Comprehensive Plan. The Comprehensive Plan's land use map designates the properties for mixed-use. This proposal includes both housing and retail/commercial. The additional residential units will help to increase the number of full-time residents living on the downtown mall. This will continue to enhance the vibrancy of the downtown mall and balance the residential, retail, restaurant, entertainment, office, and hospitality that exists today. With projects like C.O.D.E and 3Twenty3 both currently under construction and creating new Class A office space in downtown, the proposed application compliments them well in providing housing options in downtown to support a walkable lifestyle.

This project will also serve towards meeting the City's Comprehensive Plan goals to "grow the housing stock" and "promote housing options." The Applicant expects to include in the project a number of market-rate (non-student) studio units which will provide a housing option not presently available in the West Main or Downtown areas (except as will be provided on a limited basis at the Applicant's 600 West Main project and currently proposed 612 West Main Project).

Additional height will be in keeping with the scale and mass of the West end of the Downtown Mall. The Omni Hotel and the C.O.D.E building provide the contextual scale to support a project of up to $101^{\prime}$ in height. Additionally, the subject site's size and dual street frontage make it an ideal candidate for additional height, as opposed to other parcels in the Downtown corridor. The prescribed street wall and step backs, outlined in the Zoning Code, allow the building to scale appropriately to the pedestrian at both West Market and Old Preston, yet still achieve the height necessary to support mixed-use and the residential density request above.

## Potential Impacts

Approval of additional density for the project will have minimal impact on the Downtown area. The residential density requested is provided for in the zoning ordinance as a permitted use and thus the City has already decided the density is appropriate for the zoning district. Any impacts associated with increased density are mitigated by the proximity of the project to employment and retail centers, public transit and the provision of bicycle facilities.

It is anticipated that many residents will choose to live in the project precisely because they will be able to walk to work, shopping, and transit. Because Downtown is well served by bus and train transit as well as cab service, residents will have transportation options and reliance on their personal vehicle is reduced. Newer transit options like Bird and Lime are also available in Downtown. Bicycle facilities will be provided and much of the City is within "bike-able" distance from the project.

## Existing Affordable Housing

There are no existing "affordable dwelling units" on the property. There will thus be no loss of affordable housing. The project is planned to include a mix of units, including studio units, at a variety of price points. This is a better option than what would be built under the existing zoning density (24 large, expensive, units) or if the project was not undertaken at all and the property remained in its current use.

## Compliance with USBC Provisions

The project will be constructed in complete compliance with all building code requirements.

## Conclusion

The proposed redevelopment of the properties will be in keeping with the City's goals as expressed in the Comprehensive Plan for creating a mixed-use, urban neighborhood in Downtown. The project will greatly enhance the vibrancy of the Western portion of Downtown Mall by bringing an increase in the number of residents with front door access to the Mall. By offering a variety of housing types oriented to those who seek to live, work and shop within a walk-able setting, the project will be filling a niche for housing that is currently underserved. Approval of the special use permit allowing residential density up to 240 units per acre and a height up to 101 'will enable all this to be achieved.

## 218 WEST. MARKET ST.

ZONE:
MIXED-USE DOWNTOWN CORRIDOR - "D" ARCHITECTURAL DESIGN CONTROL DISTRICT URBAN CORRIDOR PARKING ZONE

PRIMARY STREETS: WEST MARKET ST., OLD PRESTON AVE.
LAND AREA:
DENSITY:
0.56 ACRES/24,393 SF

| MIN. REQ'D | BY RIGHT | WITH SUP |
| :--- | :--- | :--- |
| 21 DUA | 43 DUA | 240 DUA |

12 UNITS 24 UNITS 134 UNITS

STREET WALL HT:
40' MIN., 45 ' MAX
25' AFTER 45' MAXIMUM HEIGHT
STEPBACK:
OVERALL HEIGHT:
70' BY RIGHT
101' WITH SPECIAL USE PERMIT
CALCULATED AVERAGE GRADE PLANE:


| ZONE: | MIXED-USE DOWNTOWN CORRIDOR - "D" ARCHITECTURAL DESIGN CONTROL DISTRICT URBAN CORRIDOR PARKING ZONE |  |  |
| :---: | :---: | :---: | :---: |
| PRIMARY STREETS: | WEST MARKET ST., OLD PRESTON AVE. |  |  |
| LAND AREA: | 0.56 ACRES/24,393 SF |  |  |
| DENSITY: | MIN. REQ'D 21 DUA | BY RIGHT 43 DUA | WITH SUP 240 DUA |
| DWELLING UNITS: | 12 UNITS | 24 UNITS | 134 UNITS |
| STREET WALL HT: | 40' MIN., 45 ' MAX |  |  |
| STEPBACK: | 25' AFTER 45' MAXIMUM HEIGHT |  |  |
| OVERALL HEIGHT: | ```70' BY RIGHT 101' WITH SPECIAL USE PERMIT``` |  |  |

CALCULATED AVERAGE GRADE PLANE: 448'-3"
PARKING:
REQUIRED FOR ALL ADDITIONAL UNITS ALLOWED AS A RESULT OF THE INCREASED DENSITY WITH AN SUP



VIEW WEST FROM WEST MARKET STREET - BY RIGHT



VIEW EAST FROM WEST MARKET STREET - BY RIGHT


VIEW EAST FROM WEST MARKET STREET - WITH SUP


VIEW WEST FROM EAST MAIN STREET (PEDESTRIAN MALL) - BY RIGHT


VIEW WEST FROM EAST MAIN STREET (PEDESTRIAN MALL) - WITH SUP


VIEW WEST ACROSS RIDGE MCINTIRE - BY RIGHT


VIEW ACROSS RIDGE MCINTIRE - WITH SUP*
*Parking lot in foreground is zoned the same as 218 W. Market. New construction in foreground would completely obscure view of 218 W . Market St.


AERIAL VIEW WEST FROM EAST - EXISTING BUILDING IN FOREGROUND


AERIAL VIEW WEST FROM EAST - POSSIBLE FUTURE CONSTRUCTION IN FOREGROUND


AERIAL VIEW WEST FROM STAPLES PARKING LOT




EAST ELEVATION



BUILDING HEIGHT BY RIGHT


SHADOW STUDIES
LONGEST DAY OF THE YEAR: 2PM JUNE 21ST


BUILDING HEIGHT BY RIGHT


SHADOW STUDIES
FALL AND SPRING EQUINOX: 2PM MARCH/SEPTEMBER 21ST


BUILDING HEIGHT BY RIGHT


SHADOW STUDIES
SHORTEST DAY OF THE YEAR: 2PM DECEMBER 21ST


SHADOW STUDIES
SHORTEST DAY OF THE YEAR: 2PM DECEMBER 21ST

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WATER QUaLITT ANALYSIS (PRELIMINARY):





NATER QUANTITY ANALYSIS (PRELIMINARY)

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flooo pootection:
Post deevilope $Q_{0} \leq$ SRE-DEVELOPED $Q_{0}$

$\qquad$


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streack: stretwal minum hieigrtal






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Water qualitr analysis (preliminary):


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water quantity analvsis (preliminary):








Lloo poroctrove




