

CITY COUNCIL AGENDA November 16, 2015

6:00 p.m.

Closed session as provided by Section 2.2-3712 of the Virginia Code Second Floor Conference Room (Boards & Commissions; Acquisition of Property on West Main Street)

7:00 p.m.

Regular Meeting Council Chambers

CALL TO ORDER PLEDGE OF ALLEGIANCE **ROLL CALL**

AWARDS/RECOGNITIONS Harvey Finkel – Sgt. at Arms **ANNOUNCEMENTS**

MATTERS BY THE PUBLIC Public comment permitted for the first 12 speakers who sign up before the meeting (limit 3 minutes per speaker) and at the end of the meeting on any item, provided that a public hearing is not planned or has not previously been held on the matter.

COUNCIL RESPONSE TO MATTERS BY THE PUBLIC

(Items removed from consent agenda will be considered at the end of the regular agenda.) 1. CONSENT AGENDA*

Minutos for Novombor 2

a. Minutes for November	2
b. APPROPRIATION:	Charlottesville Affordable Housing Fund – \$331,450.68 (2 nd of 2 readings)
c. APPROPRIATION:	Virginia Department of Health Special Nutrition Program Child and Adult Care Food Program – \$32,000 (2 nd of 2 readings)
d. APPROPRIATION:	Donated Funds to The First Tee of the Virginia Blue Ridge – \$20,491 (2 nd of 2 readings)
e. APPROPRIATION:	Funding for Family Preservation Services – \$8,354 (1 st of 2 readings)
f. RESOLUTION:	Donation of Land to City and Albemarle County for Ivy Creek Natural Area (1 st of 1 reading)
g. RESOLUTION:	Purchase of Parcel of Land for Greenbelt Trail – 604 Rock Creek Road (1 st of 1 reading)
2. PUBLIC HEARING / ORDINANCE*	Conveyance by City of Portion of Rives Park Land (1 st of 2 readings)
3. RESOLUTION*	Lewis & Clark Loan Forgiveness Request (1 st of 1 reading)
4. RESOLUTION*	City and TJPDC Legislative Program for 2016 General Assembly (1 st of 1 reading)
5. REPORT	City Market Composting
6. REPORT	Play The City
7. REPORT	JAUNT Annual Report and Financial Plan

OTHER BUSINESS

MATTERS BY THE PUBLIC

COUNCIL RESPONSE TO MATTERS BY THE PUBLIC

GUIDELINES FOR PUBLIC COMMENT

We welcome public comment; it is an important part of our meeting.

Time is reserved near the beginning and at the end of each regular City Council meeting for Matters by the Public.

Please follow these guidelines for public comment:

- If you are here to speak for a Public Hearing, please wait to speak on the matter until the report for that item has been presented and the Public Hearing has been opened.
- Each speaker has **3 minutes** to speak. Please give your name and address before beginning your remarks.
- Please **do not interrupt speakers**, whether or not you agree with them.
- Please refrain from using obscenities.
- If you cannot follow these guidelines, you will be escorted from City Council Chambers and not permitted to reenter.

CITY OF CHARLOTTESVILLE, VIRGINIA. CITY COUNCIL AGENDA



Agenda Date:	November 2, 2015
Action Required:	Approval of Appropriation
Staff Contacts:	Kathy McHugh, Housing Development Specialist
Presenter:	Kathy McHugh, Housing Development Specialist
Title:	Appropriation of Funds - \$331,450.68 to the Charlottesville Affordable Housing Fund (CP-084)

Background: The City received funds that need to be appropriated. The developer of *The Uncommon* at 1000 West Main (d.b.a. Campus Investors Charlottesville 1000 West Main, LLC) elected to make a cash contribution of \$331,450.68 as allowed by the Affordable Dwelling Unit Ordinance per Charlottesville City Code Section 34-12.

Discussion: The cash contribution received from Campus Investors Charlottesville 1000 West Main, LLC will need to be appropriated to the Charlottesville Affordable Housing Fund (CP-084).

<u>Community Engagement:</u> There has been no direct community engagement on this issue, as this payment was made to satisfy the requirements of Charlottesville City Code Section 34-12.

<u>Alignment with City Council Vision and Strategic Plan</u>: Approval of this item aligns with the City Council Vision of 'Quality Housing for All' and with the Strategic Plan Goal 1.3 to "Increase affordable housing options."

Budgetary Impact: This will have a positive impact on the Charlottesville Affordable Housing Fund, but will not directly impact the budget.

<u>Recommendation</u> Staff recommends approval of the appropriation.

<u>Alternatives</u>: There is no alternative for appropriation of the funds received from the Affordable Dwelling Unit payment, as these must be appropriated to the Charlottesville Affordable Housing Fund per City Code 34-12(d)(2).

Attachments: N/A

APPROPRIATION Charlottesville Affordable Housing Fund \$331,450.68

WHEREAS, the City of Charlottesville has received funding from Campus Investors Charlottesville 1000 West Main, LLC on behalf of 1000 West Main Street (\$331,450.68) as its Affordable Dwelling Unit payment as required by the Zoning Ordinance Section 34-12; and

WHEREAS, the Affordable Dwelling Unit payment must be paid into the City's Affordable Housing Fund pursuant to Section 34-12(d)(2); and

NOW, THERFORE BE IT RESOLVED by the Council of the City of Charlottesville, Virginia, that the sum of \$331,450.68, be received as payment from Campus Investors Charlottesville 1000 West Main, LLC, to be appropriated as follows:

Revenues

\$331,450.68 Fund: 426

Project: -CP-084

G/L Code: 451020

Expenditures

\$331,450.68 Fund: 426

Project: CP-084

G/L Code: 599999



CITY OF CHARLOTTESVILLE, VIRGINIA. CITY COUNCIL AGENDA.

Title:	Virginia Department of Health Special Nutrition Program Child and Adult Care Food Program - \$32,000
Staff Contacts:	Riaan Anthony, Park and Recreation Management Specialist
Presenter:	Riaan Anthony, Park and Recreation Management Specialist
Action Required:	Approval and Appropriation
Agenda Date:	November 2, 2015

Background:

The City of Charlottesville, through Parks and Recreation, has received approval for reimbursement up to \$32,000 from the Virginia Department of Health-Special Nutrition Program to provide free dinner to children 18 and under attending our drop-in afterschool programs through their Child and Adult Care Food Program

Discussion:

Charlottesville Parks and Recreation will operate an afterschool meals program for 36 weeks, during the course of the regular school year. There are currently 4 locations, Friendship Court, Greenstone on 5th, South First Street and Westhaven Community Centers that serve children 18 years and under. An educational/enrichment component is planned along with dinner. Dinner will be served from 4:00-7:00 p.m. at various locations. The Virginia Department of Health-Special Nutrition Program provides a free nutritious dinner for these children. Most of the children served receive free or reduced meals during the school year. Over 350 children will be served each week during the months of September-May. This program was piloted in the Spring of 2014.

The \$32,000 appropriation covers the cost of food for the Child and Adult Care Food Program. The dinners are purchased through the City of Charlottesville School Food Service. The Parks and Recreation Department pays the bills to the City of Charlottesville Food Service and is then reimbursed by the Virginia Department of Health Special Nutrition Programs.

Community Engagement:

N/A

Alignment with City Council's Vision and Strategic Plan:

Approval of this agenda item aligns directly with Council's vision for Charlottesville to be America's Healthiest City and it contributes to Goal 2 of the Strategic Plan. Be a safe, equitable, thriving, and beautiful community. Children will receive a nutritious dinner, hopefully replacing a meal that did not exist or providing a healthier balanced option for them.

Budgetary Impact:

The funds will be expensed and reimbursed to a Grants Fund.

Recommendation:

Staff recommends approval & appropriation of funds

Alternatives:

If money is not appropriated, the free dinner program will not be offered to youth, most of which receive free or reduced meals during the school year.

APPROPRIATION.

Virginia Department of Health Special Nutrition Program Child and Adult Care Food Program \$32,000

WHEREAS, the City of Charlottesville, through Parks and Recreation, has received approval for reimbursement up to \$32,000 from the Virginia Department of Health Special Nutrition Program to provide free dinner to children attending select drop-in afterschool centers; and

WHEREAS, the grant award covers the period from period October 1, 2015 through September 30, 2016;

NOW, THEREFORE BE IT RESOLVED by the Council of the City of Charlottesville, Virginia that the sum of \$32,000 received from the Virginia Department of Health Special Nutrition Program is hereby appropriated in the following manner:

<u>Revenue – \$ 32,000</u>

Fund: 209	Internal Order: 1900258	G/L Account: 430120
Expenditures - \$	32,000	
Fund: 209	Internal Order: 1900258	G/L Account: 530670

BE IT FURTHER RESOLVED, that this appropriation is conditioned upon the receipt of \$32,000 from the Virginia Department of Health Special Nutrition Program.

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CITY OF CHARLOTTESVILLE, VIRGINIA. CITY COUNCIL AGENDA.



Agenda Date:	November 2, 2015
Action Required:	Resolution
Presenter:	Brian Daly, Director, Parks and Recreation
Staff Contacts:	Brian Daly, Director, Parks and Recreation
Title:	Allocation of Previously Donated Funds - The First Tee of the Virginia Blue Ridge - \$20,491

Background:

Following the 2013 programming season, the City of Charlottesville mutually agreed to terminate its Chapter License Agreement with The First Tee to operate The First Tee of Charlottesville Chapter. The agreement was formally terminated December 1, 2013. At that time it was anticipated that a new non-profit organization would be formed in the community which would seek to re-establish The First Tee within the community; and possibly seek the use of Meadowcreek Golf Course through a formal facility use agreement.

From 2007 through 2012, Farmington Country Club hosted an annual fundraising golf tournament, the proceeds of which were donated to the City and held in a donation account titled the Farmington Gift Guide. Directives were established and agreed upon by the City and Farmington outlining specific items for which those funds could be expended, and specific circumstances and items for which those funds could not be expended. At the time of the termination of the Chapter License Agreement, the balance in the gift guide account was \$20,491. That balance remains today in the gift guide account. A copy of those directives is included as Attachment 1.

Discussion:

A new chapter of The First Tee has recently been formed within the community titled The First Tee of the Virginia Blue Ridge (T.F.T.V.B.R.). The Board of Directors of T.F.T.V.B.R., along with the President of Farmington Country Club, have respectfully requested that the previously donated funds be returned to the new chapter for use as initially intended; and to assist with scholarships. The First Tee National School Program will begin in the Charlottesville City Schools in March of 2016 and the new chapter intends to begin regular programming in April of 2016. Additionally, staff is currently negotiating the terms of a use agreement with T.F.T.V.B.R. for use of the facilities at Meadowcreek Golf Course. Copies of the letters requesting the return of the funds are included as Attachments 2 and 3.

The new chapter (T.F.T.V.B.R.) is awaiting its final 501(c)3 approval documents from the Internal Revenue Service and anticipates those approvals to be received prior to the end of the calendar year. In order to facilitate the return of the previously donated funds, The First Tee of Richmond & Chesterfield has agreed to hold the funds until the final I.R.S. approvals have been

received.

Alignment with City Council's Vision and Strategic Plan:

This is supportive of the City Council Vision Element entitled a Center for Lifelong Learning and America's Healthiest City; and aligns with the Strategic Plan under Goal 2: Be a safe, equitable, thriving and beautiful community and Goal 5 to Foster Strong Connections by Building collaborative partnerships.

<u>Community Engagement:</u>

No specific community engagement has taken place regarding this item.

Budgetary Impact:

There is no budgetary impact to the General Fund as these funds were previously donated and have been held since 2013.

Recommendation:

Staff recommends approval of the resolution allocating these funds to the First Tee of the Virginia Blue Ridge.

Alternatives:

Council could decide to not allocate the funds and provide direction to staff for a different course of action.

Attachments

Attachment 1 – Farmington Gift Guide Directives

Attachment 2 – Letter from The First Tee of the Virginia Blue Ridge

Attachment 3 – Letter from Farmington Country Club

Attachment 4 – Chapter Termination Notification documents from The First Tee National Office, dated May 2 and November 25, 2013 respectively.

RESOLUTION.

Allocation of Previously Donated Funds to The First Tee of the Virginia Blue Ridge \$20,491.

WHEREAS, Farmington Country Club held a fundraising golf tournament for many years, the proceeds of which were donated to the City for The First Tee of Charlottesville, to be used within the directives mutually agreed upon, and

WHEREAS, the City terminated its Charter with The First Tee in 2013; and the balance of the donated funds from Farmington Country Club have been held and not used since that time, and

WHEREAS, a new chapter of The First Tee has formed in the community and along with Farmington Country Club, requested the return of the donated funds to the new chapter: The First Tee of the Virginia Blue Ridge, and

WHEREAS, The First Tee of Richmond and Chesterfield as agreed to hold said funds until final non-profit status is approved by the Internal Revenue Service for the First Tee of the Virginia Blue Ridge; therefore;

NOW, THEREFORE BE IT RESOLVED that the City Council of Charlottesville Virginia allocates the balance of the Farmington Gift Guide donation account, in the amount of \$20,491 to The First Tee of Richmond and Chesterfield; to be provided to The First Tee of the Virginia Blue Ridge upon their receipt of non-profit status.

Directions for use of funds from The First Tee Invitational Tournament At Farmington Country Club

Farmington Country Club sponsored and hosted The First Tee Invitational Golf Tournament in July of 2007 and May of 2008 and plans on continuing on a yearly basis. The net revenues from this tournament will be donated to the First Tee of Charlottesville and be placed in a Gift Guide Account with the City of Charlottesville. The following will detail an approved list of expenses these donations may be used for and list some specific items that it may not be used for (without the described approval).

The objective of Farmington Country Club's participation is to raise money to enhance the operation of The First Tee of Charlottesville by providing funds to offset expenses that are not directly required by the contract between The First Tee and the City of Charlottesville.

The items listed below will have annual budget amounts established and approved by a majority vote of the Advisory Board of Directors of The First Tee of Charlottesville at a meeting in which a quorum is present (at least 7 of the 12 members present). The Advisory Board may add items to the approved expense list only by a positive vote of a majority of all Board members (7 of the 12 members).

The funds may be used for only the following items, unless additional items are added as provided above:

- Expenses associated with coach training
- Providing scholarships (free access) to the local programs
- Expenses (partial or full) for Board Members to attend The First Tee Annual Meeting.
- Provide extra or expanded training materials to participants
- Provide golf equipment to participants
- Provide prizes or incentives for participants
- Help offset cost for local participants to attend approved field trips.
- Establish a local chapter College Scholarship Fund
- Provide funds for local participants who qualify to attend any approved local, regional or national The First Tee events
- Help offset cost for local participants to attend the local Annual Awards Banquet
- Expenses directly related to production and execution of The First Tee Invitational at Farmington.
- Expenses associated with sponsoring The First Tee National School Program in the Charlottesville City School System and The Albemarle County School System.

The following are items or expenses that funds from The First Tee Invitational may not be used for unless specifically approved by Farmington Country Club and the Advisory Board of Directors by positive vote of 7 of the 12 members.

- Build or purchase any item or structure that will be or could become owned by the City of Charlottesville
- Pay or offset any expenses of The First Tee of Charlottesville that the City of Charlottesville is obligated to pay as set forth in the First Tee Chapter Formation and Facility Agreement between World Golf Foundation Inc., by and through its division, The First Tee, and the City Of Charlottesville signed and dated August 20, 2004.
- Reduce or reimburse any expense of Meadow Creek Golf Course that is not directly related to The First Tee of Charlottesville.

An accounting of the receipts and disbursements pertaining to the funds donated by or thru Farmington Country Club to The First Tee of Charlottesville will be made available by the City of Charlottesville to The Advisory Board of Directors on a monthly basis and to Farmington Country Club upon request.

Farmington Country Club is not obligated to continue to raise money for the First Tee of Charlottesville in the future; however any future donations by or through Farmington Country Club will be subject to the provisions of this document.

Accepted by Farmington Country;

Signature Title Genteren Pholocop Date 1/13/09 PUTTIP R. KLESTER

Accepted by the City Of Charlottesville

Kin ann Rion Summers, P64

Signature

Title Director of Golf Date 1-23-09

8/19/2015

Mark Brown 271 Blue Springs Lane Charlottesville VA, 22903

Mr. Brian Daly 501 E. Main Street Charlottesville VA, 22902 Dear Mr Daly,

Over 10 years ago, the City of Charlottesville formed and successfully managed a chapter of The First Tee. Many of the young people in our community benefited greatly from the works of that chapter.

Several years ago, it was mutually decided that the growth and future direction of the chapter could be best managed under an independent organization. Toward that end, a new independent Board of Directors has been formed comprised of well-respected members of our community. The State of Virginia has re-instated the chapter's incorporation, and we are well on our way to receiving our formal charter from The First Tee National. Most importantly, we have hired a new Executive Director whom we are confident will take the strong foundation established by the city and grow it into a tremendous asset for our multi-county community.

According to our records, the city has maintained an account that was funded by the transfer of funds from The First Tee Invitational Tournament held at Farmington Country Club. This fund, the Farmington Gift Guide, was intended to finance the facility agreement with Meadowcreek Golf Course and be used to cover the costs associated with The First Tee classes. The balance in that fund is \$20,941.

The new board of The First Tee requests that those funds be transferred back to the newly formed chapter of The First Tee. The funds will be used to support the new facilities agreement with Meadowcreek Golf course. We are working with The Parks and Recreation Department to finalize this agreement.

The funds may be sent to : The Blue Ridge Youth Golf Foundation, PO Box 6786, Charlottesville Va, 22906.

The board of The First Tee would like to thank the City of Charlottesville for their leadership over the years and we look forward to working together as we move to the next stage in the life of the chapter.

Best Regards,

Mark Brown

Mark Brown President – The First Tee - Virginia Blue Ridge



FARMINGTON COUNTRY CLUB

September 28, 2015

Mr. Brian Daly Director, Charlottesville Parks & Recreation Department 501 East Main Street Charlottesville, VA 22902

Dear Mr. Daly:

In 2006 Farmington Country Club began hosting a golf tournament for the sole purpose of raising funds to assist The First Tee of Charlottesville ("TFTOC", a program in the city parks and recreation department) to provide items and services <u>not</u> called for in the city's contract with The First Tee (National). An agreement known as The Farmington Gift Guide, which spelled out the items that these funds could and could not be used for, was agreed upon and executed. These funds were placed in the custody of The City of Charlottesville in good faith to be used as agreed upon.

When Charlottesville City Council chose to discontinue funding for TFTOC after the 2013 programming year, there was a balance of **\$20,491.42** remaining in The Farmington Gift Guide.

Now, there is a new Chapter of The First Tee being organized which will be known as The First Tee of the Blue Ridge ("TFTOTBR"). This is a stand-alone chapter which will have their own 501(c)(3) non-profit foundation. TFTOTBR will also have an independent Board of Directors and will serve a much larger geographic area than the former TFTOC. Farmington Country Club wishes to continue to support this excellent youth development program.

During the process of establishing this new foundation, funds are being held by The First Tee of Richmond & Chesterfield ("TFTORC"), one of the largest and most well established The First Tee chapters in the country.

In order to clean up the records of the City of Charlottesville and The Farmington Gift Guide, Farmington Country Club requests that those funds remaining in the custody of the City be remitted to: The First Tee of Richmond & Chesterfield, 7501 Boulders View Drive, Suite 120, Richmond, VA 23225, Attn: Brent Schneider. TFTORC will hold these funds in their custody for the use of TFTOTBR.

Thank you for your consideration in this matter.

Sincerely,

Matt Wilkinson, President Farmington Country Club

cc: The First Tee of the Blue Ridge

www.farmingtoncc.com



HONORARY CHAIR

George W. Bush

FOUNDING PARTNERS

LPGA Masters Tournament PGA of America PGA TOUR USGA

FOUNDING CORPORATE PARTNER

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Mr. Brian Daly Director Charlottesville Parks & Recreation City of Charlottesville P. O. Box 911 Charlottesville, VA 22902

Re: Termination of Chapter License for The First Tee of Charlottesville

Dear Brian:

The First Tee and the City of Charlottesville, Virginia, entered into The First Tee Chapter Formation and Facility Development Agreement dated August 20, 2004 ("Chapter License Agreement") to operate as The First Tee of Charlottesville. We have appreciated the City's efforts to establish and operate The First Tee Life Skills & Golf Experience to impact young people in your community.

Over the past several months, we have discussed whether the City will be in a position to continue funding The First Tee Charlottesville beyond June 30 of this year, and how the City as a government chapter can meet the increased demands of The First Tee home office to expand programs beyond the City limits to impact more young people in your area.

We have received word that the City has decided to allow the program to operate through December 1 of this year but not thereafter. We understand from your City program staff that local donors are ready, willing and able to provide the City with funding to pay certain program expenses through December 1. This would not disrupt programs for young people and give The First Tee home office a chance to establish a new chapter organization and discuss how the City might continue as a collaborating partner.

As a result of the foregoing, this is notice that the Chapter License Agreement is terminated by mutual agreement as of December 1, 2013.

Please know that The First Tee home office is committed to continuing The First Tee program in Charlottesville, Albemarle County and surrounding areas, although it will be under a different licensing structure established by the home office. The City would no longer serve as the licensed chapter, but the City could continue as a

May 2, 2013

collaborating partner to provide access and use of its golf facilities under a Facility Use Agreement as approved by the City in each instance.

Please feel free to contact Sue Parson with any questions or comments about this year's programs or making a smooth transition for The First Tee of Charlottesville.

Sincerely,

Kelly G. Mar

Kelly A. Martin Chief Operating Officer

cc: Sue Parson, Director, Central Atlantic Region Affairs John Sapora, Vice President, Legal Services



November 25, 2013

GEORGE H. W. BUSH	
Honorary Chairman	Mr. Brian Daly
	Director
	Charlottesville Parks & Recreation
	City of Charlottesville
FOUNDING	P. O. Box 911
PARTNERS	Charlottesville, VA 22902
LPGA	Re: Termination of Chapter License for The First Tee of Charlottesville
Masters Tournament	
PGA of America	Dear Brian:
PGA TOUR	This letter is in follow-up to my May 2 notice letter regarding termination of
USGA	the City's chapter license to operate at The First Tee of Charlottesville effective November 30, 2013.

As a result of the license termination, please ensure that City representatives, golf facilities and others refrain from using The First Tee of Charlottesville trademarks and that the City arranges to wind up any chapter financial or operational matters with donors, sponsors and vendors. Please also take down any chapter social media pages and cease all fundraising and marketing activities. The home office will post a message on the MembersFirst website domain regarding the transition. In these chapter license transitions, The First Tee home office staff are the only authorized representatives to speak on behalf of The First Tee in the Charlottesville area and will direct any actions taken by individuals desiring to continue The First Tee programs.

Please convey to the City officers, commissioners and staff our heartfelt gratitude and appreciation for their impact on young people through The First Tee of Charlottesville over the last 10 years.

Sincerely,

Kelly 47

Kelly A. Martin Chief Operating Officer

cc: Phillip Seay, Chapter Executive Director Sue Parson, Director, Central Atlantic Region Affairs John Sapora, Vice President, Legal Services

425 South Legacy Trail • St. Augustine, FL 32092 • www.thefirsttee.org • 904.940.4300 Shell Oil Company • Founding Corporate Partner An Initiative of the World Golf Foundation

CITY OF CHARLOTTESVILLE, VIRGINIA. CITY COUNCIL AGENDA.



Agenda Date:	November 16, 2015
Action Required:	Approve Appropriation
Presenter:	Diane Kuknyo, Director, Department of Social Services
Staff Contacts:	Laura Morris, Chief of Administration, Department of Social Services
Title:	Funding for Family Preservation Services - \$8,354

Background:

The Charlottesville Department of Social Services has received \$8,354 in additional Federal and State funding to be used for Family Preservation Services.

Discussion:

Family Preservation Services are used to assist families whose children have been identified as being **at risk of out-of-home placement** unless immediate services are provided to preserve the family. The services provided are designed to help families alleviate crises; maintain the safety of children in their own homes; and assist families to obtain support to address their multiple needs in a culturally sensitive manner.

Alignment with Council Vision Areas and Strategic Plan:

Approval of this agenda item aligns with the City's Mission to provide services that promote an excellent quality of life for everyone in our community. It also contributes to **Goal 2**: Be a safe, equitable, thriving and beautiful community; and **objective 2.4**: Ensure families and individuals are safe and stable.

Community Engagement:

Department staff work directly with citizens to provide social services, protect vulnerable children and adults, and promote self sufficiency.

Budgetary Impact:

Funds have been received and will be appropriated into the Social Services Fund.

Recommendation:

Staff recommend approval and appropriation of these funds.

Alternatives:

Funds that are not appropriated will need to be returned to the Virginia Department of Social Services.

Attachments: None

APPROPRIATION. Funding for Family Preservation Services \$8,354.

WHEREAS, The Charlottesville Department of Social Services has received additional Federal and State funding in the amount of \$8,354 to be used for Family Preservation Services;

NOW, THEREFORE BE IT RESOLVED by the Council of the City of

Charlottesville, Virginia, that the sum of \$8,354 is hereby appropriated in the following manner:

<u>Revenue – \$8,354</u>

Fund: 212	Cost Center:	3343004000	G/L Account: 430080
<u>Expenditures - \$8,</u>	<u>354</u>		
Fund: 212	Cost Center:	3343004000	G/L Account: 540060

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CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date:	November 16, 2015
Action Required:	Approval of Resolution to Accept Donation of Property
Presenter:	Brian Daly, Director of Parks & Recreation
Staff Contacts:	Chris Gensic, Trails Planner
Title:	Donation of Parcel of Land to City and Albemarle County for Ivy Creek Natural Area

Background: Ms. Elizabeth Langhorne has offered to donate to the City and Albemarle County a portion of her property off Lambs Road, approximately 4 acres in area, as shown on the attached plat. This parcel of land would be combined with and become a part of the Ivy Creek Natural Area (owned jointly by the City and County). The land would be deeded jointly to the City of Charlottesville and the County of Albemarle. The County Attorney's Office has been working with the City Attorney's Office and Ms. Langhorne's attorney to finalize the details of the conveyance.

Discussion: Acquisition of the tract of land will provide additional forested land to the Ivy Creek Natural Area. Kristel Riddervold, Environmental Sustainability Manager with the City, has stated there are no environmental concerns and supports the acquisition of the property. There are no public utility issues. The area is maintained by the Ivy Creek Foundation with support from County parks staff for mowing. This land would not require any additional maintenance as it is not located on a trail corridor and is not expected to be altered in any way from its current forested condition.

<u>Alignment with Council Vision Areas and Strategic Plan</u>: This acquisition aligns with the Council Vision of A Green City by helping create a community with a vibrant urban forest, and an extensive natural trail system, along with healthy rivers and streams, and Strategic Plan Goal 2.5. to provide natural and historic resources stewardship by allowing the City to better manage the land adjacent to Lambs Road.

<u>Community Engagement</u>: There has not been any specific public discussion of this acquisition.

Budgetary Impact: This acquisition will require survey, title, and recording fees from the parkland acquisition fund, but the land itself is being donated at no cost.

Recommendation: Staff recommends approval of the acquisition

<u>Alternatives</u>: The City could choose not to acquire the property.

Attachments: Resolution; Proposed Deed; Plat; Letter of Support from Ivy Creek Foundation

RESOLUTION

BE IT RESOLVED by the Council for the City of Charlottesville, Virginia, that the City Attorney is hereby authorized to sign, on behalf of the City, a Deed of Gift, in substantially the same form as attached hereto, from Elizabeth L. Langhorne, as Trustee under the Elizabeth L. Langhorne 2002 Revocable Trust, to the City of Charlottesville and the County of Albemarle, for a 4.105 acre tract of land to be combined with the Ivy Creek Natural Area.

This deed is exempt from recordation taxes pursuant to Va. Code § 58.1-811(A)(3) and § 58.1-811(D) and from the Circuit Court Clerk's fees under Virginia Code § 17.1-266

THIS DEED OF GIFT, made and entered into this ______ day of _______, 2015, by and between ELIZABETH L. LANGHORNE, as Trustee under THE ELIZABETH L. LANGHORNE 2002 REVOCABLE TRUST ("Langhorne"), GRANTOR, and the CITY OF CHARLOTTESVILLE, VIRGINIA, a municipal corporation and political subdivision of the Commonwealth of Virginia (the "City"), whose address is P.O. Box 911, Charlottesville, Virginia 22902, and the COUNTY OF ALBEMARLE, VIRGINIA, a political subdivision of the Commonwealth of Virginia (the "County"), whose address is 401 McIntire Road, Charlottesville, Virginia 22902, collectively the GRANTEE

WITNESSETH:

That for and in consideration of the sum of One Dollar (\$1.00), the receipt of which is hereby acknowledged, GRANTOR does hereby **GIVE**, **GRANT** and **CONVEY** with GENERAL WARRANTY and ENGLISH COVENANTS OF TITLE unto the GRANTEE, as tenants in common, the following described real estate, hereinafter referred to as the "Property":

All that certain tract of land, with improvements thereon and appurtenances thereto, situated in the County of Albemarle, Virginia, adjacent to the Ivy Creek Natural Area, containing 4.015 acres, more or less, shown as Lot X1, on a plat by Draper Aden Associates, dated September 24, 2013, last revised ______, recorded immediately prior hereto; and BEING a portion of the same property conveyed to the Grantor herein by deed from Elizabeth L. Langhorne, dated September 5, 2007, recorded in the Clerk's Office for the Circuit Court of Albemarle County in Deed Book 3526, pages 646-657.

The Property conveyed herein is hereby combined with the existing Ivy Creek Natural Area

(Albemarle County Parcel 04500-00-00-00800), and any property lines between the Property conveyed herein and said Parcel are hereby vacated. The conveyance of this Property is subject to the easements, conditions, restrictions and reservations contained in duly recorded deeds, plats and other instruments constituting constructive notice in the chain of title to the property hereby conveyed which have not expired by a limitation of time contained therein or have not otherwise become ineffective.

IN WITNESS WHEREOF, Elizabeth L. Langhorne has signed this Deed of Gift as Trustee under The Elizabeth L. Langhorne 2002 Revocable Trust.

SIGNATURE PAGES TO FOLLOW

GRANTOR:

Elizabeth L. Langhorne, Trustee under The Elizabeth L. Langhorne 2002 Revocable Trust

COMMONWEALTH OF VIRGINIA City of Charlottesville, to-wit:

The foregoing instrument was acknowledged before me, a Notary Public in and for the aforesaid City and Commonwealth, by Elizabeth L. Langhorne, Trustee under The Elizabeth L. Langhorne 2002 Revocable Trust, on this _____ day of _____, 2015.

My commission expires:

Notary Public

Registration No.:

The City of Charlottesville, acting by and through its City Attorney, the City official designated by the City Manager pursuant to authority granted by resolution of the City Council of the City of Charlottesville, does hereby accept the conveyance of this property, pursuant to Virginia Code Section 15.2-1803, as evidenced by the City Attorney's signature hereto and the City's recordation of this Deed of Gift. As is further required by Sec. 15.2-1803 of the Virginia Code, the City Attorney's signature hereto constitutes his certification that this deed is in a form approved by him.

Accepted by:

CITY OF CHARLOTTESVILLE, VIRGINIA

_ (SEAL)

S. Craig Brown, City Attorney

STATE OF VIRGINIA CITY OF CHARLOTTESVILLE, to-wit:

The foregoing instrument was acknowledged before me this _____ day of _____, 2015, by S. Craig Brown, City Attorney for the City of Charlottesville.

My commission expires: ______ Registration No: ______

Notary Public

The County of Albemarle, Virginia, acting by and through its County Executive, duly authorized by resolution adopted by the Albemarle County Board of Supervisors, does hereby accept the conveyance of this property, pursuant to Virginia Code Section 15.2-1803, as evidenced by the County Executive's signature hereto and the recordation of this Deed of Gift.

Accepted by:

COUNTY OF ALBEMARLE, VIRGINIA

_____ (SEAL)

Thomas C. Foley, County Executive

STATE OF VIRGINIA CITY OF CHARLOTTESVILLE, to-wit:

The foregoing instrument was acknowledged before me this _____ day of _____, 2015, by Thomas C. Foley, County Executive for the County of Albemarle, Virginia.

My commission expires:

Notary Public

Registration No: _____

Approved as to form:

Albemarle County Attorney





Chris Gensic, Park & Trail Planner City of Charlottesville 605 E. Main St. Charlottesville, VA 22902

September 2, 2014

Dear Chris:

Thank you for your e-mail of Aug. 28, 2014, letting Ivy Creek know that the transfer of the Langhorne property is coming to a conclusion. I appreciate you taking point on this matter.

Having first received the offer in April 2013, facilitated the first dialogue with the localities that own ICNA, and walked the parcel's boundaries with both County and City staff in the months thereafter, we are very pleased to be able to welcome the additional acres to the Ivy Creek Natural Area which we steward.

If you need to talk with us about particular maintenance and/or features of the property once it is a part of the park, please let me know and I'll be happy to set up a meeting between Parks and our Trail Stewards or Buildings & Grounds Committee.

Sincerely,

Tatyanne Patter

Tatyanna Patten Executive Director Ivy Creek Foundation

E-mail: director@ivycreekfoundation.org or ivycreek.director@gmail.com

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CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date:	November 16, 2015
Action Required:	Approval of Resolution to Purchase Property
Presenter:	Brian Daly, Director of Parks & Recreation
Staff Contacts:	Chris Gensic, Trails Planner
Title:	Purchase of Parcel of Land for Greenbelt Trail – 604 Rock Creek Road

Background:

Mr. Thomas Murray has offered to sell the City a vacant lot he owns at 604 Rock Creek Road, the lot being approximately 9,415 square feet in area. Rock Creek runs through this parcel, as shown on the attached plat. The City has a 20 foot wide sewer easement along the front of the lot, and the existing sidewalk encroaches slightly onto this property. Mr. Murray, who inherited the land from his father, has agreed to sell the parcel of land for \$27,000, which is the assessed value of the property.

Discussion:

Acquisition of this parcel will provide a trail connection with an existing trail in the Cherry Hill subdivision, and supports the goal of having a continuous trail from Forest Hills Park to 5th Street. The title search did not reveal any significant problems. Ms. Kristel Riddervold, Environmental Sustainability Manager with the City, stated there no apparent environmental concerns and supports the acquisition. Public Utilities staff confirmed the presence of a sanitary sewer line with a recorded easement to the City.

The lot is not suitable as a building lot due to the creek and sewer easement running across it, as well as the slope of the lot. Acquisition of the lot would also cure the sidewalk encroachment issue.

Alignment with Council Vision Areas and Strategic Plan:

This acquisition aligns with Council's Vision of A Green City by helping create a community with a vibrant urban forest, and an extensive natural trail system, along with healthy rivers and streams, and Strategic Plan Goal 2.5 of providing natural and historic resources stewardship by allowing the City to protect Rock Creek.

Community Engagement:

Not applicable.

Budgetary Impact:

This acquisition will require \$27,000 (plus minimal closing costs) from the Parkland Acquisition Fund (P-00534).

Recommendation:

Staff recommends approval of the acquisition of the land at 604 Rock Creek Road.

Alternatives:

The City could choose not to acquire the property, but seek a trail easement instead. However, the owner has not indicated any interest in granting an easement, and an easement would not resolve the sidewalk encroachment issue.

Attachments:

Signature Resolution; Purchase Agreement; Plat; Map

RESOLUTION

BE IT RESOLVED by the Council for the City of Charlottesville, Virginia, that the City Manager is hereby authorized to sign the following document, in form approved by the City Attorney or his designee.

Purchase Agreement between the City of Charlottesville and Thomas S. Murray for the purchase by the City of a parcel of land at 604 Rock Creek Road for greenbelt trail purposes.

AGREEMENT FOR THE SALE/ PURCHASE OF LAND 604 Rock Creek Road (TMP 24-106)

THIS AGREEMENT is made as of the _____ day of _____, 2015, between THOMAS S. MURRAY, (hereinafter referred to as "Seller"), and the CITY OF CHARLOTTESVILLE, VIRGINIA, a political subdivision of the Commonwealth of Virginia, (hereinafter "Purchaser", or "City") whose address is P.O. Box 911, Charlottesville, Virginia, 22902.

WITNESSETH:

WHEREAS, Seller is the owner of the following described land (hereinafter, the "Property"), to wit:

All that certain tract or parcel of land, situated in the City of Charlottesville, Virginia, on the southwesterly side of Rock Creek Road, addressed as 604 Rock Creek Road, shown on the attached plat made by Draper Aden Associates dated September 28, 2015, last revised October 29, 2015; being in all respects the same real property conveyed to David L. Pullen by deed dated December 6, 2002, said property being designated as Parcel Two in said deed, recorded in the Circuit Court Clerk's Office for the City of Charlottesville in Deed Book 881, page 720.

David Pullen died testate on July 21, 2013, and by his will admitted to probate on July 26, 2013 in the Clerk's Office of the Circuit Court of Albemarle County, Virginia, recorded in said County Clerk's Office in Will Book 143, paged 638-645, he devised the property to Thomas S. Murray.

WHEREAS, Seller has agreed to sell to the City for the purchase price of Twenty Seven Thousand Dollars (\$27,000.00) the Property and all improvements thereon and appurtenances thereto belonging, and Purchaser has agreed to purchase said Property from Seller, subject to the conditions outlined below;

NOW, THEREFORE, in consideration of the premises and the mutual covenants contained herein, Seller and Purchaser do hereby set forth their agreement as follows:

I. TERMS AND CONDITIONS

The City's obligations under this Agreement are expressly contingent upon all of the following conditions being met:

(a) <u>Title Examination</u>. City's receipt of the results, satisfactory to it in its sole discretion, of a title examination to be performed by City at its own expense, and any other documents required by City's title insurer to ensure the City can obtain title insurance on the Property.

If the title examination reveals a title defect of a character that can be remedied through legal action or otherwise within a reasonable period of time, then Seller shall bear the expense of such action and shall promptly cure such defect. If the defect is not cured within 60 days after
Seller receives notice of the defect, then Purchaser shall have the right to terminate this Agreement, in its sole discretion, and all such deposits, if any, shall be returned to the Purchaser and there shall be no further obligations between the parties herein. In the event that Purchaser waives the defect and proceeds to settlement there shall be no reduction in the purchase price.

(b) <u>Purchaser's Study Period</u>. Purchaser shall have a reasonable period of time from the date this Agreement is executed by both parties to conduct any necessary environmental studies. Such studies include the City's receipt of the results of an environmental review by City staff, and if deemed necessary by the City, a Phase I Environmental Assessment and Report (Phase I Report) conducted and prepared by an environmental engineering and inspection company selected by City at City's expense and such other testing and reports as may be reasonably required by City or recommended in the Phase I Report. Such Phase I report may include the results of testing for any underground or aboveground storage tanks located on the Property.

Purchaser and any of its agents shall have the right to enter onto the Property at all reasonable times for the purpose of conducting such studies of the property as are permitted under the Agreement.

If during Purchaser's study period, Purchaser notifies Seller in writing that such purchase is not practicable, within the City's sole discretion, then Purchaser may terminate this Agreement and receive a refund of any deposits and the parties shall have no further liability or obligations herein.

- (c) <u>Special Warranty Deed</u>. The Seller shall prepare the proposed Special Warranty Deed, and deliver it to Purchaser (by facsimile, e-mail, or first class regular mail) for review at least ten (10) days prior to Closing.
- (d) <u>City Council Approval</u>. Seller's agreement to sell the Property shall be submitted to the Charlottesville City Council for approval by resolution. If City Council rejects the terms of the sale/purchase of this land, for whatever reason, this agreement shall be null and void and each party shall be relieved of all obligations under this agreement.
- (e) <u>Releases</u>. Seller shall be responsible for obtaining recordable releases of any existing liens on the Property, and such releases must be acceptable to the Purchaser and its title insurer. All costs to record the releases shall be the responsibility of the Seller.

Each of the foregoing conditions is, and is intended by each of the parties to be, a condition precedent to the obligation of either party to proceed to Closing. City or Seller may elect not to proceed to Closing, without liability or penalty, if one or more of the above-referenced contingencies and/or conditions are not fulfilled to their satisfaction, which approval will not be unreasonably withheld, by delivering written notice to the other party.

II. CLOSING

(a) Closing will take place in the Office of the City Attorney in City Hall (605 East Main Street, City Hall, Charlottesville, Virginia) within sixty (60) days of City Council approval, or as soon thereafter as all conditions of Section I of this agreement have been met to the satisfaction of both parties.

- (b) Upon satisfaction of all of the terms and conditions of this Agreement, the Seller at Closing shall deliver and convey to City, by Special Warranty Deed in a form acceptable to City, marketable fee simple title to the Property free and clear of any and all liens and encumbrances, subject only to standard permitted exceptions and existing easements of record which do not materially and adversely affect the use of the Property for Purchaser's intended purposes or render title unmarketable. Seller shall deliver possession of the Property to the City as of the date of Closing.
- (c) At the Closing, Seller shall also deliver to City all documents reasonably requested by City, including, without limitation, FIRPTA Affidavit, Virginia Non-Resident Reporting Form (R-5E), and an Owner's Affidavit to Mechanic's Liens and Possession reasonably acceptable to City's title company. Seller shall submit a completed W-9 form (provided by City) to the City at least five (5) days prior to Closing in order to allow timely wire transfer of purchase price money, or issuance of a check, less deductions.
- (d) Seller's costs: (1) Fee for preparation of Seller's documents; (2) Grantor's tax related to recordation of Special Warranty Deed; and (3) recordation costs related to any lien releases.
- (e) City's costs: (1) Recordation cost of Special Warranty Deed, and (2) title insurance examination and premium.

III. OTHER TERMS

This agreement is further contingent upon the following:

- (a) Seller shall pay any and all pro-rated real estate taxes accrued and/or due on the Property up to and through the date of Closing. Prior to Closing, Seller shall pay all deferred taxes, penalties and interest, if any, existing, owed or outstanding with respect to the Property.
- (b) From the date of this Agreement through Closing, risk of loss or damage to the property by fire, windstorm, casualty or other caused is assumed by the Seller. From the date of this Agreement Seller shall not commit, or suffer any other person or entity to commit, any waste or damage to the Property or any appurtenances thereto, From the date of this Agreement, Seller shall not permit the manufacture, use, storage or disposal of hazardous wastes and/or toxic substances on or in the Property or in or near any adjoining waterways or drainage ditches.
- (c) No transfer or assignment of any rights or obligations hereunder shall be made by anyone having an interest herein, without the advance written consent of all other persons or entities having an interest herein. No failure on the part of Purchaser to enforce any of the terms or conditions set forth herein shall be construed as or deemed to be a waiver of the right to enforce such terms or conditions. The acceptance or payment of any sums by the Purchaser, and/or the performance of all or any part of this Agreement by the Purchaser, for or during any period(s) following a default or failure by the Seller, shall not be construed as or deemed to be a waiver by the City of any rights hereunder, including, without limitation, the Purchaser's right to terminate this Agreement.
- (d) This Agreement shall be governed and interpreted by the laws of the Commonwealth of Virginia.

- (e) This Agreement is binding upon the parties hereto and their respective heirs, personal representatives, successors and assigns.
- (f) This Agreement contains the final agreement between the parties hereto, and they shall not be bound by any terms, conditions, oral statements, warranties or representations not contained herein.

WITNESS the following signatures:

THOMAS S. MURRAY, Seller

Date signed:

CITY OF CHARLOTTESVILLE, VIRGINIA, Purchaser

By: _____ Maurice Jones, City Manager

Date signed:

Approved as to Form:

S. Craig Brown City Attorney

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21/01/01/01/01/21350/01/21350-048/CAD/0121350-048 Bnd/dwg/0121350-048 Bnd.dwg October 29, 2015 7:47:59 AM

Proposed acquisition of 604 Rock Creek Road .2020 acres - Zone R1-S Valued at \$27,000 Thomas S. Murray





CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date:	November 16, 2015
Action Required:	Ordinance
Presenter:	Chris Gensic, Planner, Parks and Recreation
Staff Contacts:	Brian Daly, Director, Parks and Recreation Chris Gensic, Planner, Parks and Recreation
Title:	Rives Park Boundary Line Adjustment

Background:

Rives Park has a small triangle of land jutting out in the southwest cornert of the park that is a remnant from when the park was formed. The immediately adjacent neighbor has been mowing and managing this land for many years. When the park underwent a community master planning process for improvements to the park, (which are now complete) one of the major concerns of neighbors on this side was the hiding spot in the back corner and people cutting through their yards to access the park, especially after hours. Portions of the park improvements included actions to prevent this cut through traffic and reduce the hiding spot feeling in that corner of the park.

Discussion:

Staff has discussed this corner with the neighbor and determined that the small triangle of land has no real recreation or park value and the best course would be to adjust the park boundary to straight line and install a better fence to prevent cut through traffic. Staff believes it is fair to give the land to the neighbor at no cost since maintenance of this corner over time would cost more than the land is worth for park use. The neighbor has offered to pay for survey work so that the transfer is not costing the City any money. Given the recent acquisition of nearly 150 acres of parkland citywide (including new parklands in Belmont-Carlton), staff feels loss of this small back corner is consistent with the park plan and does not diminish the useful recreational space in the City or neighborhood. Council discussed this at the September 2014 meeting and deferred the item, instructing staff to work to arrange a possible path forward.

After further discussions between staff and the immediate property owner, Mr. Gaines Anderegg, an agreement has been reached whereby Mr. Anderegg will acquire this portion of the property for the sum of one thousand dollars (\$1,000). A copy of a letter from Mr. Anderegg to this effect is included as Attachment 1.

Alignment with Council Vision Areas and Strategic Plan:

This proposal supports our vision of Smart, Citizen Focused Government

Community Engagement:

This proposal advances the goal of the master plan for the park by allowing a logical park boundary to be created and enforced with a better fence.

Budgetary Impact:

There is no real budgetary impact, however Parks and Recreation will be relieved of any future maintenance and the land will become taxable, which will provide a moderate amount of savings and income over time.

Recommendation:

Staff recommends approval of this boundary adjustment.

Alternatives:

If the boundary is not adjusted, the fence line will not be straight and Parks and Recreation will be required to maintain this small portion of property which has been maintained for many years by Mr. Anderegg.

Attachments:

Attachment 1 – Request from Mr. Anderegg Attachment 2 – Map of the Parcel in question Attachment 3 – Ordinance

ATTACHMENT 1

November 4, 2015

To Whom this may concern,

I have been approached regarding purchasing a small plot of land that I have been maintaining for the past 30 years for the City of Charlottesville. This small plot is supposed to be part of Rives Park. In my opinion it was a mistake and should have been part of the property I purchased many years ago. I am willing to pay \$1,000 for the land, and I would continue to happily maintain it if it were to legally become part of my lot as I have assumed it was for so many years.

Thank you for your consideration. I look forward to hearing back from you.

Gaines Anderegg

950 Rives Street Charlottesville Va 22902 434-295-0717



TAP 61-58

AN ORDINANCE AUTHORIZING THE CONVEYANCE OF A PORTION OF RIVES PARK TO GAINES ANDEREGG

WHEREAS, the City of Charlottesville is the owner of land currently known as Rives Park on Rives Street in the City of Charlottesville; and

WHEREAS, Mr. Gaines Anderegg owns property adjacent to Rives Park, designated as Parcel 58 on City Real Estate Tax Map 61 (942 Rives Street) and wishes to acquire a small portion of the Rives Park land (1,663 square feet, hereinafter the "Property") to combine with his land; and

WHEREAS, Mr. Anderegg has been maintaining the Property for many years, erroneously believing the Property was owned by him, and has agreed to provide at his expense a recordable plat for the conveyance of the Property; and

WHEREAS, the Director of Parks and Recreation fully supports the conveyance of the Property to Mr. Anderegg because the Property has no recreational or park value, and Maintenance by Parks staff would not be cost-efficient; and

WHEREAS, the Public Utilities, Engineering and Planning/Zoning staff have reviewed the request and have no objection to conveyance of the Property; and

WHEREAS, in accordance with Virginia Code Section 15.2-1800(B), a public hearing was held on September 15, 2014 to give the public an opportunity to comment on the proposed conveyance of City land as requested by Mr. Anderegg; now, therefore,

BE IT ORDAINED by the Council for the City of Charlottesville, Virginia that the Mayor is authorized to execute a Deed, in form approved by the City Attorney, to convey said Property to Mr.Gaines Anderegg, shown on the attached drawing, being a total of approximately 1,663 square feet in area. The City Attorney is hereby authorized to take whatever steps are necessary to effect the closing of said property conveyance.

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CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA

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Background/Discussion: The Lewis & Clark Exploratory Center of Virginia, Inc. ("Lewis & Clark") leases property jointly owned by the County of Albemarle and the City of Charlottesville located at Darden Towe Park for the purpose of establishing the Lewis & Clark Exploratory Center. Lewis & Clark was awarded grants totaling \$800,000.00 from the Transportation Enhancement Fund Program ("VDOT Enhancement Program") administered by the Virginia Department of Transportation ("VDOT") to provide funding (to be combined with other funds to be raised by Lewis & Clark) for the construction of an educational building, an access road and parking area, and a connecting trail network at Darden Towe Park. Lewis & Clark's application for the VDOT Enhancement Program required the County to be responsible for accepting the grant from VDOT.

The City and the County jointly own a number of properties and in each case one entity or the other assumes the role of fiscal agent. As this property is located in the County, the County serves as the fiscal agent on this project.

In April 2013, Lewis & Clark advised the County and the City that its fund raising efforts had fallen short of its goal and they were requesting a loan of \$130,000.00 from each jurisdiction to help complete the project. The City and County subsequently agreed to provide funding for such a loan through their respective Economic Development Authority.

At this time the project has been completed and Lewis & Clark is ready to begin operations of the facility. A grand opening was held on November 8, 2015.

In a letter dated October 29, 2015, Lewis & Clark has requested that City forgive the obligation to repay the \$130,000.00 loan.

Community Engagement: N/A

<u>Alignment with City Council's Vision and Priority Areas:</u> Approval of this agenda item aligns directly with Council's vision for **C'ville Arts and Culture**.

Budgetary Impact: The one hundred thirty thousand dollar (\$130,000) loan was made using funds from the Strategic Investment Fund. With forgiveness, these funds will be not be reimbursed to the City.

Recommendation: N/A

Alternatives: N/A

Attachments: Letter to City Council dated October 29, 2015

RESOLUTION TO SUPPORT FORGIVENESS OF LOAN OF \$130,000 TO THE LEWIS & CLARK EXPLORATORY CENTER OF VIRGINIA, INC. BY THE CHARLOTTESVILLE ECONOMIC DEVELOPMENT AUTHORITY

WHEREAS, by Resolution adopted April 15, 2013, the City transferred \$130,000 from the Strategic Investment Fund to the Charlottesville Economic Development Authority (CEDA) to provide loan funds in that amount to Lewis & Clark Exploratory Center of Virginia, Inc., such loan funds to be used to facilitate construction of the Lewis & Clark Exploratory Center at Darden Towe Park; and

WHEREAS, a similar loan for the same amount was granted to the Lewis & Clark Exploratory Center of Virginia, Inc. by the Economic Development Authority for the County of Albemarle; and

WHEREAS, the Exploratory Center has been completed, including an educational building, an access road, parking area and a connecting trail network, using a combination of funds raised through fundraising, grants and other loans; and

WHEREAS, the Board of the Exploratory Center has requested forgiveness of the CEDA loan of \$130,000 in order to direct any future revenue toward educational programs and tourism promotion; now, therefore,

BE IT RESOLVED by the Council for the City of Charlottesville, Virginia, that City Council hereby supports the request to forgive the above-stated debt, and hereby cancels any obligation by CEDA to repay the \$130,000 loan funds to the City's Strategic Investment Fund.

BE IT FURTHER RESOLVED that approval of this Resolution is conditioned upon approval by Albemarle County Economic Development Authority to forgive its loan of \$130,000 to the Lewis & Clark Exploratory Center of Virginia, Inc.



LEWIS & CLARK EXPLORATORY CENTER

October 29, 2015

VIA HAND DELIVERY

Hon. Satyendra Huja, Mayor Members of the Charlottesville City Council City Hall Charlottesville, VA 22902

Re: EDA Loan-LCEC

Dear Mr. Huja, Ms. Smith, Ms. Szakos, Ms. Galvin and Mr. Fenwick:

I write this letter to respectfully request that the City forgive the City's Economic Development Authority loan to the Lewis and Clark Exploratory Center.

As you know we have doggedly and relentlessly pursued completion of our new building while continuing to offer enriching programs to the community. We have obtained our occupancy permit, and as I believe all of you know, have planned an opening reception for November 8.

Importantly, while we have focused on getting into our new building, Alexandria Searls, our executive director, our board members, and many volunteers have continued offering year-round activities since the beginning of construction of our replica, historically accurate and river ready, 52-feet long, 20,000-pound Keelboat in the Winter of 2001. We have literally reached and enriched thousands of lives, young and old.

Our construction delay, resulting in an occupancy permit that came three years later than planned on and expected, has not stopped our programming, but has dramatically affected our ability to fund raise and it will take us some period of time to get back on track. Forgiveness of these loans would truly propel us forward as the handson history museum on the Rivanna River, a local asset and regional attraction.

We are making this same request of the County of Albemarle.

Hon. Satyendra Huja Members of the Charlottesville City Council

I have enclosed a copy of Ms. Searls' October 19, 2015, letter to the Albemarle County EDA for more background on our request.

Thank you for your thoughtful consideration of this request.

Very truly yours:

Mal

Francis McQ. Lawrence Immediate past president

FML/dkm Enclosure

Hother Moore Riser Heather Moore Riser

President

LEWIS & CLARK EXPLORATORY CENTER

P.O. Box 281 Charlottesville, Virginia 22902 P: (434) 979-2425 Email: lewisandclark@lewisandclarkvirginia.org www.lewisandclarkvirginia.org

October 19, 2015

ATTN: Mr. Rod Gentry, Chairman Economic Development Authority County of Albemarle 401 McIntire Road Charlottesville, Virginia 22902

Dear Mr. Gentry,

We have excellent news to report on the progress of the Lewis & Clark Exploratory Center. In the last six months, the site work has been completed, including the final surfacing of the access road, the establishment of the cross-country trail, and the final requirements concerning the building , the landscaping, the handicapped access path, and the environmental (watershed) systems. Last month we received our occupancy permit, relieving the county of any obligation for the VDOT grant we received. we will be having our grand opening for our donors on Sunday, November 8th from 2 to 4 PM. We look forward to seeing you there and to giving you a tour of the facility.

Since receiving the occupancy permit, we have begun operations with school tours and other group reservations. We had already been serving camp groups outside all summer, including the County of Albemarle English as a Second Language students and the City of Charlottesville Parks and Recreation summer camps. We will be building towards full operations and more staff in the spring of 2016.

Our financial situation continues to be challenging. We owe \$75,000 for the final completion, in addition to our City and County loans. This does not take into account the additional money we need to raise for more staff, interpretative signage, and other needs. I am currently the only full-time staff member, and must divide my time between program, administration, community outreach, and grantwriting.

Since our last report we received \$20,000 from Dominion Foundation for environmental programs; \$5000 from BamaWorks for the same programs; \$10,000 for our kayak program. We have been notified recently that we will be receiving \$10,000 for soundproofing and operations from a local foundation, and \$50,000 for operations from the Charles Fund.

In our capital fundraising we have not had that kind of success. The biggest obstacle that we have faced is a lack of willingness by individual major donors to donate to a building that is on land owned by the local governments. Many prospects have expressed that both the road to the Center, which represented a million dollars of the \$1,700,000 project, and the building are essentially government assets. There is not that reservation about giving to the ongoing programs.

A second obstacle is that the project is now completed. We can pursue a "retire the debt" fundraising campaign, but it will have to be through individuals as foundations are more geared towards uncompleted projects.

The \$50,000 grant from the Charles Fund has to be spent on operations, but in reviewing our 2016 budget, the Charles Fund board did approve the building allocations we included. We included a quarterly amount towards the building that was acceptable, as if we were paying a 15 year mortgage on our space. These sort of payments are much more realistic for us to be making on the \$130,000 loan, rather than large amounts, and allow us to include these costs in grantmaking for program and operations, rather than capital.

While we will be making revenue from visitors, we are a nonprofit and we also serve the disadvantaged and lower income communities through our summer programs. We also try to keep our cost to public schools are a manageable level (\$7 a child), and have done free afterschool programs in years past for Albemarle County schools. We can use a percentage of the revenue to pay off our loan, but it will not be sufficient considering staffing and operations cost to make large payments within a short amount of time. Our projected budget for 2016 is \$250,000, with projected growth to be determined by our first year of operations.

We so much appreciate the County and City stepping up to help us through the difficult times in this project. If it had not been for the loan provided by both of you this important project would have not been completed. We now feel we will add greatly to the historical attraction of our county, and that with each year, and more staffing, we will make growing contributions to tourism tax dollars. We have already attracted out-of-state school groups and out-of-state visitors.

There are members of the Board of the Lewis & Clark Exploratory Center who want me to ask for loan forgiveness, and there are some that do not. The argument for asking for forgiveness is that it would enable us to use our future income to build our staffing and grow ourselves as a tourist destination faster. As it is, our revenues must go to our capital debts, and our time must be given to fundraising, time that would otherwise be spent serving the public and the schools. Those Board members feel that we should ask that the County and City consider converting the loan into an investment in future tourism dollars by converting the loan to a gift from both jurisdictions. They feel that if the Board of Supervisors and the City Council were to approve such a gift it would culminate a fantastic addition to the historical value of our community.

Those who do not want us to ask for loan forgiveness feel that we should keep to what we promised as far as the loan, but should pursue additional grants from the City and the County to cover the remainder of capital costs, and to build our operations to realize our full capacity as a historical tourism asset. They feel as if we should negotiate quarterly payments to take place over a longer period. There is no doubt that we would benefit from additional help.

3

Our main goal is serving the community. Even before receiving our occupancy permit, the new site enabled us in 2015 to double the amount of summer programs we offered and the amount of children we reached. Many historical and other groups, such as Ruritan Clubs, D.A.R. groups,

University of Virginia organizations, Monticello staff, garden clubs, and Scouting groups have already come through for tours, and we have hosted events for conferences such as the River Renaissance Conference. We know that the demand for our programs will only increase with time and resources.

Sincerely,

Alexandria Searls

Executive Director

cc: Ella Jordan, Bill Letteri

CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date:	November 16, 2015
Action Required:	Approval of TJPD Legislative Program and City Position Statement
Presenter:	David Blount, TJPD Legislative Liaison
Staff Contacts:	Lisa Robertson, Chief Deputy City Attorney
Title:	Thomas Jefferson Planning District Legislative Program City of Charlottesville Legislative Position Statement

Background:

Each year, the localities in the Thomas Jefferson Planning District region adopt legislative statements and positions on issues of importance and concern to local governments. These positions form the basis for local advocacy efforts during the General Assembly session each winter. The City Attorney's Office works in conjunction with TJPD's legislative liaison during the session to provide advocacy on behalf of the City's interests.

Additionally each year, City Council establishes a statement of legislative positions, as a means of communicating to legislators (i) issues of concern and interest to Council, and (ii) requests, if any, for legislative action items.

Discussion:

TJPDC Program—The TJPDC legislative program has been drafted based on discussions with and input from the six localities in the region. The recommendations, requests and positions in the program cover a range of issues and topics that are anticipated to become the subject of proposed legislation or the state budget during the upcoming session, and that may be of concern to the region or to individual localities in the region.

City Position Statement—The City position statement has been drafted to reflect ongoing issues of concern and interest to Council.

Recommendation:

It is recommended that Council review the draft legislative program and approve it with any suggested changes as determined by Council.

Attachments:

(1) Draft 2015 TJPD Legislative Program
(2) Draft City Position Statements



Thomas Jefferson Planning District

2016 LEGISLATIVE PROGRAM

DRAFT

Albemarle County | City of Charlottesville Fluvanna County | Greene County Louisa County | Nelson County

November 2016

Andrea Wilkinson, Chairman Chip Boyles, Executive Director David Blount, Legislative Liaison

TOP LEGISLATIVE PRIORITIES

Public Education Funding

PRIORITY: The Planning District localities urge the State to fully fund its share of the realistic costs of the Standards of Quality without making policy changes that reduce funding or shift funding responsibility to localities.

The State will spend about \$5.6 billion on public education in FY16; however, K-12 state direct aid funding remains below its 2009 peak and does not reflect the true costs of local K-12 education. Localities go beyond state mandates to meet Standards of Learning and Standards of Accreditation requirements, having spent nearly \$7 billion for school division operations in FY14. This amount represents 56% of State/local K-12 funding and is \$3.6 billion above the state-required effort. A Spring, 2015 survey of school divisions revealed they have been reducing staff and adding additional duties to remaining staff; over 70% have increased class sizes and 20% have reduced employee compensation in recent years.

Reductions in state public education dollars the last four to five years have been accomplished mainly through policy changes that are decreasing the state's funding obligations moving forward. The State also made policy changes (e.g. mandatory teacher 5% for 5%) to the Virginia Retirement System (VRS) that increased local costs and did nothing to reduce the unfunded teacher pension liability. Education expenditures are expected to continue increasing, as the percentage of at-risk students climbs (now about one-third of students) and state and local VRS contribution rates will drive additional spending in the coming years.

Equalized Revenue Authority

PRIORITY: The Planning District localities urge the governor and legislature to equalize the revenue-raising authority of counties with that of cities.

A number of state-level studies, dating back as far as the early 1980's, have noted that the differences between city and county taxing authority exist due to historical distinctions in the services provided, and that they should be eliminated. This distinction has become less prevalent with increased urbanization and suburbanization, as a growing number of counties now provide levels of services similar to cities. Levels of funding, the degree of service responsibility and standards related to delivery of such services often are topics of debate between the State and localities. Local governments cannot be expected to bear the expenses related to the imposition of new funding requirements or the expansion of existing ones on services delivered at the local level without a commensurate increase of state financial assistance or new local taxing authority. The real property tax relied upon by localities is providing a smaller percentage of local resources and likely will not grow commensurate with local needs. To compensate, many localities have increased or adopted new taxes and fees and have taken significant actions to control spending.

This proposal essentially removes the caps that currently apply to county authority to levy the meals, lodging, cigarette and amusement taxes, as well as the requirement that meals



taxes in counties be subject to approval by referendum. It stands to help diversify and broaden the revenue base of counties by further reducing dependency on real property taxes. We believe that, at a minimum, equalizing revenue authority for counties with that of cities should be "on the table" as Virginia examines modernizing its tax system to comport with the realities of a global, information-driven economy, which will rely less on federal and other government spending and more on new, private sector business models.

State Mandates and Funding Obligations

PRIORITY: The Planning District localities urge the governor and legislature to 1) not impose financial or administrative mandates on localities; 2) not shift costs for state programs to localities; and 3) not further restrict local revenue authority.

Locality budgets remain challenged by slowly-recovering local revenues, recessionriddled state funding and additional requirements. While state general fund appropriations have increased by about \$2.8 billion since FY09 (from \$15.9 billion to nearly \$18.8 billion in FY16), state assistance to local government priorities has remained stagnant (at about \$8.2 billion). More state dollars continue to flow for Medicaid expenditures (now 21% of the general fund budget) and debt service (where expenditures have doubled the past 10 years and will reach nearly \$700 million in FY16).

Accordingly, we take the following positions:

 \rightarrow We urge policymakers to preserve existing funding formulas rather than altering them in order to save the State money and/or shift costs to localities.

 \rightarrow We oppose unfunded state and federal mandates and the cost shifting that occurs when the State fails to fund requirements or reduces or eliminates funding for state-supported programs. Doing so strains local ability to craft effective and efficient budgets to deliver services mandated by the State or demanded by residents.

 \rightarrow The State should not alter or eliminate the BPOL and Machinery and Tools taxes, or divert Communications Sales and Use Tax Fund revenues intended for localities to other uses. Instead, as previously noted, the legislature should broaden the revenue sources available to localities.

 \rightarrow Finally, we believe the State should examine how services are delivered and paid for in the future as a different economy takes hold in Virginia.



OTHER PRIORITY ITEMS

Water Quality

PRIORITY: The Planning District localities support the goal of improved water quality, but as we face mounting costs for remedies, including stormwater management, we believe major and reliable forms of financial and technical assistance from the federal and state governments is necessary if comprehensive improvement strategies are to be effective.

As local governments are greatly impacted by federal and state initiatives to reduce pollutants into state waters, it is imperative that aggressive state investment in meeting required milestones for reducing Chesapeake Bay pollution to acceptable levels occurs. This investment must take the form of authority, funding and other resources to assure success, and must ensure that cost/benefit analyses are conducted of solutions that generate the greatest pollution reductions per dollar spent. This includes costs associated with stormwater management, for permitted dischargers to upgrade treatment plants and for any retrofitting of developed areas, and to aid farmers with best management practices.

Specifically concerning stormwater management, we support adequate funding and training to enable the State and local governments to meet ongoing costs associated with local stormwater management programs that became effective on July 1, 2014. Any proposed legislation to streamline the State's stormwater and erosion/sediment control programs should recognize that localities need funding and technical assistance to implement the changes. We will oppose proposals that would result in new or expanded mandates or requirements, including elimination of current "opt-out" provisions, or financial burdens on local governments.

We oppose efforts that would require re-justification of nutrient allocations for existing wastewater treatment facilities in our region or that would reduce or eliminate nutrient allocation or related treatment capacity serving the region.

Transportation Funding and Devolution

PRIORITY: The Planning District localities urge the State to continue to enhance funding for local and regional transportation needs. We also oppose legislation or regulations that would transfer responsibility to counties for construction, maintenance or operation of current or new secondary roads.

We urge the State to remain focused on providing revenues for expanding and maintaining all modes of our transportation infrastructure that are necessary to meet Virginia's well-documented highway and transit challenges and to keep pace with growing public needs and expectations. As the State continues to move forward with the prioritization process established by HB 2 (2014) and the new distribution formula for highway construction projects established



by HB 1887 (2015), it should be focused on the goal of getting money flowing to important local and regional projects in the state's nine VDOT construction districts. Further, we support additional authority to establish mechanisms for funding transit and non-transit projects in our region.

We believe that efficient and effective transportation infrastructure, including the secondary road system, is critical to a healthy economy, job creation, a cleaner environment and public safety. Accordingly, we oppose shifting the responsibility for secondary roads to local entities, which could result in vast differences among existing road systems in different localities, potentially placing the State at a competitive economic disadvantage with other states when considering business and job recruitment, and movement of goods.

Finally, while we opposed closing of VDOT's Louisa residency facilities and support its reopening, we also support the option for the locality to purchase the property if available.

Land Use and Growth Management

PRIORITY: The Planning District localities encourage the State to provide local governments with additional tools to manage growth, without preempting or circumventing existing authorities.

In the past, the General Assembly has enacted both mandated and optional land use provisions. Some have been helpful, while others have prescribed one-size-fits-all rules that hamper different local approaches to land use planning. Accordingly, we support local authority to plan and regulate land use and oppose legislation that weakens these key local responsibilities.

Current land use authority often is inadequate to allow local governments to provide for balanced growth in ways that protect and improve quality of life. Therefore, we believe the General Assembly should grant localities additional tools necessary to meet important infrastructure needs. These include the following: 1) impact fee and proffer systems that are workable and meaningful for various parties, without weakening our current proffer authority; 2) impact fee authority for costs for facilities other than roads; and 3) authority to enact adequate public facility ordinances for determining whether public facilities associated with new developments are adequate.

We support ongoing state and local efforts to coordinate land use and transportation planning, and urge state and local officials to be mindful of various local and regional plans when conducting corridor or transportation planning within a locality or region.

Finally, concerning land preservation, we request state funding and incentives for localities, at their option, to acquire, preserve and maintain open space.



LEGISLATIVE POSITIONS and POLICY STATEMENTS

Children's Services Act

The Planning District localities urge the State to be partners in containing costs of the Children's Services Act (CSA) and to better balance CSA responsibilities between the State and local government. Since the inception of CSA in the early 1990's, there has been pressure to hold down costs, to cap state costs for serving mandated children, to increase local match levels and to make the program more uniform by attempting to control how localities run their programs.

CSA Administration:

We request increased state dollars for local CSA administrative costs, as localities pay the overwhelming majority of costs to administer this shared program. State dollars for administration have not increased since the late 1990's, while at the same time, costs have jumped due to additional data collection and reporting requirements.

Pool Expenditures:

• The State should provide full funding of the state pool for CSA, with allocations based on realistic anticipated levels of need.

• The State should establish a cap on local expenditures in order to combat higher local costs for serving mandated children, costs often driven by unanticipated placements in a locality.

• Categories of populations mandated for services should not be expanded unless the State pays all the costs.

Efficiency:

• The State should be proactive in making residential facilities and service providers available, especially in rural areas.

• In a further effort to help contain costs and provide some relief to local governments, we recommend that the State establish contracts with CSA providers to provide for a uniform contract management process in order to improve vendor accountability and to control costs.

Economic and Workforce Development

The Planning District's member localities recognize economic development and workforce training as essential to the continued viability of the Commonwealth. We support policies and additional state funding that closely links the goals of economic and workforce development and the State's efforts to streamline and integrate workforce activities and revenue sources. We encourage equipping the workforce with in-demand skill sets so as to align workforce supply with anticipated employer demands. We also support continuing emphasis on regional cooperation in economic, workforce and tourism development.

Economic Development:

• We support efforts to grow and diversify the private sector in each region, with the State serving as a catalyst and partner to provide financial incentives, technical support and other incentives for



collaboration by business, governments, educational institutions and communities to spur economic development, job creation and career readiness.

• We support legislation that dedicates income and sales tax revenues generated by corporations and limited liability companies within an economic development project to such locality in cases where the locality has expended local funds for such project and state grant funds or incentives were not involved.

Broadband:

We encourage and support continuing state and federal efforts and financial incentives that assist communities in deploying universal, affordable access to broadband technology, particularly in underserved areas. We believe such efforts should include:

 \rightarrow A focus on correcting the accuracy and availability of statewide broadband maps;

 \rightarrow Support for linking broadband efforts for education and public safety to private sector efforts to serve businesses and residences;

 \rightarrow Provisions that provide for sharing utility and road right of way easements for expanding broadband;

 \rightarrow Maintaining local land use, permitting, fees and other local authorities; and

 \rightarrow Development of a statewide comprehensive plan for broadband and state support for local governments that are developing local or regional broadband plans.

Planning District Commissions:

• We support increased state funding for regional planning district commissions.

• We encourage opportunities for planning districts to collaborate with state officials and state agencies on regional programs and projects, and support funds for the Regional Competitiveness Act to initiate and sustain such efforts.

Agricultural Products and Enterprises:

We encourage state and local governments to work together and with other entities to identify, to provide incentives for and to promote local, regional and state agricultural products and rural enterprises, and to encourage opportunities for such products and enterprises through a balanced approach.

Education

The Planning District's member localities believe that state funding for K-12 education in Virginia should recognize actual needs, practices and costs of local school divisions; otherwise, more of the funding burden will fall on local taxpayers.

School Division Finances:

• We believe that unfunded liability associated with the teacher retirement plan should be a shared responsibility of state and local government, with the Virginia Department of Education paying its share of retirement costs directly to VRS in order to facilitate such sharing.

• The State should not eliminate or decrease funding for benefits for school employees.

• We support legislation that 1) establishes a mechanism for local appeal to the State of the calculated Local Composite Index (LCI); and 2) amends the LCI formula to recognize the land use taxation value, rather than the true value, of real property.

Literary Fund:

• The State should discontinue seizing dollars from the Literary Fund to help pay for teacher retirement.

• We urge state financial assistance with school construction and renovation needs, including funding for the Literary Loan and interest rate subsidy programs.



Environmental Quality

The Planning District's member localities believe that environmental quality should be funded and promoted through a comprehensive approach, and address air and water quality, solid waste management, land conservation, climate change and land use policies. We are committed to protection and enhancement of the environment and recognize the need to achieve a proper balance between environmental regulation and the socio-economic health of our communities within the constraints of available revenues. Such an approach requires regional cooperation due to the inter-jurisdictional nature of many environmental resources, and adequate state funding to support local and regional efforts.

Chesapeake Bay Preservation Act:

We oppose legislation mandating expansion of the Chesapeake Bay Preservation Act's coverage area. Instead, we urge the State to 1) provide legal, financial and technical support to localities that wish to comply with any of the Act's provisions, 2) allow localities to use other practices to improve water quality, and 3) provide funding for other strategies that address point and nonpoint source pollution.

Biosolids:

We support legislation enabling localities, as a part of their zoning ordinances, to designate and/or reasonably restrict the land application of biosolids to specific areas within the locality, based on criteria designed to further protect the public safety and welfare of citizens.

Alternate On-Site Sewage Systems:

We support legislative and regulatory action to 1) ensure operation and maintenance of alternative on-site sewage systems in ways that protect public health and the environment, and 2) increase options for localities to secure owner abatement or correction of system deficiencies.

Dam Safety:

We support dam safety regulations that do not impose unreasonable costs on dam owners whose structures meet current safety standards.

Water Supply:

The State should be a partner with localities in water supply development and should work with and assist localities in addressing water supply issues, including investing in regional projects. **Noxious Weeds:**

We support changes to the Code and to the Virginia Invasive Species Management Plan that direct efforts to prevent and control damage caused by invasive species.

Program Administration:

The State should not impose a fee, tax or surcharge on water, sewer, solid waste or other local services to pay for state environmental programs.

Finance

The Planning District's member localities believe the State should refrain from establishing local tax policy at the state level and allow local governments to retain authority over decisions that determine the equity of local taxation policy.

Local revenues:

The State should not confiscate or redirect local general fund dollars to the state treasury. It should reverse action taken in 2012, and then expanded in 2015, which directed to the Literary



Fund a portion of fines and fees collected at the local level from the enforcement of local ordinances.

Fiscal Impacts:

We support reinstatement of the "first day" introduction requirement for bills with local fiscal impact.

Transient Occupancy Tax:

The State should ensure the appropriate collection of transient occupancy taxes from online transactions.

General Government

The Planning District's member localities believe that since so many governmental actions take place at the local level, a strong local government system is essential. Local governments must have the freedom and tools to carry out their responsibilities.

Local Government Operations:

• We oppose intrusive legislation involving purchasing procedures; local government authority to establish hours of work, salaries and working conditions for local employees; matters that can be adopted by resolution or ordinance; and procedures for adopting ordinances.

• We support allowing localities to use alternatives to newspapers for publishing various legal advertisements and public notices.

• We oppose attempts to reduce sovereign immunity protections for localities.

Elections:

As elections administration has become more complex and both federal and state financial support for elections has been decreasing, we urge funding to address coming critical shortfalls in elections administration dollars and urge state funding for voting equipment replacement, as many older voting machines are exhibiting end-of-life problems.

Freedom of Information Act:

• We request that any changes to the Virginia Freedom of Information Act (FOIA) preserve 1) a local governing body's ability to meet in closed session, 2) the list of records currently exempt from disclosure, and 3) provisions concerning creation of customized records.

• We support changes to allow local and regional public bodies to conduct electronic meetings as now permitted for state public bodies.

Quality of Life Issues:

• We oppose any changes to state law that further weaken a locality's ability to regulate noise or the discharge of firearms.

• We support expanding local authority to regulate smoking in public places.

Health and Human Services

The Planning District's member localities recognize that special attention must be given to developing circumstances under which people, especially the disabled, the poor, the young and the elderly, can achieve their full potential. Transparent state policies and funding for at-risk individuals and families to access appropriate services is critical. The delivery of such services must be a collaborative effort by federal, state and local agencies.



Funding:

• We oppose changes in state funding or policies that increase the local share of costs for human services. We also oppose any shifting of Medicaid matching requirements from the State to localities.

• The State should provide sufficient funding to allow Community Services Boards (CSBs) to meet the challenges of providing a community-based system of care. We believe children with mental health needs should be treated in the mental health system, where CSBs are the point of entry.

• We support increased investment in the MR waiver program for adults and young people and Medicaid reimbursement for children's dental services.

• We urge state funding to offset any increased costs to local governments for additional responsibilities for processing applications for the FAMIS program.

• We support sufficient state funding assistance for older residents, to include companion and inhome services, home-delivered meals and transportation.

Social Services:

• We support the provision of sufficient state funding to match federal dollars for the administration of mandated services within the Department of Social Services, and to meet the staffing standards for local departments to provide services as stipulated in state law.

• We believe the current funding and program responsibility for TANF employment services should remain within the social services realm.

Prevention:

We support continued operation and enhancement of early intervention and prevention programs, including school-based prevention programs. This would include the Virginia Preschool Initiative and the Child Health Partnership and Healthy Families program, as well as Part C of the Individuals with Disabilities Education Act (infants and toddlers).

Childcare:

The legislature should provide full funding to assist low-income working and TANF (and former TANF) families with childcare costs. These dollars help working-class parents pay for supervised daycare facilities and support efforts for families to become self-sufficient.

Housing

The Planning District's member localities believe that every citizen should have an opportunity to afford decent, safe and sanitary housing. The State and localities should work to expand and preserve the supply and improve the quality of affordable housing for the elderly, disabled, and low- and moderate-income households. Regional planning and solutions should be implemented whenever possible.

Affordable Housing:

We support the following: 1) local flexibility in the operation of affordable housing programs and establishment of affordable dwelling unit ordinances; 2) creation of a state housing trust fund; 3) grants and loans to low- or moderate-income persons to aid in purchasing dwellings; and 4) the provision of other funding to encourage affordable housing initiatives.

Homelessness:

We support measures to prevent homelessness and to assist the chronic homeless.

Historic Structures:

We support incentives that encourage rehabilitation and preservation of historic structures.



Green Buildings:

We encourage and support the use of, and request state incentives for using, environmentally friendly (green) building materials and techniques.

Public Safety

The Planning District's member localities encourage state financial support, cooperation and assistance for law enforcement, emergency medical care, criminal justice activities and fire services responsibilities carried out locally.

Funding:

• We urge the State to make Compensation Board funding a top priority, fully funding local positions that fall under its purview. It should not increase the local share of funding constitutional offices or divert funding away from them, but increase money needed for their operation.

• We support returning funding responsibility for the Line of Duty Act (LODA) to the State. In the absence of that, we support efforts to improve the administration of LODA and to ensure the long-term fiscal stability of the program.

• We urge continued state funding of the HB 599 law enforcement program in accordance with *Code of Virginia* provisions.

• The State should increase funding to the Virginia Juvenile Community Crime Control Act program, which has cut in half the number of juvenile justice commitments over the past decade.

• We support funding for mental health and substance abuse services at juvenile detention centers. Jails:

• The State should restore per diem payments to localities 1) for housing state-responsible prisoners to \$14 per day, and 2) for housing local responsible offenders to \$8 per day.

• The State should not shift costs to localities by altering the definition of state-responsible prisoner.

• The State should continue to allow exemptions from the federal prisoner offset.

Offender Programs and Services:

• We support continued state funding of the drug court program and the Offender Reentry and Transition Services (ORTS), Community Corrections and Pretrial Services Acts.

• We support continued state endorsement of the role and authority of pretrial services offices.

• We support authorization for the court to issue restricted driver's licenses to persons denied them because of having outstanding court costs or fees.

Body Cameras:

We support the ability of local governments to adopt policies regarding law enforcement body worn cameras that account for local needs and fiscal realities.



DRAFT LEGISLATIVE POSITION STATEMENTS FOR THE CHARLOTTESVILLE CITY COUNCIL (2016 GENERAL ASSEMBLY SESSION)

Endorsement of TJPD and VML Priority Statements: As a member of the TJPD, Virginia First Cities and of the Virginia Municipal League, we are supportive of the 2016 Legislative Positions presented by those organizations. On a few issues the City's interests may differ, and we have noted those issues below within our position statements.

<u>Children's Education, Services and Programs</u>: We encourage appropriations of state funding to support implementation by local school divisions of extended school day/ extended school year programs. We believe that the Virginia Preschool Initiative is underfunded, and request our legislators to advocate an increase, at least two percent (2%), in per-pupil funding. We also advocate increased funding for "Smart Beginnings" and "Healthy Families" programs. We encourage increased state funding for local community-based treatment alternatives for juvenile offenders (VCCCJA).

<u>Affordable housing</u>: We support any legislative action that would allow localities greater flexibility in the establishment of local housing programs, and in the use of public funding, for the promotion and establishment of affordable housing.

<u>Water quality funding</u>: the City of Charlottesville, like other localities, faces mounting costs for water quality improvements for urban stormwater management, sewage treatment plants, combined sewer overflows, and sanitary sewer overflows. In response to evolving federal and state legislation, regulations and policies, we urge legislators to provide adequate sources of public funding for required improvements. The state should substantially increase funding for the **Stormwater Local Assistance Fund (SLAF)**, the program that provides matching grants to localities for stormwater management projects. The state should also provide reliable state funding for Agriculture Best Management Practices Cost-Share programs.

The City opposes any legislation that would reduce the Rivanna Water and Sewer Authority's Chesapeake Bay or James River nutrient allocations, to require the Rivanna Water and Sewer Authority to re-justify its nutrient allocations for its existing regional treatment facility, or to otherwise take away any nutrient allocation or related treatment capacity serving the region. The City supports DEQ's James River Study and supports legislation that would maintain the Rivanna Water and Sewer Authority's nutrient allocations at the current permitted levels.

<u>Chesapeake Bay Preservation Act</u>: The City of Charlottesville does not oppose expansion of the CBPA beyond its current tidal river boundaries. In this regard, our position differs from TJPD's.

<u>Clean energy initiatives</u>: The City of Charlottesville is committed to reducing its community-wide greenhouse emissions associated with energy use. Our Comprehensive Plan sets forth goals to support increases in renewable energy, continue improvement of our building stock to become energy efficient, and pursue strategies to reduce greenhouse gas emissions. Increasing the availability of financial resources available to a broader range of community members is one key to our success. We encourage our representatives to endorse legislation and funding proposals that would support community shared solar programs.

We encourage legislators to authorize localities to participate in virtual (electricity) net-metering programs, on the same terms as authorized in 2015 for agricultural customer generators. The net metering program requirements should be amended to allow for oversizing, when a locality can demonstrate projected growth/ use of electricity over a 5-year period.

1

<u>**Transportation Funding</u>**. We ask our legislators to advocate for an increase in the lane-mileage rates for street maintenance (primary/urban funds).</u>

Easing restrictions on obtaining restricted driver's licenses. We encourage legislation that would allow restricted driver licenses to be issued for as long as a court deems appropriate, and to allow courts to issue restricted licenses when necessary to facilitate the employment, or continued employment of an individual who is otherwise subject to revocation of his or her driver license.

<u>Carrying loaded firearms in public areas</u>. We encourage the General Assembly to consider reasonable firearms regulations in densely populated localities, including expanding the list of urban localities in which the state prohibits individuals from carrying certain loaded semi-automatic rifles and pistols, and certain shotguns, in public places. In densely populated areas, such as Charlottesville and the other localities already listed in this existing state statute, the carrying of such firearms presents special risks and hazards—and the General Assembly has already acknowledged this within 18.2-287.4. We encourage legislation allowing urban localities enhanced authority to regulate the discharge of firearms.

Procurement: We oppose any legislative action that would restrict our ability to make local procurement decisions that are best for the citizens we serve. Any erosion of local authority to implement the policies of the Virginia Public Procurement Act, through means tailored at the local level to assure acquisition of the best goods and services at the most competitive rates, is contrary to fiscal responsibility objectives.

State budget and local Revenues, generally: We support actions that would improve the process for evaluating local fiscal impacts of proposed legislation. We oppose actions that would shift the cost(s) of state programs to localities, or that would remove or reduce any existing sources of local funding (e.g., HB599 funding for law enforcement; diversion of fines, fees and forfeitures relating to violations of local ordinances; etc.). We oppose across-the-board state cuts to education funding. Actions that would impose additional administrative burdens on local governments without sufficient financial resources or administrative flexibility will jeopardize the quality of services delivered at the local level, and will ultimately jeopardize the potential success of state programs and initiatives. Likewise, we request our legislators to change the manner in which transportation funding is provided to localities; localities should have flexibility to apply transportation funding in a manner that they deem most beneficial to their own communities. Localities should have the right to determine whether allocations of state funding should be spent for maintenance of existing streets or for new construction.

CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date:	November 16, 2015
Action Required:	Presentation
Presenter:	Kristel Riddervold, Environmental Sustainability Manager
Staff Contacts:	Kristel Riddervold, Environmental Sustainability Manager Susan Elliott, Climate Protection Coordinator Maya Kumazawa, Public Works Program Coordinator
Title:	City Market Composting Pilot Program Results

Background:

The City of Charlottesville received funding of \$9,000 from the U.S. Environmental Protection Agency (EPA) Region III to pilot a composting program during the 2015 summer season of the Charlottesville City Market. The program served as an opportunity to pilot a composting model and assess interest and opportunities in the City. The City partnered with a local non-profit, GreenBlue, to manage the general operations of the program, which was implemented in April and concluded in October.

Discussion:

Quantitative and qualitative findings from the pilot program will be presented. The presentation will also include data on how the original goals were met:

- Measures of the volume/weight of organic waste that was collected from customers and market vendors
- Facilitating of an organic waste drop-off location for residents
- Guiding residents on how to compost at home
- Collecting community input to gauge public interest on composting initiatives.

Alignment with Council Vision Areas and Strategic Plan:

The project supports City Council's "Green City" vision. It contributes to Goal 2 of the Strategic Plan - Be a safe, equitable, thriving, and beautiful community, and Objective 2.5 - To provide natural and historic resources stewardship. Charlottesville has committed to reducing its community-wide greenhouse emissions, including those associated with waste processing. Specifically, the City's Comprehensive Plan sets forth goals to support increases in renewable materials and more effectively

manage the solid waste produced in the community.

Community Engagement:

City staff and the contracted partner organization worked cooperatively to engage the community through a variety of means including social media outreach, website resources and survey tools, and earned media. Community members and City Market attendees were invited to share responses and provide feedback regarding publically-available composting alternatives in the City.

Budgetary Impact:

Grant funds were appropriated and expended from a grants fund account and had no impact on the General Fund.

Recommendation:

N/A

Alternatives:

N/A

Attachments:

Presentation


City Market Composting Program

City Council Chambers / November 16, 2015 / Charlottesville, VA



Anne Bedarf & Erica Stratton

GreenBlue's Sustainable Packaging Coalition

Program Structure

- Funded through \$9K EPA Grant
- April 4th-October 31st (extended one month)
- Partners include City Public Works/Parks, Black Bear Composting, N.O.P.E. (Hauler), Better World Betty
- Stations have 3 bins: compost, recycling, and landfill
- Four stations: Main + 3 satellite
- Program leader + 1-4 volunteers each market day
- Main station: Data collected for weight, type, container used, new or repeat participation for drop-off compostables
- Surveys and educational information provided















Survey Results



Additional Comments in "Other":

- It probably will!
- They take animal scraps and oil.



Survey Results



Additional Comments in "Other":

• Incredibly valuable! Obviously curbside composting would be great, but in the absence of that type of program, this one is great.



• Yes, but should have other options available (more drop-off locations, curbside pickup, workshops).

Participation Numbers

- 7 participants on the first day to **over 50** on some days
- Average of 37 participants per market day
- Participants tended to dropped off every few weeks instead of weekly (stockpiling materials in their freezers)
- Collected over 6,000 lbs of compostables
- Average drop-off weight of 5.6 lbs most common type was kitchen scraps



Participation

Average Program Participant:

- City resident that uses City services
- Regular City Market Attendee (though many came only to drop off compostables)
- Familiar with composting, but does not currently compost at home and wants to learn more

They Participated Because of:

- Concern about environment, waste specifically
- Obstacles to composting at home: space, concern about odor, concern about vermin, and convenience



Feedback

"It's so much easier than people think"

"My garbage is so clean. No more fruit flies!"

"Thanks for doing this!"

"This is way better than using my mom's backyard composting pile!"

I live in the city and have to pay for my garbage. It "saves my garbage."

- Free compostable bags were very helpful
- Program itself was easy to participate in
- Parking at the market is not convenient
- Once a week drop-off is **not enough** for large families
- Participants that walked or biked had limitations



Additional Feedback

- The program is most useful for downtown residents
- 46% of people found out about the program at the market
- Participants would appreciate another drop-off location on a different day
- Participants overwhelmingly want the program to continue
- For satellite stations at the market, source separation is most successful when staffed and when detailed signage is used



Staff Observations

- More marketing and outreach efforts would result in higher participation
- Vendors using a variety of materials, particularly materials that look the same but may or may not be compostable depending on the manufacturer, creates a lot of confusion
- Approx. 25% (volume) of the landfill-bound marketgenerated waste could be compostable
- Other localities are looking at this model





Recommendations / Suggestions

For Participants

- Start a backyard compost pile
- Organize a neighborhood co-op pile
- Contract for curbside pickup
- See if your workplace will contract for composting pick-up and/or act as a drop-off point

For the Program

- Secure funding for the 2016 market season
- Consider temporary dropoff sites between market seasons
- Work with Albemarle County / RSWA / UVA to designate year-round drop-off locations
- Neighborhood pilot for curbside collection



THANK YOU

- City Staff and Council for your vision and support
- U.S. EPA for providing the initial funding for the pilot
- Volunteers for coming out, rain or shine, helping to educate the public and properly sort
- Partners Black Bear Composting, N.O.P.E., and Better World Betty
- Participants who embraced the program







Year 1 Progress Report Play the City Since the Fall of 2014, The Bridge, in partnership with Piedmont Council for the Arts and the City of Charlottesville, has been working to activate the Strategic Investment Area of Charlottesville through the Play the City program. Funded through an National Endowment for the Arts Our Town grant, the program uses art and design as a means to build relationships and understanding in the community. Working with a variety of partners from the neighborhood associations (Ridge St. and Belmont) to local schools, PHAR to the Community Investment Collaborative, this has lead to a host of community projects that have shown the true vibrancy of the neighborhood.

Efforts have included a monthly open mic/talent show, a memory quilt created with a local quilting group and 60 elementary school students, a summer camp that worked with youth to show how hip hop can be used to support entrepreneurship, an environment/art workshop with youth that explored the urban watershed which lead to the design of a neighborhood mural, and a neighborhood photography workshop that worked with students to document and tell the stories of issues they saw as important using images. Beyond these specific programs, we have organized an ongoing community engagement strategy that has been listening to residents and partnering with over 20 local groups to respond those needs. In all, Play the City has directly engaged over 800 people and has indirectly connected with over 3000 residents. It has also driven a growing conversation about placemaking in Charlottesville and the ways in which the community can partner with residents, local government, non-profits, and private development to create a more connected and inclusive city.

With the first year of the program coming to an end, we wanted to take this opportunity to report to the community about the various projects that have been accomplished, discuss both the successes and difficulties of the program, inform council about what we have heard, and talk briefly about what the future might hold.

2014/2015 Projects



Push/Play - Open Mic/Talents Show

Organized by Friendship Court resident Toni Eubanks, Push/Play was a monthly event that served as a platform for showing the talents and skills of those living in the SIA. Ranging from dance to hip hop, jewelry making to food culture, these events highlighted the vibrancy of the neighborhood. This consisted of 6 events working with over 30 local artists and had 450 people in total attendance.



Memory Quilt Project

Pairing quilters at Crescent Hall and 60 students at Clark Elementary, the Memory Quilt project focused on using art to express what students saw as important to them in the community. Over several months the students worked with their school art teacher to develop ideas, each drew a quilt panel that identified what they saw as important in their neighborhood, and then worked with the quilters to construct the quilt. Once completed the quilt was presented at multiple sites around the city, written about in the media, and will be displayed at Clark Elementary for future generations to see.



Rhyme and Design Workshop

Rhyme and Design was a one week camp that worked with 4 neighborhood youth to used their Hip Hop skills to develop branding concepts for two local businesses. As a part of the program, the students formed their own company, were mentored by 7 leading local media consultants/entrepreneurs, and collaborated with two clients to create logo and taglines for the businesses. This work was done in collaboration with the Community Investment Collaborative support aspect of their work to create new local business opportunities.



Waterwise Workshop

Waterwise was a one month project-based art and environment camp that worked with 10 local youth to research the importance of our local watersheds and respond through the creation of street murals. Over several weeks, students in the PHAR youth leadership program at 6th St. Public Housing and other students living along 6th St. partnered with an urban ecologist/artist team to explore Pollocks Branch. From this they identified 60 plant and animal species, gained greater understanding of the local ecology, and developed drawings that are leading to the creation of a storm drain mural to be painted along 6th St to gain greater awareness of watershed issues in the community. Partners included TJ Soil and Water Conservation District, PHAR, City Staff, Local Artists, and Center for Urban Habitats.



Seeking the City

Over one week, local artist Ashley Florence led 14 Charlottesville teenagers in a collaborative photography camp that explored the students concerns about their community. Students broke into two teams, identified a question that interested them, and then spent a week researching their ideas. Focusing on homelessness and playgrounds, students deeply considered their question, organized a plan for using photography as a means to engage that question, interviewed a series of local experts, and then developed an art project based on their experience. This resulted in a website and poster designed by the students that used the arts to express their ideas and understanding of Charlottesville. Partners in this project included the Haven, City of Promise, and City Parks and Recreation Staff.



The Art of Hair/HairStyle

With a focus on highlighting the skills and knowledge in the SIA, The Art of Hair is a two month photography exhibition that looks at hairstylists and barbers as an important part the creativity of the neighborhood. Documented by photographer Keith Sprouse, the exhibition presents images of these artists and their work, celebrating the beauty of the City. This will culminate in a beauty pageant taking place at the IX project in collaboration with the WTJU Levitt Amp concert series.



Community Engagement Efforts

Throughout Play the City, The Bridge has explored a series of community engagement activities that are meant to listen to the neighborhood. This has been accomplished through a series of events and direct distribution of information throughout the neighborhood. Two highlights of this have been organizing a series of door to door flyer distribution that has gone out to the entire SIA area and the development of a lemonade surveying stand that created an opportunity for residents to voice their opinions over a cup of lemonade. In all, The Bridge organized 15 specific opportunities to engage residents and build deeper relationships.

Successes and Difficulties - What we have heard

Engagement is not easy - There has been a lot of discussion about community engagement in Charlottesville focused around what makes it successful and what causes it to be problematic. The most successful efforts come when engagement is consistent, has focused/tangible outcomes, is not in a hurry, and works hard to make sure all residents are informed. This is not easy because it takes a considerable amount time and commitment to build and sustain long term relationships. It also must be forefronted in urban development processes so that community leaders are informed and can make successful decisions before the design process takes place.

Trust Building - In general we must build greater trust between residents, nonprofits, and local government in Charlottesville. One of the difficulties, with the arts especially, is that we tend to focus on homogeneous audiences and therefore have not created the broad based connections which will lead to greater community connectedness. Throughout Play the City, we have sought to move across a variety of boundaries and create opportunities for diverse voices. This has not been easy as the bridges have not been built to make this happen. The arts can play a crucial role in making this happen as it can produce open spaces where people from all areas of the city can come together.

Communication - Charlottesville as a community must create better systems for community communication. There have been many moments throughout our experience with Play the City where a lack of communication has lead to uncertainty. The same goes for broader civic processes. While we can blame an ill informed public and a general apathy, there needs to be clearer, more direct channels. When there is no information, residents assume the worst and mis-information abounds.

Civic Knowledge - In general residents have limited knowledge about civic processes and do not have the technical language that would allow them to participate. This leads to a lack of trust. The city needs to work harder to educate the community about specific initiatives and bring them into the process so that they can better understand of its impact on the city.

Collective Impact - The SIA has many issues from affordable housing to education, poverty to health. These issues can not be solved individually. They must be address more holistically by bring a multitude of partners togethers (residents, experts, nonprofits) to engage them. The knowledge and skill to do this resides in the city and local government needs to take a leadership role in assembling these groups to tackle these problems.

Projects Future

As described in our grant application, the initial year of Play the City was focused on a multitude of smaller projects meant to build relationships. As we move forward into 2015/2016, our focus is going to shift toward larger scale projects focused on providing residents with opportunities for engaging more deeply in the future of the area.



Participatory Budgeting

In response to residents desires to have a say in how public funds are being spent in the neighborhood, The Bridge is going to pilot a participatory budgeting process that provides local residents the opportunity to develop ideas for art and design based projects that activate neighborhoods, and have a direct voice in deciding which of those projects get funded through a democratic voting process. Inspired by the international Participatory Budgeting initiative, the program engages residents and local officials in a candid discussion about the vibrancy of our local neighborhoods and then make informed decisions about how to better allocate public funds to address those needs. This will be in partnership with the City of Charlottesville, UVA Social Entrepreneurship, and a host of neighborhood partners.



Civic Games

With a greater need for public understanding of civic processes, efforts are underway to develop a series of games that allow residents to better understand how their city works. Focused on street design, zoning, and affordable housing, these games will be used at public events to increase the local knowledge and build better relationships between the city and the community.

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City of Charlottesville

Summary of Presentation



FY15 Financial Summary

FY15 Service Summary

	FY13	FY14	FY15	Change%
Public Demand-Response				
Medical	23,414	24,618	24,356	-1%
Work	20,139	22,300	18,375	-18%
Adult Day Care	95	0	8	
Miscellaneous	33,247	35,639	45,360	27%
Total Public	76,895	82,557	88,099	7%
Agency	29,311	21,233	29,559	39%
Total	106,206	103,790	117,658	13%



Ridership and hours of service trend continues to increase

- Expected to exceed 28,000 hours (87,000 trips) in FY17. For FY16 JAUNT estimated 83,000 trips, but is now seeing a trend for about 86,000.
- Cause for increase
 - Relocation of aging population.
 - Quality of service; comfort and availability.
 - Growth in the percentage of the 65+ cohort of the total population.

Coming in 2016

- More robust Transit Rider Training Program, improve passenger's comfort of using CAT and improve their independence
- Recertification of ADA riders
- 19 new buses coming in December