#### CITY COUNCIL AGENDA Monday, January 6, 2020



5:00 p.m. Closed session as provided by Sections 2.2-3711 and 2.2-3712 of the Virginia Code

Second Floor Conference Room (Boards & Commissions – Council seats)

6:30 p.m. Regular Meeting - CALL TO ORDER

Council Chamber

PLEDGE OF ALLEGIANCE

**ROLL CALL** 

ORGANIZATIONAL MEETING Council Election of Mayor and Vice Mayor (led by City Manager)

ANNOUNCEMENTS PROCLAMATIONS

1. CONSENT AGENDA\* (Items removed from consent agenda will be considered at the end of the regular agenda)

a. MINUTES: November 4 Regular meeting, November 13 Budget Worksession, November 15 Special meeting,

November 18 Special and Regular meetings, December 2 Special meeting

b. APPROPRIATION: Runaway Emergency Shelter Program Grant - \$209,444 (1st of 2 readings)

c. RESOLUTION: Honorary street naming – Winneba Way (1 reading)

d. RESOLUTION: Supporting the Eviction Crisis Act and Authorizing the mayor to send a letter to Senators Warner

and Kaine in support of the Act (1 reading)

e. ORDINANCE: Amend Section 2-6 of the Charlottesville City Code to add Christmas Eve holiday (2<sup>nd</sup> reading)

f. ORDINANCE: Amending Section 9-27 of the Charlottesville City Code to change the name Recreation Center

precinct to Key Recreation Center precinct (2<sup>nd</sup> reading)

g. REPORT: Rivanna Authorities Quarterly Update

CITY MANAGER RESPONSE TO COMMUNITY MATTERS (FROM PREVIOUS MEETINGS)

**COMMUNITY MATTERS** Public comment is provided for up to 16 speakers at the beginning of the meeting (limit 3 minutes

per speaker.) Pre-registration available for up to 8 spaces; pre-registered speakers announced by Noon the day of the meeting. The number of speakers is unlimited at the end of the meeting.

2. RESOLUTION\*: Special Use Permit for establishment and operation of a restaurant with a drive-through window

at 1000 Emmet Street North (Federal Realty Investment Trust, contract purchaser Chick-fil-A,

Inc.) (1 reading)

3. RESOLUTION\* Fontaine Avenue Streetscape conceptual design plan (1 reading)

4. RESOLUTION\*: Special Use Permit (SUP) for Private Outdoor Recreational Facilities and Reduced Setbacks at

900-1000 1st Street S (1 reading)

5. RESOLUTION\*: Critical Slope Waiver Request at 900-1000 1st Street S (1 reading)

**6. RESOLUTION\*:** Extension of FY 20 Charlottesville Affordable Housing Fund Allocation to Virginia Supportive

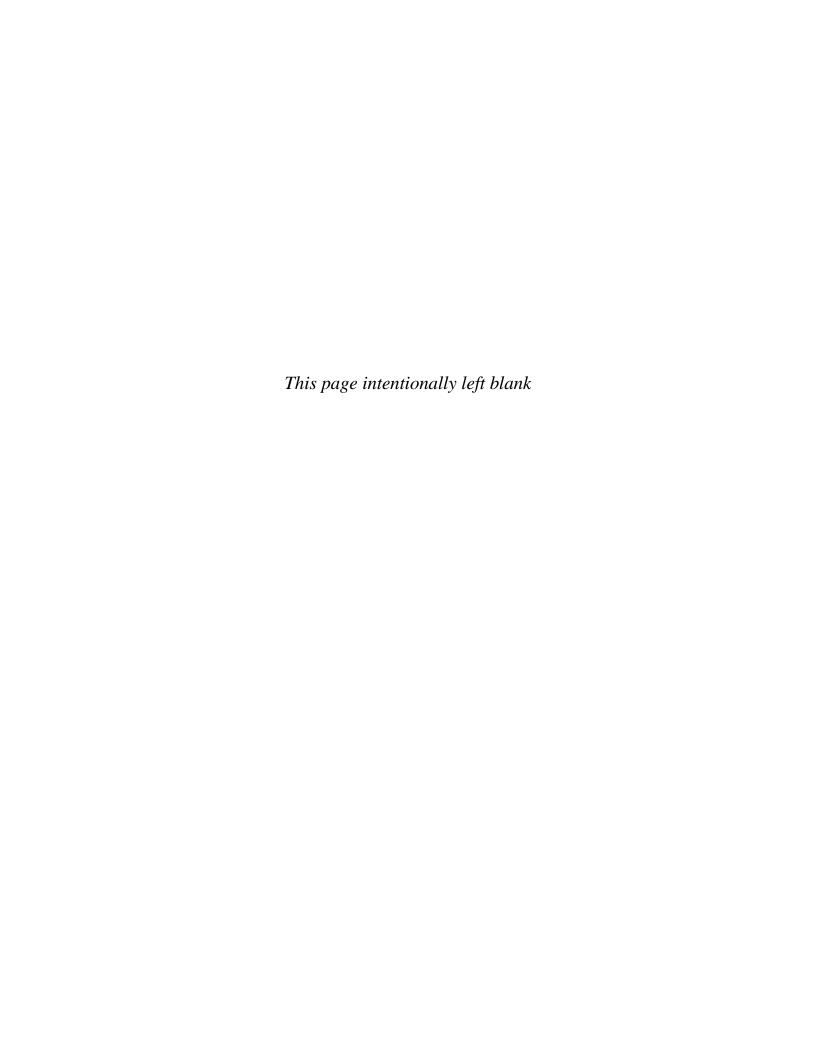
Housing for the development of the Crossing II (1 reading)

7. RESOLUTION\*: City Council Regular Meeting Schedule for 2020 (1 reading)

**OTHER BUSINESS** 

**MATTERS BY THE PUBLIC** 

\*ACTION NEEDED



#### **COUNCIL CHAMBER - November 4, 2019**

#### ROLL CALL

The Charlottesville City Council met in regular session on this date with the following members present: Mayor Nikuyah Walker, Vice Mayor Heather Hill, Dr. Wes Bellamy, Ms. Kathy Galvin and Mr. Mike Signer.

#### ANNOUNCEMENTS/PROCLAMATIONS

Ms. Hill announced two upcoming public meetings being conducted by the Parks and Recreation Department regarding the Rugby Avenue Trail and Greenleaf Park Playground, and the community forest plan for the 142 acre acquisition adjacent to Ragged Mountain.

Ms. Galvin announced the Native American panel discussion being held on November 15 at Carver Recreation Center to discuss the disposition of the Lewis, Clark and Sacajawea statue on West Main Street.

Dr. Bellamy announced the DMV Connect at CitySpace on November 25; the Above and Beyond the Call of Duty event at the Jefferson School to recognize the African American military experience for Veterans Day; and the 5k Turkey Trot on Saturday, November 16, with all proceeds going toward a turkey giveaway on November 24 at the Jefferson School.

#### **CONSENT AGENDA\***

Ms. Walker opened the floor for public comment on the consent agenda.

Mr. Jeff Fogel, City resident, spoke about drugs and mental health, and item "b", advising that people have to plead guilty in order to benefit from the behavioral treatment program. He advised that punishment is the goal of these programs.

City Manager Tarron Richardson provided additional information about the Virginia Behavioral Health Docket program.

Ms. Walker added that diversionary programs should be viewed for punitive measures to make sure they are helpful.

Clerk of Council Kyna Thomas read the following consent agenda items into the record:

#### a. MINUTES: September 16, 2019 Special and Regular meetings

Minutes-Sept. 16, 2019 special meeting

Minutes-Sept 16, 2019 regular meeting

b. APPROPRIATION: Virginia Behavioral Health Docket Grant - \$45,000 (carried)

Agenda summary; appropriation

c. APPROPRIATION: Parks & Recreation Gift Guide Memorials Account - \$3,260 (2nd reading)

Agenda summary; appropriation

## APPROPRIATION Parks & Recreation Gift Guide Memorials Account - \$3,260

**WHEREAS,** the Parks and Recreation Department has received two donations in the amount of \$3,260 each for memorial benches and plaques for Katherine E. Magraw and Sallie Dietrich Brown;

#### **Revenues - \$3,260**

Internal Order: 2000153 G/L Account: 451020

Fund: 105

Expenditures - \$3,260 Internal Order: 2000153 G/L Account: 599999

Fund: 105

**NOW, THEREFORE BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia, that a total of \$3,260 be appropriated in the following manner:

**BE IT FURTHER RESOLVED**, that this appropriation is conditioned upon the receipt of the donations.

d. APPROPRIATION: State Criminal Alien Assistance Program - \$14,230.00 (2nd reading)

Agenda summary; appropriation

## APPROPRIATION State Criminal Alien Assistance Program (SCAAP) Grant for 2018 reimbursement - \$14,230

WHEREAS, the State Criminal Alien Assistance Program (SCAAP) grant, providing federal payments for correctional officer salary costs incurred for incarcerating certain undocumented criminals has been awarded the City of Charlottesville, on behalf of the Albemarle-Charlottesville Regional Jail, in the amount of \$14,230.

**NOW, THEREFORE BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia that a total of \$12,522.40 be appropriated and passed through to

the Albemarle-Charlottesville Regional Jail and \$1,707.60 be appropriated and passed through to Justice Benefits, Inc.

Revenues

\$14,230	Fund: 211	Internal Order: 1900315	G/L Account: 431110
Ψ1:,=0	1 4114. 211	internal Oraci: 1700515	G/L Hecount. 131110

<b>Expenses</b> \$12,522.40	Fund: 211	Internal Order: 1900315	G/L Account: 530550
\$ 1,707.60	Fund: 211	Internal Order: 1900315	G/L Account: 530670

**BE IT FURTHER RESOLVED**, that this appropriation is conditioned upon the receipt of \$14,230 from the U. S. Bureau of Justice Assistance.

e. RESOLUTION: Waiver of CAT Fees for Election Day

Agenda summary; resolution

#### RESOLUTION TO WAIVE CHARLOTTESVILLE AREA TRANSIT FARE FEES ON ELECTION DAY

**BE IT RESOLVED** by the City Council of the City of Charlottesville, Virginia, that the Charlottesville Area Transit (CAT) bus system shall not impose a fare on riders on November 5, 2019, in observance of Election Day.

f. ORDINANCE: Releasing a gasline easement - Oakleigh development on Rio Road (2nd reading)

Agenda summary; Ordinance; deed; plat

AN ORDINANCE AUTHORIZING THE RELEASE OF A NATURAL GAS EASEMENT GRANTED TO THE CITY BY OAKLEIGH ALBEMARLE, LLC

g. ORDINANCE: Vacating a public utility easement on a property at Emmet Street and Barracks Road (2nd reading)

Agenda summary; Ordinance; deed; plat

AN ORDINANCE AUTHORIZING THE RELEASE OF A PUBLIC UTILITY EASEMENT GRANTED TO THE CITY ACROSS PROPERTY AT EMMET STREET AND BARRACKS ROAD (CVS PROJECT)

h. ORDINANCE: Repealing Chapter 31 Section 31-103 (Buck Mountain) surcharge for water connections (2nd reading)

Agenda summary; Ordinance; joint resolution

#### AN ORDINANCE REPEALING SECTION 31-103 OF CHAPTER 31 (UTILITIES)

On motion by Ms. Hill, seconded by Ms. Walker, Council by the following vote APPROVED the Consent Agenda, with the request from Ms. Walker that the State Criminal Alien Assistance Program not require Immigration and Customs Enforcement (ICE) notifications: 5-0 (Ayes: Bellamy, Galvin, Hill, Signer, Walker; Noes: none).

## CITY MANAGER RESPONSE TO COMMUNITY MATTERS (FROM PREVIOUS MEETINGS)

Dr. Richardson confirmed that the Social Services Advisory Board annual report would be given at the November 18 City Council meeting.

He shared that the audible signals project at Preston Avenue and Rose Hill Drive would be completed in late 2019 primarily due to conduit work and scheduling.

He also advised that Charlottesville Area Transit (CAT) fees would be waived on Election Day and that a formal resolution was placed on the agenda for the record.

Dr. Richardson introduced new Human Resources Director, Michele Vineyard.

#### **COMMUNITY MATTERS**

Mr. Robert Myers spoke about the Downtown monuments. He offered comments from "In Defense of General Lee", an op-ed from The Washington Post.

Mr. George Worthington, County resident and convener for Dementia Friendly Central Virginia, spoke about services for dementia and the lack of information, which prevents people and their caregivers from engaging in the community. He advised that the organization is offering training to businesses to become dementia-friendly.

Mr. Tony Wasch Jr., spoke about the holiday tradition of the Christmas tree being located at the center of the Downtown Mall. He advised that having the tree at the end of the Mall near City Hall is not a favorable location because of the lack of foot traffic.

Mr. Jeffrey Fogel, Belmont resident, ceded his time to Ms. Kim Rolla of the Legal Aid Justice Center, who spoke about ten proposed amendments to the Police Civilian Review Board (CRB) proposal. She reviewed each amendment.

Ms. Adeola Ogunkeyede of the Legal Aid Justice Center spoke about proposed CRB amendments 6 – "Institute a minimum 1-year trial period for the Auditor position", and 8 – "Mandate the Executive Director produce a special annual report on the auditor trial period and future auditing recommendations."

Ms. Mary Carey spoke in support of the Legal Aid amendment proposals for the CRB, and about the need for transit near Grady Avenue. She encouraged everyone to vote on November 5th.

- Dr. Richardson advised that he is working with Transit Director Garland Williams to return transit to various neighborhoods.

Mr. Walt Heinecke, City resident, spoke about proposed CRB amendments 1, 2, and 3.

Ms. Kate Fraleigh, City resident, spoke about proposed CRB amendments 4, 5, 3, and 7.

Ms. Tanesha Hudson ceded her time to Ms. Katrina Turner, who continued with CRB amendments 9 and 10.

Ms. Gloria Beard, member of the Initial CRB, spoke about the need for establishing the CRB, and in support of an Auditor position and Executive Director for the CRB.

Ms. Rosia Parker asked about cameras under the bridge in the Westhaven area. Dr. Richardson advised that he would contact her to discuss. She asked what would happen with housing now that the Redevelopment and Housing Authority Director is leaving. She spoke about the amount of work done by the Initial CRB.

- Dr. Bellamy advised that the Housing Authority will be presenting a comprehensive report at the November 18 Council meeting.

Ms. Robin Hoffman spoke about the importance of working on infrastructure and she discussed the Charlottesville community media center.

Mr. John Edward Hall of the Fry's Spring neighborhood, advised that he would be the director of the CRB. He also spoke about the use of technology for justice reform. He also spoke about the expansion of City Hall.

Mr. Quinton Harrell spoke as a local businessman and volunteer. He advised that his volunteerism revolves around the uplifting of the African-American community. He spoke in support of New Hill Development Corporation as a new economic engine to create black wealth in the community.

Mr. Harold Folley of the People's Coalition spoke about the CRB and the work done by the People's Coalition to set forth the proposed amendments.

Ms. Walker closed Community Matters.

Dr. Bellamy asked for report on the Sankofa Center.

The meeting recessed at 7:51 p.m.

The meeting reconvened at 8:09 p.m.

#### **PUBLIC HEARING/RESOLUTION\*: City Charter amendments**

Agenda summary; amendments; resolution

Mr. Blair introduced the item, advising that the Charter which was granted to the City Council in 1946 had no comprehensive revision since 1972. He noted several general updates: 1) removal of gendered terms; 2) removal of specific State Code section references; 3) reflecting the current practice of City Council elections in November instead of May; 4) reflecting an elected instead of appointed School Board; 5) replacement of specific bonding limits wording with general bonding wording; and 6) update to wording regarding filling a vacancy in the event of a councilor resignation.

Councilors had no questions.

Ms. Walker opened the public hearing.

With no one coming forward to speak, the public hearing was closed.

On motion by Dr. Bellamy, seconded by Ms. Hill, Council by the following vote APPROVED the resolution: 5-0 (Ayes: Bellamy, Galvin, Hill, Signer, Walker; Noes: none).

### RESOLUTION REQUESTING AMENDMENT TO THE CHARLOTTESVILLE CITY CHARTER

**WHEREAS**, the General Assembly granted the City of Charlottesville a Charter in 1946; and

**WHEREAS**, the City of Charlottesville advertised and conducted a public hearing on November 4, 2019, pursuant to Virginia Code Section 15.2-202;

**NOW, THEREFORE, BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia that the Council requests the 2020 session of the Virginia General Assembly adopt the amendments to the City of Charlottesville Charter presented to the Council on November 4, 2019; and

**BE IT FURTHER RESOLVED** by the Council of the City of Charlottesville, Virginia that the City Attorney shall forward a copy of this Resolution, the proposed Charter amendments, a publisher's affidavit demonstrating the public hearing was advertised, and a certified copy of the November 4, 2019 Council meeting minutes to the City's representatives in the General Assembly.

#### **ORDINANCE\*/RESOLUTIONS\*:**

Mr. Blair reviewed technical amendments and changes made between the October 21st and November 4<sup>th</sup> meetings. Councilors agreed that the CRB seat that represents an organization could live or work in the City. Ms. Galvin expressed that the Executive Director should live in the City.

Ms. Walker reviewed the ten amendments received from the People's Coalition and Legal Aid Justice Center, and advised of changes that Council will add to Mr. Blair's changes. Dr. Bellamy advised, for the record, that he was in favor of adding all of the recommendations in #4 from the People's Coalition/Legal Aid document.

Councilors discussed the budgeting and timing for hiring an Auditor, and reasons why names of applicants and finalists for the Executive Director position would not be posted publicly.

Ms. Galvin read a resolution on the professional qualifications for the Executive Director position, crafted by Ms. Galvin and Ms. Hill.

Mr. Blair advised of the procedure for adding the resolution.

Ms. Galvin expressed desire to amend the Executive Director resolution to include a resolution of professional qualifications. Ms. Hill was in support.

Ms. Walker opened a ten-minute public comment period.

Ms. Kate Fraleigh, asked about procedures for approving the auditor position.

Ms. Adeola Ogunkeyede advised of the differences between an Executive Director and an Auditor, and the need to keep those functions separate. She advised that the proposed qualification resolution would limit the possibility of finding a qualified candidate.

Mr. Walt Heinecke advised that Councilors should follow through on commitments made in 2017 regarding racial justice and racial inequity.

## a) Ordinance adding Article XVI (Police Civilian Review Board) Ordinance and By-Laws to Chapter 2 (Administration) of the Code of the City of Charlottesville, 1990, as amended (2nd reading)

On motion by Ms. Hill, seconded by Ms. Galvin, Council by the following vote APPROVED the Ordinance as amended and directed City Attorney John Blair to amend the Ordinance and bylaws to reflect that the seat designated for a representative from an organization that advocates for racial or social justice on behalf of historically disadvantaged communities could be filled by someone who lives or works in the City, plus additional technical amendments: 5-0 (Ayes: Bellamy, Galvin, Hill, Signer, Walker. Noes: none).

## b) Resolution authorizing Police Civilian Review Board Executive Director to prepare a June 2020 report to City Council

On motion by Ms. Hill, seconded by Dr. Bellamy, Council by the following vote APPROVED the amendment proposed by Dr. Bellamy to add flexibility to the Executive Director reporting requirements: 5-0 (Ayes: Bellamy, Galvin, Hill, Signer, Walker. Noes: none).

Ms. Walker asked if members of the initial CRB had concerns about what was presented by Ms. Galvin.

Mr. Josh Bowers indicated that the criteria listed in Ms. Galvin's proposal does appear to be in line with the proposal from the People's Coalition and Legal Aid Justice Center.

Mr. Guillermo Ubilla advised that it is difficult to answer without taking time to review the document.

No vote was taken on the amendment presented by Ms. Galvin. Ms. Galvin asked that the proposed resolution be added to the minutes.

"RESOLUTON on the Professional Qualifications for and Responsibilities of the Executive Director of the Police Civilian Review Board (PCRB) - (Submitted by Galvin, Hill 11/4/19)

WHEREAS, the Initial Police Civilian Review Board (PCRB) report of July 2, 2019 provided the Council of the City of Charlottesville with an overview of the professional staffing requirements for the Executive Director position and firmly stated that "the executive director position is foundational and fundamental" to the "oversight mission" of the PCRB; and

WHEREAS, there are many facets to an Executive Director's work that cannot be fully addressed by a board comprised of civilian volunteers requiring support, training, and procedural guidance;

**BE IT RESOLVED,** that the Council of the City of Charlottesville directs the City Manager to ensure that at a minimum, the position of Executive Director for the PCRB, shall have the qualifications and professional expertise to be responsible for executing the following tasks in the following manner:

- 1. Organizing board operations and developing and administering procedures and policies; pursuant to the PCRB bylaws and ordinance adopted by this Council on November 4, 2019;
- 2 Coordinating community outreach and facilitating the PCRB's ability to" go to the community;"
- 3. Serving as an in-house board resource, inclusive of organizing and developing necessary training(s) to ensure that PCRB board members are made privy to highly sensitive

- departmental files and personnel information and given support to ensure that members handle all materials competently and with the requisite circumspection;
- 4. Serving as an initial point of contact and conducting complaint intake and processing in a responsive, professional and confidential manner that is sensitive to the complainant's circumstances which may involve trauma;
- 5. Analyzing police data and writing evidence-based reports, memoranda of understanding, resolutions, requests for proposal for outside professional expertise in areas such as evidence-based research and independent police department auditing, and job descriptions for an independent police department auditor; and
- 6. Possessing in-depth knowledge of and experience with police processes and working with police data as well as, "trauma-informed training" and a working knowledge of the importance of providing a safe, physical space where confidential information exchanges with complainants can take place."

On motion by Ms. Hill, seconded by Ms. Galvin, Council by the following vote APPROVED the Ordinance with the amendments as presented by Mayor Walker: 4-1 (Ayes: Galvin, Hill, Signer, Walker. Noes: Bellamy).

### c) Resolution listing Charlottesville Police Department policies pursuant to Charlottesville City Code Section 2-458

On motion by Ms. Hill, seconded by Ms. Galvin, Council by the following vote APPROVED the resolution, as amended: 4-1 (Ayes: Galvin, Hill, Signer, Walker. Noes: Bellamy).

#### d) Resolution approving Police Civilian Review Board Bylaws

Agenda summary; Ordinance; bylaws; resolutions

On motion by Ms. Hill, seconded by Ms. Galvin, Council by the following vote APPROVED the By-laws with amendments as proposed by Mayor Walker: 4-1 (Ayes: Galvin, Hill, Signer, Walker. Noes: Bellamy).

The meeting recessed for five minutes.

#### **RESOLUTION\*: Planning and Coordination Council (PACC) Dissolution**

Agenda summary; proposal to redefine PACC; Oct. 3 presentation to Planning Commission; resolution

Mr. Blair gave a brief presentation about the origins and purpose of PACC, and the new proposal for the Land Use and Environmental Planning Committee (LUEPEC), a staff-oriented body that would address land use, environmental and infrastructure projects for the City and County. LUEPEC would not be subject to the public meeting requirements of FOIA, but would be subject to the public records requirements.

Mr. Chip Boyles, Executive Director for the Thomas Jefferson Planning District Commission (TJPDC), shared that trying to create the ability for the three entities to address common issues beyond land use planning has led to the desire to dissolve PACC and initiate LUEPEC.

Ms. Hill added that the PACC was limited in scope, and the items presented were items that Council was already aware of.

Ms. Walker shared that PACC meetings had not been productive or transparent.

Mr. Boyles added that transparency was an issue because the entities alternated responsibility for agendas and the administration of meetings. The TJPDC has agreed to be the repository for agendas and shared information, and manage a website.

Ms. Galvin suggested broadening the scope of PACC rather than dissolving.

Mr. Signer gave background of his experience with the PACC.

On motion by Dr. Bellamy, seconded by Ms. Hill, Council by the following vote APPROVED the resolution to dissolve PACC: 4-1 (Ayes: Bellamy, Hill, Signer, Walker. Noes: Galvin). Ms. Galvin advised that she could not agree with the dissolution; Mr. Signer advised of his reluctance to vote for the resolution.

## RESOLUTION SUPPORTING THE PLANNING AND COORDINATION COUNCIL'S DISSOLUTION

**BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia that the Council hereby supports the dissolution of the Planning and Coordination Council and the establishment of the Land Use and Environmental Planning Committees to coordinate development, land use, environmental, and infrastructure issues between the University of Virginia, the City of Charlottesville, and Albemarle County.

#### **REPORT:** Tree Commission's annual "State of the Forest" report

#### Report

Mr. Michael Ronayne, Urban Forester, introduced the State of the Forest annual report.

Mr. Paul Josey, Chair of the Tree Commission, made a presentation. He advised that Council can help by budgeting for annual tree planting and preservation. The Tree Commission is requesting a Forestry position to review what departments are doing to contribute to tree canopy. He advised how the Tree Commission can provide service by reviewing site plans.

#### **REPORT: Presentation from New Hill Development Corporation**

#### Report

Ms. Yolunda Harrell presented the Starr Hill Small Area Plan (SAP). She reviewed the objectives and process, and advised that the next phase is implementation.

Ms. Shelley (?) spoke about Character Zones and land boundaries for Starr Hill, and advised of the need to pay attention to scale and form in development within and around Starr Hill, particularly the residential area.

Ms. Harrell reviewed three focus areas: City Yard, Starr Hill residential neighborhood, and Jefferson School.

Dr. Bellamy asked for demographics of engagement efforts. Ms. Harrell and Mr. John Sarbay advised that over 100 groups were involved as well as African-American residents and entrepreneurs; then the scope broadened to potential partner organizations. The community engagement process went from April to September 2019.

Dr. Bellamy asked about yield on return for the funding granted for the Starr Hill Small Area Plan. Ms. Harrell advised that the potential of the Small Area Plan will be the return on the investment. Mr. Jones from LISK described the opportunity to partner with New Hill Development and others to amass the private sector financial stack. He advised the real return on investment is a plan that investors can aggregate around.

Mr. Signer asked about partnerships with anchor employers. Mr. Jones gave an example.

On motion by Ms. Galvin, Council unanimously agreed to extend the meeting 30 minutes to 12:00 a.m.

After further Council discussion, Ms. Galvin requested that Council pass a resolution to have the Starr Hill Plan sent to the Planning Commission for review for incorporation into the City's Comprehensive Plan.

Mr. Alex Ikefuna, Director of Neighborhood Development Services, advised of how the Starr Hill Plan would fit into the existing Comprehensive Plan, and the process for plans review by the Technical Review Team, comprised of City staff from each department.

Mr. Blair advised that he would compose a resolution to provide direction at the November 18, 2019, City Council meeting.

#### **OTHER BUSINESS**

Ms. Walker opened discussion regarding the Native American panel discussion to be held on November 15th. She gave information about the lodging and arrangements for the weekend of the worksession, and suggested paying a stipend/honorarium of \$3500 to Sacajawea familial descendant Rose Abrahamson or dividing the amount among the four Shoshone participants.

Dr. Richardson advised that the amount being less than \$10,000, the funding could come from the Strategic Initiatives Fund.

Council unanimously agreed to pay the \$3500; \$1000 to Rose Abrahamson and \$2500 divided evenly among the rest of the participants.

#### MATTERS BY THE PUBLIC

Mr. Brad Slocum spoke about the Tree Commission presentation, particularly about the parking garage, and about the direct health effects of eliminating the tree canopy.

Mr. Rory Stolzenburg spoke about the Tree Commission presentation and the perception of priorities.

The meeting adjourned at 12:02 a.m.

# Council Budget Work Session – Capital Improvement Plan (CIP) November 13, 2019, 6:00 – 8:00 p.m. Carver Recreation Center 233 4th Street, Charlottesville, VA

Mayor Nikuyah Walker called the meeting to order at 6:07 p.m. with the following Councilors present: Mayor Nikuyah Walker, Vice Mayor Heather Hill and Mr. Mike Signer. Ms. Kathy Galvin arrived at 6:09 p.m. and Dr. Wes Bellamy arrived at 6:48 p.m.

Ms. Walker turned the meeting over to City Manager Tarron Richardson, who gave an overview of the overall budget process, including meeting dates. He also reviewed the importance of bond ratings and the following long-term financial policies:

- 1. Maintain a minimum General Fund balance of at least 14% of General Fund budget.
- 2. Maintain a minimum Downturn Reserve Fund balance of no less than 3% of General Fund budget.
- 3. Maintain sufficient working capital in the utilities funds (Water, Wastewater and Gas).
- 4. Stabilize all non-general funds by ensuring they have a positive fund balance.
- 5. Debt service as a percentage of the general fund total expenditure budget has a ceiling of 10%, with a target of 9%.
- 6. Transfer 1-cent of the meals tax revenue to the Debt Service Fund to be used for debt service.

Dr. Richardson shared a high level overview of the Fiscal Year (FY) 2021-2025 Proposed CIP Budget with the following focus areas:

- Schools Projects
- City Facilities
- Public Safety
- Transportation and Access
- Parks and Recreation, and
- Other Capital Projects such as:
  - o Citywide Information Technology Strategic Infrastructure
  - o Home Energy Conservation Grant Program
  - o Economic Development Strategic Initiatives
  - o Citywide Fee Study
- Affordable Housing

Future Funding Requests mentioned were:

- Schools Reconfiguration
- New Hill
- West Main
- Affordable Housing
- McIntire Park
- Tonsler Park

Dr. Richardson turned the meeting over to Ms. Krisy Hammill with the Budget and Performance Management Department, who reviewed affordability, advising that the CIP is funded primarily by Cash and Bonds with bonds currently authorized to fund 75% of the CIP in FY 21. She reviewed debt funding, cash funding, General Fund contributions and additional funding needs.

Ms. Brenda Kelley, Redevelopment Manager, gave a breakdown of phased funding for public housing, particularly for Friendship Court infrastructure and redevelopment, First South Street and Crescent Hall.

Ms. Hammill reviewed the impacts of increasing tax revenues and provided a reminder that per current policy 40% of any new property tax revenue – both Real Estate and Personal Property – is dedicated to the City's transfer to the City Schools. She indicated other budget considerations:

- City Operating Budget Needs
  - o Compensation
  - o Departmental Requests
- Schools Operating Budget Needs
- Schools Reconfiguration/Capacity Changes
- Other unknowns

Mr. Ryan Davidson with the Budget and Performance Management Department, advised that all budget worksession information and documents are available on the City's Budget website.

Mr. Alex Ikefuna, Neighborhood Services Director, shared information about revenue sharing funds.

Ms. Galvin emphasized the use of local dollars to secure State and Federal funding.

Dr. Bellamy arrived at 6:48 p.m.

Mr. Paul Oberdorfer provided a response to Mr. Signer's question about increased capital expenses and infrastructure.

Ms. Galvin asked about the use of funding for Small Area Planning.

Dr. Bellamy asked about Washington Park and Tonsler Park, and asked about making the Tonsler Park renovation a priority. Ms. Hammill advised that she would follow up with more information about the budget amount for the Tonsler Park request. Dr. Richardson advised that Council would need to discuss competing priorities and determine what they would want to fund. Dr. Bellamy asked, for the record, that the future Council put Tonsler Park back into the master plan for funding.

Further discussion ensued about pedestrian safety on the Downtown Mall, and Mr. Oberdorfer answered questions from Councilors. Police Chief Rachelle Brackney shared background of the impetus for the issue of pedestrian safety. After August 2017, the Mall intersection safety became more visible as a public safety issue. Dr. Bellamy advised of the psychological impact

for people who have been impacted by August 2017 and the mistakes that drivers make when entering the Mall, although the data may not show numbers of incidents.

Ms. Walker opened the floor for public comment.

Mr. Jason Halbert, incoming President for the Fry's Spring Neighborhood Association, spoke about neighborhood project funding submissions and the process transparency. He referenced changes in the General Assembly and the use of solar power grant funding. Mr. Oberdorfer advised that the neighborhood association requests were reviewed by staff and he proposed compiling a master list of requests to share. He also advised that the Environmental Sustainability Workgroup is working on reducing the City's carbon footprint.

Ms. Jill Trischman-Marks, Executive Director for the McIntire Botanical Garden announced that the schematic plan was completed and received a national award from the American Society of Landscape Architects. She advised of over 12,000 volunteer hours since 2017, and unprecedented financial support through fundraising, which cannot be used until the McIntire Park infrastructure is complete. She gave an explanation of the funding request for \$4 Million, and the desire to build on momentum to continue raising funds. Council confirmed through discussion that the City would be responsible for the infrastructure to serve the entire park and the Botanical Garden on its 8.5 acres would be responsible to raise funds for the design, construction and maintenance of the garden.

Ms. Galvin asked about the utilization of the parking lot near the Vietnam Veterans Memorial. Dr. Richardson advised that he would follow up with more information.

Ms. Janette Kawachi with Habitat for Humanity asked about funding for housing and affordable home ownership.

Ms. Galvin mentioned the use of synthetic tax increment funding to create a steady stream of funding for the Charlottesville Area Housing Fund.

Mr. Caetano de Campos Lopes asked about the budget for transportation, and whether it follows national trends. Mr. Garland Williams, Charlottesville Area Transit Director responded that national trends indicate a decline in ridership, and that Charlottesville is trying to reverse that trend.

Mr. Peter Krebs from Piedmont Environmental Council, responded to a question to Mr. Signer about funding for sidewalks, advising that it is an investment in capital and human capital. He stressed the importance of a walkable and bikeable community. He advised that more information is needed for the Downtown Mall safety study and other projects before deciding on implementation.

Ms. Galvin added that a robust transportation system should connect sidewalks to bus stops.

Ms. Walker adjourned the meeting at 8:01p.m.

## Charlottesville City Council Worksession Native American Panel Discussion Regarding the Disposition of the Lewis, Clark and Sacajawea Statue

#### November 15, 2019, 8:30 a.m. Carver Recreation Center, 233 4<sup>th</sup> Street, Charlottesville, VA

At its June 17, 2019 meeting, Charlottesville City Council directed staff to convene a meeting of Native American representatives to discuss the disposition of the statue on West Main Street. The approved schematic design for the West Main Street Streetscape Plan calls for the statue to be moved about 20 feet to the southwest from its current location. The work session will inform Charlottesville City Council's decision whether to move the statue as proposed, re-contextualize it, or to remove it from the street entirely.

A Shoshone-Bannock tribe-led smudging ceremony was conducted outside of the meeting venue before attendees moved inside for the discussion. Members of the Shoshone-Bannock tribe are familial descendants of Sacajawea.

Mayor Nikuyah Walker called the meeting to order and welcomed attendees at 9:10 a.m. with the following Councilors present: Mayor Nikuyah Walker, Vice Mayor Heather Hill, Ms. Kathy Galvin and Mr. Mike Signer. Absent: Dr. Wes Bellamy.

Local members of the Monacan Indian Nation, which gained Federal recognition in 2018 and is headquartered in Amherst County served as panelists representing Eastern Native Americans: Chief Kenneth Branham, elder Bertie Branham and member Teresa Pollak. Ms. Walker asked that Mr. Anthony Guy Lopez, who has been involved with local native education and initiatives, introduce himself and sit on the panel with the Eastern tribal representatives. Mr. Lopez introduced himself and Ms. Grace "Softdeer" Hays (of Chickasaw descent) introduced herself and sat with the panel.

Sacajawea familial descendants Rose Ann Abrahamson, Dustina Abrahamson, Willow Abrahamson and Emma George traveled from Idaho to participate in the discussion and share information about the representation of their ancestor.

Chief Branham welcomed the Shoshone-Bannock tribe on behalf of the Monacan Indian Nation.

A brief presentation on the history of the statue was made by City staff Jeff Werner, Historic Preservation and Design Planner, and Jeanette Janiczek, Urban Construction Initiative Program Manager.

Ms. Rose Ann Abrahamson shared that her ancestor Sacajawea has statues all over the country dedicated to her, but the statue is Charlottesville is the worst that the family has seen and she was shocked when she saw it. She reviewed the history of the times when the statue was erected, and advised that it is an image of the past when women did not have rights and indigenous people among others were not viewed as human beings, and is not reflective of today's society. She advised that images should reflect integrity, equity and tolerance in public forums, bringing people together.

Ms. Galvin commented about the idea of a new image to be made, using the same historical figures to replace the current statue. The Shoshone Bannock panelists were in agreement that this is the request.

Ms. Dustina Abrahamson shared various perspectives of Sacajawea: as a teenager, taken away from her home and to an unfamiliar man, and bartered off to an older man. Her contribution to the nation was inspiring, sharing the values of helping, being compassionate and welcoming. She advised that as a first time seeing the statue, it brought shame and made her "feel sadness and worthlessness", which was not how she was brought up. She advised that it is not a proper depiction. She advised that this country was built upon the contributions of all types of people and a monument should be representative of unity.

Ms. Willow Abrahamson spoke about seeing the statue for the first time. She also felt that it minimized Sacajawea's contribution to the pioneering of the United Sates, putting her in a "monkeyed position". She noted that women were revered. She emphasized the importance of truth-telling, humility, kindness, integrity and love. She advised that Sacajawea was a leader and communicator, and that the statue depicts her ancestor in a diminished role. As a mother, she advised that she would not want her children to see this statue. She asked that there be a major consideration that the depiction not be displayed in such a public manner. She advised that the statue depicts a lie.

Ms. Emma George asked for clarity for things to be right. She advised that Sacajawea had knowledge that was re-written by Lewis and Clark regarding geography and botany. She shared that Sacajawea came from a democratic society where all had a voice and worked together. Elders were held in esteem for their wisdom and each life is treated as precious. Sacajawea represented peace and unity and was recognized as a sergeant in the Army. Ms. George advised that when she viewed the statue, she felt humiliated. She asked that the statue be removed because it does not depict the truth. She spoke about changing the image of Charlottesville and that making a change would benefit future generations.

After further comments, Ms. Walker opened up discussion for comments from local indigenous people.

Chief Branham advised that Sacajawea should be in front with Lewis and Clark behind in the statue. He advised that the statue does not depict true history. Speaking for the Monacan Indian Nation, he advised that he would want to see a depiction that he would be proud to show his grandchildren. He asked that this effort get more than lip service.

Ms. Teresa Pollak spoke of paper genocide of the Monacan People. She advised that the truth be told about local natives, who have been around since before Sacajawea. She advised that the Shoshone members' wishes to have the statue removed should be granted.

Chief Branham gave additional background of the Monacan Indian Nation, and opportunities that were historically denied. He recommended addressing the current statue issue, then moving forward with other decisions.

Ms. Walker advised that it would be a challenge for her to agree to put up a new statue of Lewis and Clark, but she understands that others may feel differently.

Mr. Signer asked for clarification of a previous email sent by Rose Ann.

Willow followed up on comments about contributions from African-Americans and advised that they should also be honored, and the hope is to not overshadow that. She advised that the discussion is about truth-telling and one group should not be depicted more than another.

Rose Ann stated, "We're here to address humanity." She spoke about the Confederate statues and the perception of Charlottesville from people on the outside looking in, wondering if it is a safe place because of the events of August 2017.

Ms. Charletta Anderson spoke about an additional individual named York, of African ancestry, who traveled on the Lewis, Clark and Sacajawea expedition, and suggested including him in a future memorial with Lewis, Clark and Sacajawea.

Dustina agreed and added background about learning about York as a child, advising that it was inspiring to see another person of color, representing different ethnic backgrounds.

Ms. Galvin asked about the moving of the statue, and asked the Historic Preservation Planner to explain logistical aspects.

Mr. Signer asked about the statue being moved to the Lewis and Clark monumental area, and how to do that respectfully. Rose Ann advised that there could be a correlating exhibit to show that the statue represented a perspective, but to add context showing the truth of Sacajawea's contributions, and the current plaque should be included in the exhibit. Willow shared that the new location should also share the story of why the statue was moved, why it was placed in the Center, that the statue represents supremacy, explaining the disparities between different ethnic groups at the time.

Mr. Signer asked about the "tracking" explanation of Sacajawea's stance on the statue. Rose Ann advised that ten years ago when the plaque was added to contextualize the statue, there was an unwillingness to move the statue. At that time the decision was to add a plaque. Mr. Guy Lopez added that there was no consideration given ten years ago to moving the statue. He advised that at that time there was hope for more relationship building and education opportunities involving indigenous peoples. He spoke about discussions about a UVA Center for Indigenous Studies.

Ms. Grace Hays added comments from Rosina Abrahamson which indicated that perhaps adding the plaque did more harm than good by making others think that Sacajawea's familial descendants liked the statue.

Mr. Jeff Werner shared input that he has heard from local constituents. He reviewed the various types of historical designations. The statue is not defined as a contributing structure to

that historic district; therefore, it would not be subject to review from the Board of Architectural Review.

Discussion ensued about the treatment of the statue removal.

City Attorney John Blair advised that it would take a Resolution to remove the statue and an appropriation for the funds to remove as "personal property disposition" by City Council.

Councilors asked about logistical elements of moving the statue during other construction in the area or as a separate project. Mr. Signer mentioned addressing recent events in the community with the West Main park location, as well as honoring history. Ms. Walker cautioned against enveloping the story of a group of people in a story about the whole people. She advised that honoring a particular group of people does not mean the exclusion of others.

The meeting recessed at 11:10 a.m.

The meeting reconvened 11:40 a.m.

Rose Ann asked Council to confirm whether the agreement is to move the statue.

Mr. Signer advised that it should be moved to the Lewis and Clark park. He suggested that it may be a decision for the next Council.

Ms. Walker advised that it should be a decision of the current Council, with staff informing Council of costs by the second meeting in December.

Ms. Galvin asked that staff write a resolution to move the statue, and confirm that the Lewis and Clark center would accept the statue. She advised that the move should coincide with Phase 1 of the West Main Streetscape Project.

Mr. Branham asked for a date when action may be taken.

Mr. John Blair advised that this meeting was appropriately noticed, and that the Council could pass a resolution, which requires only one reading, at the current meeting. Rose Ann recalled that the public was given time to consider since the Council meeting in June.

Emma advised that she would like for the statue to be moved as soon as possible. She advised that the community was invited to attend this meeting to give input. She asked that a resolution be proposed today to move the statue.

Mr. Paul Oberdorfer gave input about the West Main Streetscape Project timeline.

Mr. Signer left the meeting at 11:58 a.m.

Ms. Walker recessed the meeting at 12:00 p.m. for participants to get lunch and return for continued discussion.

The meeting reconvened at 12:41 p.m. with the following Councilors in attendance: Walker, Hill, Bellamy, and Galvin.

Rose Ann emphasized the historic significance of this meeting.

Ms. George, on behalf of Sacajawea and all native people, read a statement about truth-telling for the benefit of the future.

Chief Branham spoke of the hope of change. He advised of the willingness to work together

After comments from Ms. Hays, Mr. Lopez, Dr. Bellamy and Ms. Walker, Ms. Walker read a resolution prepared by Mr. Blair.

Dr. Bellamy moved the resolution, seconded by Ms. Hill.

After further panel discussion, Ms. Galvin made a friendly amendment to resolution to include: "and other memorializations", referring to a potential replacement for the Lewis, Clark and Sacajawea statue. The amendment was accepted by Dr. Bellamy and seconded by Ms. Hill.

Ms. Galvin expressed concern about the resolution not being considered at an upcoming City Council meeting because she felt that the public had not been notified that there would be a vote. Rose Ann advised that as a visitor to the City, she saw a tremendous amount of publicity for the event. Ms. Hays advised that this is the second public meeting that she has attended this year for this topic.

Councilors expressed agreement that the statue should be removed, but Ms. Galvin expressed concern with the process.

Ms. Walker advised that although the process for this decision is unconventional, it is within the letter of the law according to City Attorney John Blair.

Ms. Galvin made a Motion for suspension of the rules to allow for public comment. The motion was seconded by Dr. Bellamy and all councilors were in favor (Ayes: Bellamy, Galvin, Hill, Walker. Absent: Signer).

Ms. Virginia Hill spoke in favor of Council moving forward with a decision. She questioned why Council would hold this meeting if they were not prepared to make a decision.

Mr. Zach (?), citizen of the Cherokee Nation, from Virginia Beach, born in Oklahoma, shared information about policies of Andrew Jackson, influenced by the writings of Thomas Jefferson, that forced the removal of his people from their home in Oklahoma. He read statistics from the National Congress of American Indians. He shared that no natives should feel uncomfortable on native land. He also shared the meeting notice indicated an intent to make a decision for moving forward. He advised that the statue makes him feel unwelcome.

Another speaker was moved that Sacajawea's descendants traveled to Charlottesville and by Ms. Hays's story about differences. She acknowledged the difficult decision.

Ms. Susan Minasian, local pastor, advised that she understood this to be a public meeting. She recommended that there be no fear in making a decision.

Dr. Bellamy made a motion to unsuspend the meeting rules and close public comment to return to the motion on the floor. The motion was seconded by Ms. Galvin, with all in favor (Ayes: Bellamy, Galvin, Hill, Walker. Absent: Signer).

Ms. Galvin made comments about procedures, content, and compelling public statement. She advised that the substance of the content outweighed the need to be rigid in process, and that she would vote for the resolution.

Ms. Walker called the question, with the addition of the friendly amendment. Council by the following vote APPROVED the following resolution 4-0 (Ayes: Bellamy, Galvin, Hill, Walker. Absent: Signer).

#### "RESOLUTION DIRECTING STAFF TO PREPARE REMOVAL OF THE STATUE LOCATED ON WEST MAIN STREET DEPICTING SACAJAWEA, MERIWETHER LEWIS, AND WILLIAM CLARK

**WHEREAS**, the Charlottesville City Council convened a work session on November 15, 2019 to discuss the statue depicting Sacajawea, Meriwether Lewis, and William Clark located on West Main Street in the City of Charlottesville, Virginia; and

**WHEREAS**, the Charlottesville City Council received input on the statue from representatives of the Shoshone and Monacan tribes including lineal descendants of Sacajawea; and

**WHEREAS**, the lineal descendants of Sacajawea expressed their extreme displeasure with the depiction of Sacajawea in the statue located on West Main Street.

**NOW, THEREFORE, BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia that staff is directed to present the Council with a plan for the removal of the statue from West Main Street and such plan shall include a cost estimate for the removal of the statue as well as options for the disposal of the statue; and

**BE IT FURTHER RESOLVED** by the Council of the City of Charlottesville that staff is directed to present a plan to the Council of a new statue of Sacajawea and other memorializations of Virginia native people with primary consultation from indigenous people on the design of the statue and other memorializations of Virginia native people."

The Native tribes made presentations of thanks at the end of the meeting.

Ms. Walker thanked all participants and adjourned the meeting at 2:11 p.m.

#### November 18, 2019 Charlottesville City Council Special Meeting

A special meeting of the Charlottesville City Council was held on Monday, November 18 2019, at 5:30 p.m. in the Second Floor Conference Room, City Hall, 605 E. Main Street, Charlottesville, Virginia.

Mayor Nikuyah Walker called the meeting to order at 5:38 p.m. with the following members present: Mayor Nikuyah Walker, Vice Mayor Heather Hill, Ms. Kathy Galvin, and Mr. Mike Signer. Absent: Dr. Bellamy.

On motion by Ms. Hill, seconded by Mr. Signer, Council voted (Ayes: Walker, Hill, Galvin and Signer. Noes: None. Absent: Bellamy) to meet in closed session as authorized by Va. Code Sections 2.2-3711 and 2.2-3712, specifically:

- as authorized by Virginia Code Section 2.2-3711(A)(1) for the consideration of the appointment of specific individuals to the Board of Architectural Review, Community Development Block Grant Task Force, Housing Advisory Committee, Parking Advisory Panel, Parks and Recreation Advisory Board, Personnel Appeals Board, Charlottesville Retirement Commission, Sister Cities Commission, Tree Commission, Vendor Appeals Board, and Youth Council; and
- as authorized by Virginia Code Section 2.2-3711(A)(1) to discuss the performance evaluation of the Charlottesville City Manager.

On motion by Ms. Hill, seconded by Ms. Galvin, Council certified by the following vote (Ayes: Walker, Hill, Galvin and Signer. Noes: None. Absent: Bellamy), that to the best of each Council member's knowledge only public business matters lawfully exempted from the open meeting requirements of the Virginia Freedom of Information Act and identified in the Motion convening the closed session were heard, discussed or considered in the closed session.

Mayor Walker adjourned the meeting at 6:29 p.m.

#### **COUNCIL CHAMBER - November 18, 2019**

#### **ROLL CALL**

The Charlottesville City Council met in regular session on this date with the following members present: Mayor Nikuyah Walker, Vice Mayor Heather Hill, Dr. Wes Bellamy, Ms. Kathy Galvin and Mr. Mike Signer.

#### **ANNOUNCEMENTS / PROCLAMATIONS**

#### **CONSENT AGENDA\***

Clerk of Council Kyna Thomas read the following Consent Agenda items into the record:

a. MINUTES: September 19, September 30, and October 7, 2019 Special meetings

Minutes - September 16, 2019 CRB worksession

Minutes - September 30, 2019 SADM Worksession

Minutes - October 7, 2019 special meeting

b. APPROPRIATION: Virginia Behavioral Health Docket Grant - \$45,000 (2nd reading)

Agenda summary; appropriation

#### APPROPRIATION Charlottesville - Albemarle Therapeutic Docket Grant Award - \$45,000

**WHEREAS,** the Supreme Court of Virginia awarded the Supreme Court of Virginia Behavioral Health Docket Grant in the amount of \$45,000 for the Charlottesville - Albemarle Therapeutic Docket in order to fund salaries, benefits, and operating expenses; and

**WHEREAS**, the City of Charlottesville serves as the fiscal agent for this grant program; and

**WHEREAS**, the City of Charlottesville and Albemarle County both have dedicated local matches to this grant, totaling \$110,000; and

WHEREAS, the grant award covers the period July 1, 2019 through June 30, 2020.

**NOW, THEREFORE BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia, that the sum of \$45,000, received as a grant from the Supreme Court of Virginia, is hereby appropriated in the following manner:

#### **Revenues**

\$45,000 Fund: Internal Order: #1900341 G/L Account: 430110 (State Grant)

#### **Expenditures**

\$45,000 Fund: Internal Order: #1900341 G/L Account: 530670

**BE IT FURTHER RESOLVED**, that this appropriation is conditioned upon the receipt of \$45,000 from the Supreme Court of Virginia.

c. APPROPRIATION: Virginia Outdoors Foundation Grant - Land Acquisition - \$50,000 (carried)

Agenda summary; appropriation; letter from Clerk of Court

d. APPROPRIATION: Virginia Department of Education Special Nutrition Program Child and Adult Care Food Program - \$35,000 (carried)

Agenda summary; appropriation

e. APPROPRIATION: Virginia Department of Social Services Employment Advancement for Temporary Aid to Needy Families Participants Grant -\$130,259.83 (carried)

Agenda summary; appropriation; VDSS BEN-113-03 Sub-Award Agreement

f. APPROPRIATION: Fire apparatus payment reimbursement \$642,609 (carried)

Agenda summary; appropriation

g. RESOLUTION: Lua Project - Day of the Dead funding request - \$500

Agenda summary; resolution; application

#### RESOLUTION

City Funding for 8<sup>th</sup> Annual Day of the Dead Celebration on November 2, 2019 \$500

**NOW, THEREFORE, BE IT RESOLVED** by the City Council of the City of Charlottesville, Virginia that the sum of \$500 is hereby paid from currently appropriated funds in the Council Strategic Initiatives account in the General Fund to the Lua Project (through Fractured Atlas which is the fiscal agent) in support of the 8<sup>th</sup> Annual Day of the Dead Celebration taking place on November 2, 2019.

\$500 Fund: 105 Cost Center: 10110010000

h. RESOLUTION: Referring New Hill Development Corporation's Starr Hill Neighborhood Community Vision and Small Area Plan to the Planning Commission for consideration of amending the Charlottesville Comprehensive Plan

Agenda summary; resolution

### RESOLUTION TO CONSIDER AMENDING THE CHARLOTTESVILLE COMPREHENSIVE PLAN TO INCLUDE

**WHEREAS**, the Charlottesville City Council received the New Hill Development Corporation's Starr Hill Neighborhood Community Vision and Small Area Plan (hereinafter Small Area Plan) on October 31, 2019; and

**WHEREAS**, the Charlottesville City Council received a presentation about the Small Area Plan at its November 4, 2019 regular meeting; and

**WHEREAS**, Councilor Galvin requested the Charlottesville City Attorney to prepare a resolution referring the Small Area Plan to the Charlottesville Planning Commission to consider its incorporation into the Charlottesville Comprehensive Plan; and

**WHEREAS**, Charlottesville City Code Section 34-27 authorizes the Charlottesville City Council to refer proposed written Comprehensive Plan amendments to the Charlottesville Planning Commission.

**NOW, THEREFORE, BE IT RESOLVED**, by the Council of the City of Charlottesville, Virginia that the Small Area Plan is referred to the Charlottesville Planning Commission for its recommendation on whether to incorporate the Small Area Plan in the Charlottesville Comprehensive Plan.

**BE IT FURTHER RESOLVED**, by the Council of the City of Charlottesville, Virginia that the Planning Commission shall conduct a public hearing on the incorporation of the Small Area Plan into the Comprehensive Plan within one hundred and twenty days of this Resolution's adoption.

i. REPORT: Charlottesville-Albemarle Society for the Prevention of Cruelty to Animals (SPCA) report

SPCA cover letter and annual report

CITY MANAGER RESPONSE TO COMMUNITY MATTERS (FROM PREVIOUS MEETINGS)

Dr. Richardson responded to a comment from Mr. Rory Stolzenberg regarding the cost of a tree study; and about cameras placed by the City around town. Dr. Bellamy asked for a report.

#### **COMMUNITY MATTERS**

Mr. Bruce Eades spoke about access to the Dogwood Vietnam Veterans Memorial and thanked Council for appointing the working group.

Mr. Jim Shisler, President Emeritus and Curator for the Dogwood Vietnam Veterans Memorial, spoke to request reasonable access to the Memorial. He expressed concerns of the Foundation that omissions and inclusions were made in the report being presented at this meeting that should be addressed.

Mr. Jim Camblos spoke about access to the Dogwood Vietnam Veterans Memorial. He advised that the city should be proud of the Memorial, and that everyone should be able to get to the site. He advised that the pedestrian bridge would be an easy solution for problems accessing the Memorial.

Mr. Peter Krebs, Community Outreach Coordinator for the Piedmont Environmental Council, spoke about infrastructure for walking and biking.

Ms. Myra Anderson shared a Daily Progress Letter to the Editor that she wrote about mental health stigmas. The letter was published on Friday, November 15, 2019.

Mr. Tom Vandever yielded his time to Mr. Jay Levine, a member of the working group on the Dogwood Vietnam Veterans Memorial, who spoke about the process for creating solutions for access and parking for the Memorial.

Mr. Julian Taliaferro spoke as a Vietnam veteran and as a City resident, about access to the Dogwood Vietnam Veterans Memorial.

Ms. Tanesha Hudson thanked the City for putting the baby-changing stations in the bathrooms outside of Council Chamber. She asked on behalf of the People's Coalition when the Adult Disproportionate Minority Contact report would be ready. She spoke in support of improving access to the Dogwood Vietnam Veterans Memorial.

Mr. William Atwood spoke about a comprehensive zoning plan. He advised that there is a category needed between R-2 and R-3. He advised that proffers need a site plan.

Ms. Jennifer Sessions spoke about pedestrian and bicycle safety, and referenced Agenda Item #8 regarding scooters. She shared her observations of unsafe scooter traffic. She also thanked Council for the vote regarding the Lewis, Clark and Sacajawea memorial.

Ms. Rachel Hightman spoke as a cyclist and representative of Student Council at the University of Virginia, in support of safer pedestrian and bicycle infrastructure. She advised that she had been hit twice this year while riding a bicycle, and her sister was killed as a cyclist in New York. She spoke about unsafe scooter usage, and the need to regulate the users.

Ms. Walker closed public comment.

Ms. Galvin thanked veterans for their service and acknowledged Ms. Heitman's loss.

#### REPORT: Dogwood Vietnam Veterans Memorial (DVVM) alternatives report

Agenda summary; Working Group Solutions Spreadsheet and comments; Parking Graphic - Existing and Proposed

Ms. Jeanette Janiczek, Urban Construction Initiative Program Manager, gave the presentation, sharing background information. The initial concerns with the Memorial location were 1) keeping the location, as this was the first memorial to Vietnam, erected during the conflict, and 2) visibility, in particular from the 250 Bypass. She shared that a request for improved access was received in 2019. She shared challenges with traffic, topography, bordering other structures, and parking.

Mr. Brennen Duncan, City Traffic Engineer, advised that short-term option requests from the DVVM working group have been addressed, and they are now working on options for long-term solutions. No mid-term options were immediately acceptable by the group. The most viable solution agreed upon by the group was constructing a parking lot with bridge access across John Warner Parkway.

Councilors asked questions about access to the parking lot, and the height of the Memorial. It was discussed that the Memorial was raised. Mr. Bruce Eades shared that it is a myth that the Memorial has been raised. He advised that Parks and Recreation has taken great care of the Memorial, where the veterans have raised funds, providing sod, dogwood trees, fertilizer and seed for upkeep of the Memorial.

Mr. Tom Vandever suggested that the access to the DVVM has been out of ADA compliance. He advised that immediate action is needed. City staff shared findings of swelling on the walking path, which are proposed to be addressed. Ms. Janiczek advised that staff's interpretation of ADA compliance is that 5% slope or less must be attained to either be a trail or to be a pedestrian circulation path.

Mr. Dave Norris, who served on City Council at the time that the DVVM was constructed, urged Council to enact the proposal submitted by the DVVM working group. He advised that the approval of the initial Memorial did not envision veterans, seniors, and people in wheelchairs having to travel across unsafe conditions to navigate access to the Memorial. The Master Plan and skate park had not been developed at the time.

Mr. Eades gave background of the original site plan process, and that the working group plan went unnoticed.

Mr. Duncan advised that staff disagrees with Mr. Vandever's assessment of a non-compliant trail. The Code that he was referencing was for buildings and not a park or recreational area. Staff asked for direction from Council.

Dr. Richardson commented about the Capital Improvement budget and stated that the budget is at its limit, but the short-term fix could be considered in the near future.

Ms. Janiczek, shared input about alternative funding.

Ms. Walker asked about opening the special access consideration for more than three days in the year, and advised the City Manager that the DVVM should be placed on the CIP unfunded projects list.

Ms. Galvin advised that she was on Council at the time of the approval of the East McIntire Plan, and this access issue did not come up. She discussed timing of any related projects and the need to make improvements in the short-term and incorporate discussions into the CIP process.

Ms. Walker advised that a workgroup will be formed to discuss this project.

Mr. Blair advised that in addition to the work group and worksession, staff could come back with an appropriation request for the \$20,000 short-term solution.

Councilors and Dr. Richardson talked about the need for regular worksession.

Ms. Walker recessed the meeting at 8:22 p.m.

The meeting reconvened at 8:42 p.m.

#### **REPORT: Social Services Advisory Board annual report**

Agenda summary; annual report; PowerPoint presentation

Ms. Christine Gough, Chair of the Social Services Advisory Board, presented the annual report. She recognized Councilor Signer's expertise, knowledge and support as a member of the Board for the last two years.

Ms. Diane Kuknyo, Director of Social Services, advised that the Charlottesville Department of Social Services (DSS) has been asked for best practices because a high rate of placement of foster children with kin. Ms. Kuknyo emphasized the efforts for cultural sensitivity training within DSS. She answered further questions from Council about foster placement, inadequate housing and neglect issues, intake process, Medicaid, staffing levels, poverty level and the VIEW program, and reporting of race.

Dr. Bellamy asked that staffing levels for Social Services be prioritized in the current budget cycle. Ms. Kuknyo added that DSS is able to leverage State funds.

#### REPORT: Charlottesville Redevelopment and Housing Authority (CRHA) update

#### Agenda memo

Ms. Betsy Roettger, Chair of the CRHA Board introduced Grant Duffield, out-going Executive Director, who shared the annual report. Mr. Duffield introduced Mr. Cornelius Griggs, General Contractor for the Crescent Halls and First South Street project, who gave an update on project plans and communication with the Development Team. He also emphasized the continuous logistical work with active senior residents continuing to live in areas undergoing major renovation. He announced the projected completion date of April 2021 for both projects.

Mr. Duffield advised that CRHA has partnered with CAHEC (Community Affordable Housing Equity Corporation) and should have an initial draft of a Fiscal Sustainability Plan within the week. He shared that Kathleen Glenn Matthews, Dave Norris, and Claudette Grant would take on leadership roles for CRHA and that Ms. Matthews would be the primary point person for the City.

Mr. Dave Norris shared an update on the Crossings II project and further consideration for fiscal sustainability. Dr. Bellamy assured Council that after the November 25 meeting, the CRHA would submit a report to Council.

Ms. Galvin asked questions about bonding capacity for CRHA and the cost for a study. Mr. Duffield advised that a future step could be to engage a firm to do a study to determine bonding capacity.

#### **REPORT: TING internet update for public housing**

#### Agenda memo

Dr. Bellamy introduced Ms. Monica Webb, with TING, who presented a report on the CRHA and TING Digital Inclusion Project. She introduced Kara Shandison, who is the local representative for TING.

Ms. Webb shared background on TING and the expansion of their fiber optic network. She advised that TING would provide an opportunity for residents to fully participate in civic life at a greatly reduced rate. She shared a project management timeline.

Ms. Walker asked how redevelopment would impact service. Ms. Webb advised that TING would work with developers at that time. She advised that the contract is for existing sites and existing redevelopment. In response to a question from Ms. Walker, Ms. Webb advised that Charlottesville is the inaugural city for this type of high speed fiber optic work.

Dr. Bellamy advised that this is a way to close the digital divide. There are other cities that have built their own fiber optic network and TING has provided services over it. Ms. Webb advised that it is risky for a municipality to overbuild its fiber optic infrastructure.

#### **REPORT:** The Mapping Cville project

#### Agenda memo

Mr. Jordy Yager, resident and Fellow at the Jefferson African American Heritage Center, presented his research from the Mapping Cville Project. He shared information regarding how racial disparities show up in every juncture in life experiences, life outcomes, health, infant mortality, education, median income and income mobility and other areas of economy. He shared historical information from Charlottesville of how environment has been a predictor of success. He shared documents that show racial covenants within the City of Charlottesville – showing separation of residential housing by race. Mr. Yager referenced a similar project from Washington, DC, entitled Mapping Prejudice, and a project in Minneapolis.

He shared information about home valuation and health outcomes as related to neighborhood historic data, and how infrastructure has affected these neighborhoods over the years. He also advised that real estate is the number one way that wealth is transferred in America and disparities in home values among the races have impacted the ways that some homes could be leveraged to pay for education or as a source of income while others could not.

Through the Isabella Givens Local History Center, more work is being done to research and share this information with the school systems through interactive exhibition.

Mr. Yager advised of the need for public help to input data to map thousands of racially restrictive covenants. He advised of a series of twelve brief training sessions November 23, and that computers would be open at the African American Heritage Center.

Ms. Galvin asked about mapping of accessory dwelling units. Mr. Yager advised that if the language is in the deeds, they could be mapped.

Ms. Andrea Douglas, Executive Director of the African American Heritage Center, advised that the project cost for the exhibit would be \$90,000 - \$100,000, with a bulk of the cost going toward the interfaces. She advised of an upcoming training for teachers to be able to use this information in the classroom.

Ms. Galvin advised of the need to make this presentation to the Planning Commission with consultants in the room.

#### **REPORT:** Health Department update (oral presentation)

#### Annual report

Dr. Denise Bonds, Thomas Jefferson Health District Director, handed out the annual report and made a presentation for the fiscal year ending June 30, 2019. She advised of three areas where the Health Department has no authority to act, but the demand is evident:

- 1. Nuisance complaints in rental homes (mold, rodent infestations, insect infestations, etc.)
- 2. Tattoo parlors
- 3. Swimming pools (unless permitted for another use)

Dr. Bellamy mentioned the need to enact a free needle exchange program. Ms. Bonds indicated that Charlottesville is not a qualifying locality.

On motion by Ms. Hill, seconded by Dr. Bellamy, Council by the following vote extended the meeting to 1:00 a.m.: 4-1 (Ayes: Bellamy, Galvin, Hill, Walker. Noes: Signer)

### ORDINANCE: Bicycle & E-Scooter Sharing System (aka "Dockless Mobility") Ordinance and Permit Program (1st of 2 readings)

Agenda memo; proposed Ordinances; Council presentation from 6/17/19

Ms. Amanda Poncy, Bicycle and Pedestrian Coordinator, provided highlights of data for the Dockless Mobility program, implications for State legislation which will be effective January 1, 2020, and the proposed City Ordinance for e-scooter operation. Mr. Jason Ness helped to answer Council questions.

Staff verified that the intention is for the program to be self-sustaining. Dr. Richardson added information about future staffing. Discussion ensued about a compromise for e-scooter use on sidewalks.

Council agreed 4-1 (Walker against) to move the item, as presented, to the consent agenda for December 2, 2019.

#### **RESOLUTION\*/ ORDINANCE: 209 Maury Avenue:**

#### <u>a.</u> <u>RESOLUTION: Comprehensive Plan - Future Land Use Amendment</u>

Agenda summary; resolution; signed Planning Commission resolution; link to staff report from 7/9/19

- Mr. Matt Alfele, City Planner, presented the resolution.
- Ms. Hill offered thoughts on adding density to this particular area.
- Ms. Galvin shared concerns about making zoning changes without updating the Comprehensive Plan.
- Mr. Alfele explained that the City Code allows someone other than the Planning Commission to initiate a Comprehensive Plan amendment during certain times of the year, while the Planning Commission can initiate a zoning amendment at any time. He advised that the rezoning does not have to be in line with the Comprehensive Plan, but it is ideal if it does match.

On motion by Ms. Hill, seconded by Mr. Signer, Council APPROVED the resolution as presented: 4-1 (Ayes: Bellamy, Galvin, Hill, Signer. Noes: Walker).

#### RESOLUTION

APPROVING AN AMENDMENT TO THE COMPREHENSIVE PLAN FOR THE CITY OF CHARLOTTESVILLE (2013) TO CHANGE THE FUTURE LAND USE MAP DESIGNATION OF CERTAIN LAND FRONTING ON MAURY AVENUE AND STADIUM ROAD, AS REQUESTED BY COMPREHENSIVE PLAN AMENDMENT APPLICATION CP19-00001

WHEREAS, the Charlottesville Planning Commission initiated an amendment to the City's Comprehensive Plan, its Future Land Use Map, to evaluate approximately 1.6 acres of land identified on City Tax Map (2019) as Parcels 18, 18.1, 18.2, 184, 185, and TMP 186 (collectively, "Subject Property"); AND

WHEREAS, the purpose of the initiated amendment is to evaluate whether the Subject Property is suitable for the type of higher-intensity land use, and increased residential density of development, referred to within the City of Charlottesville Comprehensive Plan (2013) as High Density Residential development (suitable for residential development at more than 15 dwelling units per acre) ("LUP Amendment"); and

WHEREAS, the proposed LUP Amendment was advertised and publicly noticed as required by law; and

WHEREAS, following a joint public hearing conducted by the Planning Commission and City Council on October 8, 2019, the Planning Commission on October 8, 2019 approved a resolution recommending approval of the LUP Amendment within the area of the Subject Property and certified the amendment to the City Council for its consideration; and

NOW THEREFORE, BE IT RESOLVED by the Charlottesville City Council that the LUP Amendment recommended by the City's Planning Commission for the area within the Subject Property is hereby approved and adopted as an Amendment to the Comprehensive Plan for the City of Charlottesville (2013), and the Zoning Administrator is hereby directed to update the Comprehensive Plan Land Use Map to reflect this amendment.

#### **b. ORDINANCE: 209 Maury Avenue rezoning request (carried)**

Agenda summary; signed proffer statement; rezoning ordinance; link to staff report from 10/8/19

Mr. Matt Alfele, Neighborhood Planner, presented the Ordinance.

Council agreed 4-1 (Walker against) to move the item forward to the December 2, 2019 consent agenda.

Ms. Galvin commented on proposal improvements from the previously presented plan.

#### **RESOLUTION\*:** Allocation of Food Equity Initiative funds for FY 2020 - \$155,000

Agenda summary; resolution; FEI Year 2 Work Plan; FEI Budget Worksheet

Ms. Shantell Bingham came forward to answer questions.

Dr. Richardson asked about the funds of \$155,000 and whether this is a one-time ask or an annual request. Ms. Hill asked about other funding sources and whether they are asking to fold this program into the City budget. Ms. Jeanette Abi-Nader advised that the request is coming before the City because the City initially requested them to look into food equity.

On motion by Ms. Galvin, seconded by Ms. Hill, Council APPROVED the resolution: 5-0 (Ayes: Bellamy, Galvin, Hill, Signer, Walker. Noes: none).

## RESOLUTION Allocation of Food Equity Initiative Funding for FY 2020 \$155,000

**NOW, THEREFORE, BE IT RESOLVED** by the City Council of the City of Charlottesville, Virginia that the sum of \$155,000 is hereby paid from currently appropriated funds in the Council Strategic Initiatives account in the General Fund in support of the Food Equity Initiative.

\$155,000 Fund: 105 Cost Center: 10110010000

#### OTHER BUSINESS

None

#### MATTERS BY THE PUBLIC

Mr. Tony Wasch wished everyone a happy Thanksgiving.

The meeting adjourned at 12:14 a.m.

#### December 2, 2019 Charlottesville City Council Special Meeting

A special meeting of the Charlottesville City Council was held on Monday, December 2, 2019, at 5:30 p.m. in the Second Floor Conference Room, City Hall, 605 E. Main Street, Charlottesville, Virginia.

Mayor Nikuyah Walker called the meeting to order at 5:42 p.m. with the following members present: Mayor Nikuyah Walker, Vice Mayor Heather Hill, Ms. Kathy Galvin, and Mr. Mike Signer.

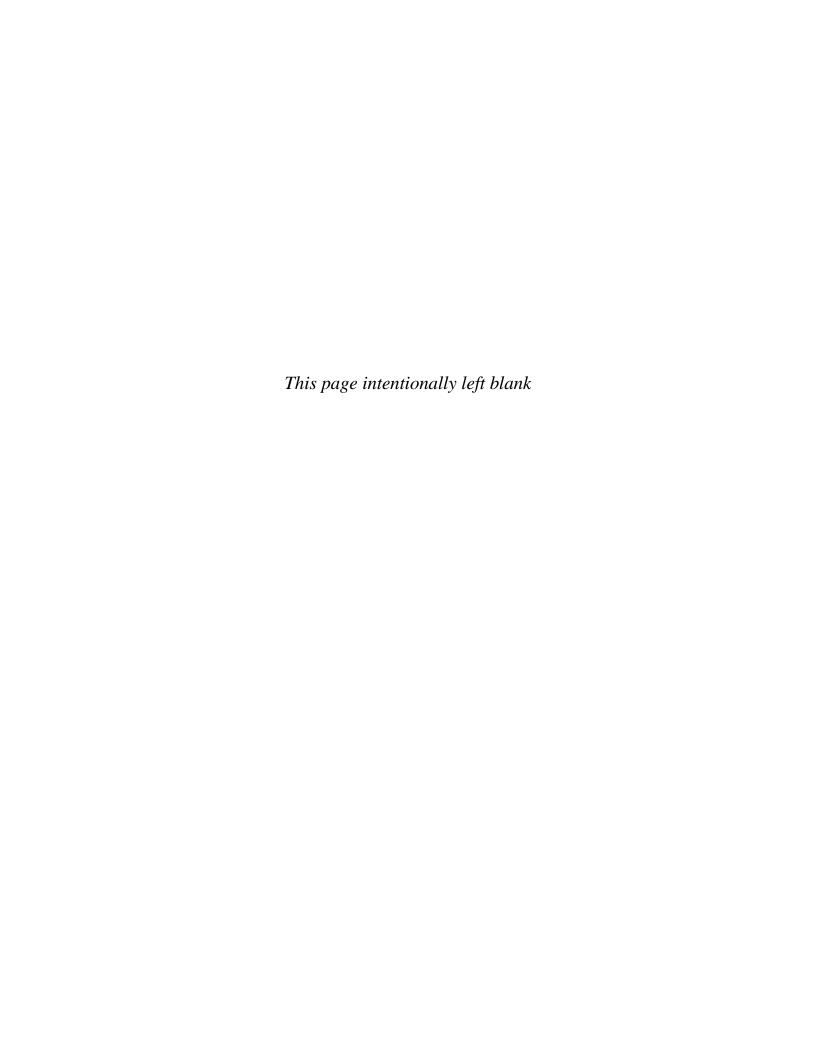
On motion by Ms. Hill, seconded by Mr. Signer, Council voted (Ayes: Walker, Hill, Galvin and Signer. Noes: None. Absent: Bellamy) to meet in closed session as authorized by Va. Code Sections 2.2-3711 and 2.2-3712, specifically:

- as authorized by Virginia Code Section 2.2-3711(A)(8) for consultation with legal counsel concerning Charlottesville Police Department investigative operations; and
- as authorized by Virginia Code Section 2.2-3711(A)(1) for discussion of the performance of the Charlottesville City Manager and for the discussion and consideration of specific prospective candidates for the Police Civilian Review Board.

Dr. Bellamy arrived at 5:47 p.m.

On motion by Ms. Hill, seconded by Dr. Bellamy, Council certified by the following vote (Ayes: Walker, Hill, Bellamy, Galvin, Signer. Noes: None.), that to the best of each Council member's knowledge only public business matters lawfully exempted from the open meeting requirements of the Virginia Freedom of Information Act and identified in the Motion convening the closed session were heard, discussed or considered in the closed session.

Mayor Walker adjourned the meeting at 6:27 p.m.



#### CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date: January 6, 2020

Action Requested: Appropriation

Presenter: Shayla Givens, Human Services Department

Staff Contacts: Shayla Givens, Department of Human Services

Kaki Dimock, Director, Department of Human Services

Title: Runaway Emergency Shelter Program Grant - \$209,444

#### **Background:**

In FY2018 the Human Services Department, in partnership with ReadyKids, applied for and received a 3 year grant from the Department of Health and Human Services Administration for Children and Families in the amount of \$200,000 in federal funds and \$22,222 in local matching funds. In FY2020, the third year of the grant, the local match will be met with a transfer of \$9,444 from the Human Services Department for a total appropriation of \$209,444. An in-kind match of \$12,778 from ReadyKids, to provide Runaway Emergency Shelter Program (R.E.S.P.) services, will be applied to the grant as well.

#### **Discussion:**

The funds support services that provide emergency shelter, counseling and after care services for youth in crisis for the purpose of keeping them safe and off the streets, with a goal of reunification with family. Funded services will include: emergency shelter available 24 hours per day, 7days a week; individual and family counseling to help resolve conflict and develop new communication skills to facilitate reunification with the family; and additional support services that help youth build meaningful connections with their community and encourage positive youth development.

#### Alignment with City Council's Vision and Strategic Plan:

The Runaway Emergency Services Program grant aligns with the City of Charlottesville's Strategic Plan – Goal 2: A Healthy and Safe City; Objective 2.3: Improve community health and safety outcomes by connecting residents with effective resources.

The Human Service Department's programs, including the Runaway Emergency Shelter Program, provide residential and community based services that prevent delinquency and promote the healthy development of youth.

#### **Community Engagement:**

In order to increase prevention services, R.E.S.P. staff conduct extensive outreach efforts, particularly in area schools reaching out to youth through a variety of activities including presentations to health classes and at tables during lunch.

#### **Budgetary Impact:**

There is no impact to the General Fund. The grant will be appropriated and expensed from the grants fund. There is a local match that the Human Service's Department and ReadyKids will provide (cash match of \$9,444 – Human Services Fund and in-kind match \$12,778 – ReadyKids). The cash match of \$9,444 will come from funding that was previously appropriated as part of the FY20 Human Services budget.

#### **Recommendation:**

Staff recommends approval and appropriation of funds.

#### **Alternatives**:

If the funds are not appropriated, the grant would not be received and the Runaway Emergency Shelter Program services would not be provided.

#### **Attachments**:

Appropriation

## APPROPRIATION Runaway Emergency Shelter Program \$209,444

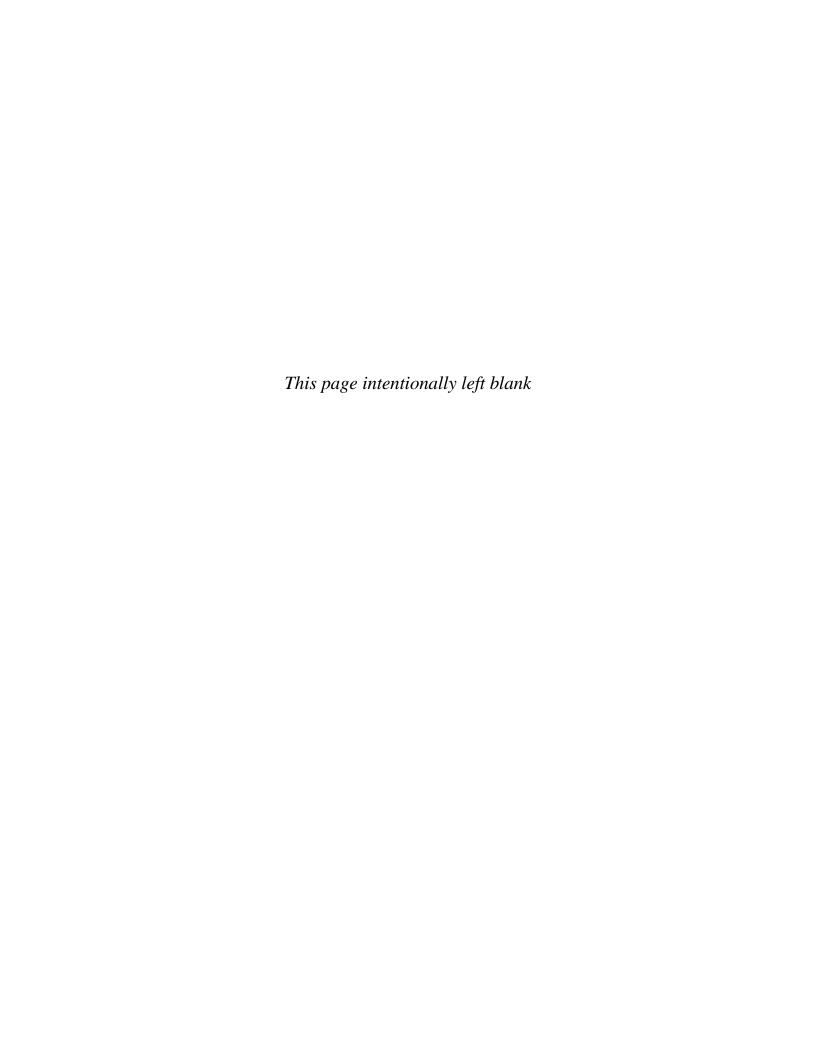
**WHEREAS**, the City of Charlottesville has been awarded \$200,000 from the Department of Health and Human Services Administration for Children and Families with cash match of \$9,444 provided by the Human Services Fund and in-kind match of \$12,778 provided by ReadyKids;

**WHEREAS,** the funds will be used to operate the Runaway Emergency Shelter Program through a partnership between the Human Services Department and ReadyKids. The grant award covers the period from September 30, 2019 through September 29, 2020;

**NOW, THEREFORE BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia, that the sum of \$209,444 is hereby appropriated in the following manner:

Revenue – \$	<u> 209,444</u>		
\$200,000	Fund: 211	Internal Order: 1900344	G/L Account: 431110
\$ 9,444	Fund: 211	Internal Order: 1900344	G/L Account: 498010
Expenditure	es - \$209,444		
\$ 69,948	Fund: 211	Internal Order: 1900344	G/L Account: 519999
\$125,000	Fund: 211	Internal Order: 1900344	G/L Account: 530010
\$ 14,496	Fund: 211	Internal Order: 1900344	G/L Account: 599999
Transfer - \$	9,444		
\$ 9,444	Fund: 213	Cost Center: 3413003000	G/L Account: 561211

**BE IT FURTHER RESOLVED**, that this appropriation is conditioned upon the receipt of \$200,000 from the Department of Health and Human Services Administration for Children and Families.



## CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date: January 6, 2020

Action Required: Resolution Adoption

Presenter: John C. Blair, II, City Attorney

Staff Contacts: Kyna Thomas, Clerk of Council

John C. Blair, II, City Attorney

Title: Honorary Street Naming- 6 ½ Street, SW

#### **Background:**

On December 1, 2019, the Charlottesville City Council received a Request for Honorary Street Name Designation from Justin G. Reid. Mr. Reid is the Charlottesville Sister Cities Commission Winneba Liaison. The Council deferred action on this Request for Honorary Street Name Designation at its December 16, 2019 meeting and referred the matter back to the Charlottesville Sister Cities Commission. The Commission unanimously voted to recommend renaming 6 ½ Street, SW to Winneba Way at its December 19, 2019 meeting. The Commission submitted the current Request for Honorary Street Name Designation to the Council following its December 19 meeting.

#### **Discussion:**

The Commission proposes the honorary renaming of 6 ½ Street, SW to Winneba Way in honor of Winneba, one of Charlottesville's Sister Cities.

The Sister Cities Commission ultimately seeks to have honorary street names for each of its active Sister Cities. This effort began in 2018 with Rue de Besancon on 2nd Street. The Sister Cities Commission hopes to unveil Winneba Way on March 6, 2020, Ghana's Independence Day, at a community dedication with Charlottesville and Winneba officials.

Charlottesville City Code Section 28-4 provides the City Council plenary authority for the naming and renaming of city streets.

#### **Alternatives**:

The Council could decline to adopt the proposed resolution.

#### **Attachments:**

**Proposed Resolution** 

Request for Honorary Street Name Designation

## RESOLUTION Honorary Street Name Designation 6 ½ Street SW to Winneba Way

WHEREAS, City Council adopted a policy for Honorary Street Name Designation; and

**WHEREAS**, City Staff has reviewed the application for appropriateness and verified the historical information; and

**WHEREAS**, Charlottesville City Code Section 28-4 provides City Council with the authority to name and rename streets including the authority for honorary renaming of street.

**NOW, THEREFORE, BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia, that 6 ½ Street SW, shall be given the honorary name WINNEBA WAY.

## **City of Charlottesville**

### **Request for Honorary Street Name Designation**

Applicant Name: Cha	rlottesville Sister Cities Commission	
Applicant Address: -	O. Box 911, Charlottesville, VA 22902	
Applicant Telephone:	(Daytime)	(Evening)
Individual Organizati Entities Events Of local and		
B. What is the complete a signification	reason for this recomme	endation? (Applicants should tely 500 words that provides designation. The completed tion form).

A. Street Name 6 1/2 Street SW	(Example: Kirby Avenue)
B. Between and example: between Neil and Wri	ght)
OR	
All of the street 6½ Street SW	
C. What is the proposed name?	
Winneba Way	

2. Location of Proposed honorary street name designation:

Please complete and mail the attached form to:

Clerk of City Council City of Charlottesville P. O. Box 911 Charlottesville, VA 22902 Justin G. Reid 120 Danbury Court Charlottesville, VA 22902

December 1, 2019

Clerk of City Council City of Charlottesville P.O. Box 911 Charlottesville, VA 22902

Dear Charlottesville City Government:

Charlottesville's founding, like the country's, is inextricably linked to Indigenous, African and European peoples and cultures. At present, however, there exists no City commemorative marker or other physical acknowledgement devoted to Charlottesville's connection and indebtedness to Africa. This honorific street naming would be the first in the City's 257-year history.

As the City Council-appointed liaison to Charlottesville's Ghanaian Sister City, Winneba, and as a public historian of African American and African Diasporic history, I wish to recommend that 6 ½ Street SW be honorarily named *Winneba Way*.

Winneba Way's location in the historically Black neighborhood of Fifeville would serve as a visible reminder of the community's past and present ties to West Africa. The Ghana Association of Charlottesville was founded on 6 ½ Street and continues to meet and host educational and cultural events at nearby Tonsler Park. Winneba Way would also intersect Cherry Ave, one of the City's busiest corridors, thus ensuring high visibility for this first of its kind honor.

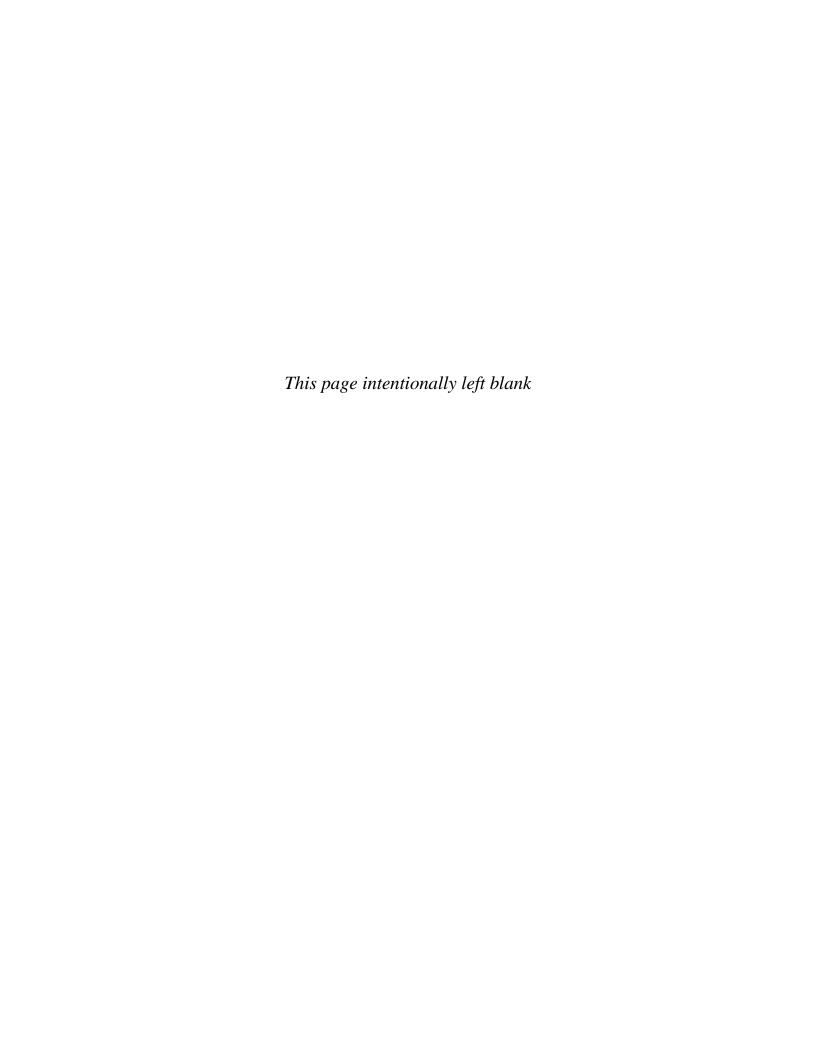
The Sister Cities Commission ultimately seeks to have honorary street names for each of our active Sister Cities. This effort began in 2018 with *Rue de Besancon* on 2nd Street. We hope to unveil Winneba Way on March 6, 2020, Ghana's Independence Day, at a community dedication with Charlottesville and Winneba officials.

Thank you for considering this positive addition to the City's commemorative landscape.

Sincerely.

Justin G. Reid Winneba Liaison

Charlottesville Sister Cities Commission



## CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date: January 6, 2020

Action Required: Resolution Adoption

Presenter: John C. Blair, II, City Attorney

Staff Contacts: John C. Blair, II, City Attorney

Title: Letter Supporting Eviction Crisis Act Legislation

#### **Background:**

Senators Michael Bennet and Robert Portman have introduced the Eviction Crisis Act (ECA) in the United States Senate. The ECA attempts to address the national housing crisis and reduce or mitigate the effects of evictions.

Specifically, the ECA intends to improve the data and analysis on evictions by creating a national database to standardize data and track evictions, establish a Federal Advisory Committee on Eviction Research, and increase funding to study evictions.

Additionally, the ECA aims to reduce preventable evictions by incentivizing states to create community courts for landlord-tenant disputes, establishing an Emergency Assistance Fund grant program with local matching funds to provide short-term assistance to tenants facing an acute eviction crisis, and increasing funding for the Legal Services Corporation.

Finally, the ECA proposes to increase transparency for tenants and to remove inaccurate or inappropriate information on tenant screening reports by requiring consumer reporting agencies to provide consumers with tenant screening reports when they are requested as part of a rental application process. Additionally, the ECA requires eviction judgments and related filings to be removed from tenant screening reports when courts find in favor of tenants.

#### **Discussion:**

Nancy Carpenter spoke about the ECA at Council's December 16, 2019 meeting. In response to Ms. Carpenter's comments, the City Attorney's Office prepared the attached Resolution and correspondence to Senators Mark R. Warner and Timothy M. Kaine for the Council's consideration.

#### **Budgetary Impact:**

None.

<u>Alternatives</u>: The Council could decline to adopt the proposed resolution.

#### **Attachments**:

Proposed Resolution

Proposed Correspondence to Senators Warner and Kaine

# RESOLUTION SUPPORTING THE EVICTION CRISIS ACT AND AUTHORIZING THE MAYOR TO SEND A LETTER TO SENATORS WARNER AND KAINE IN SUPPORT OF THE ACT

**WHEREAS**, the Charlottesville City Council recognizes that an affordable housing crisis is affecting the nation's cities; and

**WHEREAS**, the Charlottesville City Council recognizes that a component in the affordable housing crisis is a nationwide increase in evictions; and

**WHEREAS**, United States Senators Michael Bennet and Robert Portman have introduced the Eviction Crisis Act in the United States Senate; and

WHEREAS, the Charlottesville City Council supports the enactment of the Eviction Crisis Act.

**NOW, THEREFORE, BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia, that a copy of this Resolution shall be delivered to United States Senators Mark R. Warner and Timothy M. Kaine.

**BE IT FURTHER RESOLVED**, that the Mayor of the City of Charlottesville is authorized to sign and deliver a copy of the correspondence attached to this Resolution.

#### [Letterhead of Mayor]

January 6, 2020

The Honorable Mark R. Warner United States Senate 703 Hart Senate Office Building Washington, DC 20510

The Honorable Timothy M. Kaine United States Senate 231 Russell Senate Office Building Washington, DC 20510

Re: Eviction Crisis Act

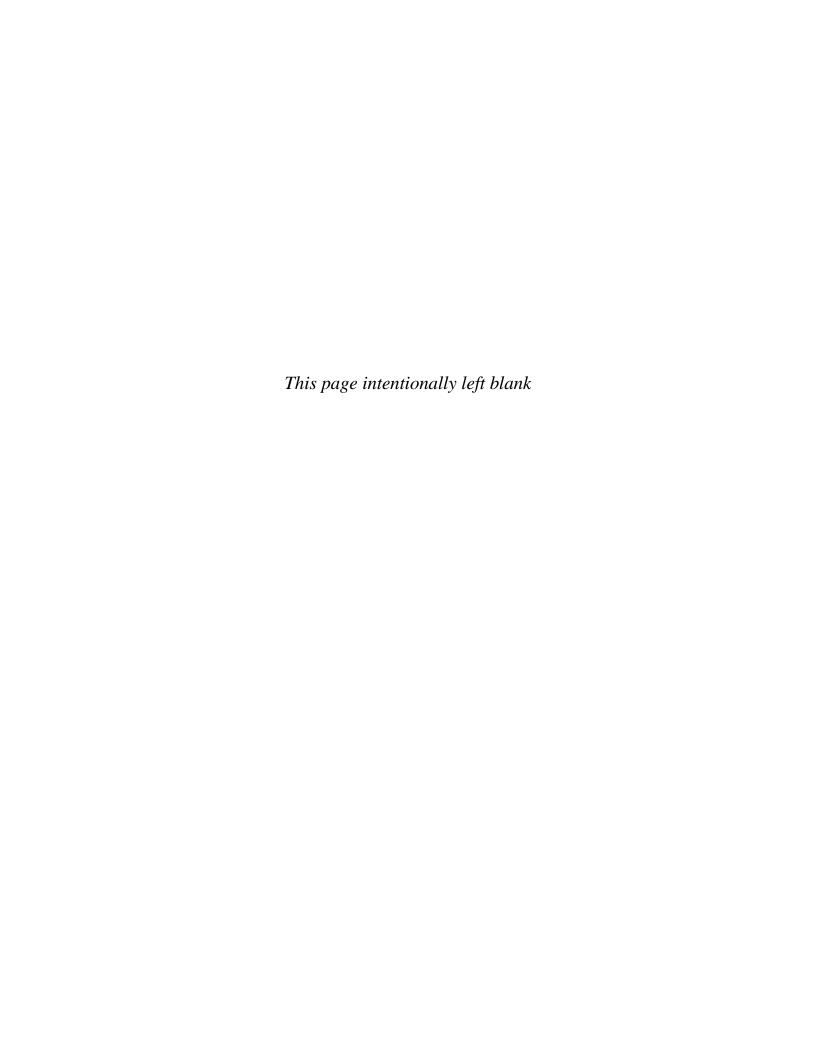
Dear Senators Warner and Kaine:

The Charlottesville City Council writes in support of the federal Eviction Crisis Act legislation introduced by Senators Bennet and Portman. Charlottesville, like most of the nation's cities, faces an affordable housing crisis. A tragic side effect of this crisis is the eviction of our city's residents from their home.

The Eviction Crisis Act contains numerous provisions that can assist our city's residents. The Council supports increased funding for the Legal Services Corporation, a national database to standardize and track eviction proceedings, and to establish an emergency assistance fund matching program for local governments to provide one-time assistance to eviction-vulnerable tenants.

A copy of the Council's Resolution supporting the Eviction Crisis Act legislation is enclosed. Please feel free to contact myself or any member of the Council if you need additional information about the City's support of this initiative. I remain

Sincerely,





#### CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA

Agenda Date:

December 16, 2019

Action Required:

Ordinance Amendment

Staff Contacts:

Dr. Tarron Richardson, City Manager

John Blair, City Attorney

Presenter:

Dr. Tarron Richardson, City Manager

Title:

**Amend Section 2-6 of the Charlottesville City Code** 

#### **Background:**

On September 20, 1933, the Charlottesville City Council adopted a resolution recognizing five official City holidays: New Year's Day, Independence Day, Labor Day, Thanksgiving and Christmas.

On January 4, 1971, the Charlottesville City Council enacted City Code Section 2-189.1 (Current City Code Section 2-6) codifying the legal holidays observed by the City of Charlottesville.

Since 1971, the Council has amended the City's holiday ordinance several times, most recently on July 1, 2019 when the Council deleted the observance of April 13 as Thomas Jefferson's Birthday and added March 3 as a holiday observing Freedom and Liberation Day.

#### **Discussion:**

The proposed ordinance would have two effects. The first effect concerns business operations. Since it is a proposed legal holiday, City Hall would not be open for the transaction of business by the public.

The second effect would be human resources related. Regular full-time and part-time City employees would receive a paid holiday. Public safety and other regular full-time and part-time City employees would be paid time and a half for their hours worked on December 24. Additionally, those employees who work on December 24 would be permitted to take off an alternative day with their Department Director's approval.

The addition of December 24 as an official City holiday would increase the City's total official holidays in a calendar year to twelve. Regular full-time and part-time employees receive one additional holiday (a floating holiday which is approved by the employee's Department Director) every fiscal year (July 1-June 30).

#### **Budgetary Impact:**

An additional city holiday would have a budgetary impact of approximately \$62,500 in the Fiscal Year for which the holiday is enacted.

#### **Attachments**:

Proposed Ordinance adding December 24 as an official City holiday

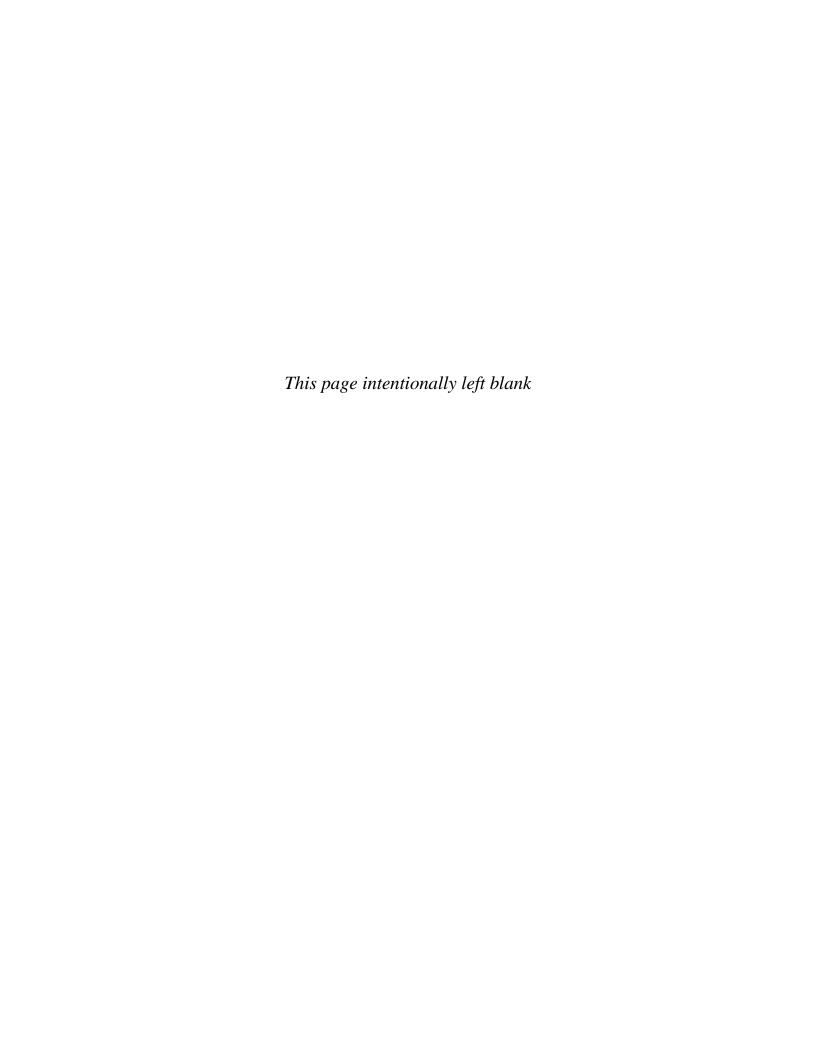
#### AN ORDINANCE AMENDING SECTION 2-6 OF CHAPTER 2 (ADMINISTRATION)

**BE IT ORDAINED** by the Council for the City of Charlottesville, Virginia, that:

Section 2-6 of Chapter 2 of the Code of the City of Charlottesville (1990) is amended as follows:

#### Sec. 2-6. - Legal holidays.

In each year, the first day of January (New Year's Day), the third Monday in January (Martin Luther King, Jr. Day), the third Monday in February (George Washington Day), the third day of March (Freedom and Liberation Day), the fourth day of March, the last Monday in May (Memorial Day), the fourth day of July (Independence Day), the first Monday in September (Labor Day), the eleventh day of November (Veterans Day), the fourth Thursday in November (Thanksgiving Day), the Friday after the fourth Thursday in November, the twenty-fourth day of December (Christmas Eve), the twenty-fifth day of December (Christmas Day) or, whenever any of such days shall fall on Saturday, the preceding Friday shall be a legal holiday, and whenever such days shall fall on Sunday, the Monday next following such day shall be a legal holiday. If the twenty-fourth of December shall fall on a Friday, the twenty-fifth day of December holiday shall be observed on December 27. If the twenty-fifth of December shall fall on a Monday, the twenty-fourth of December holiday shall be observed on December 22.



## CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date: December 16, 2019

Action Required: Ordinance Enactment & Resolution Adoption

Presenter: John C. Blair, II, City Attorney

Staff Contacts: John C. Blair, II, City Attorney

Title: Recreation Precinct Name Change

#### **Background:**

The Recreation Precinct was established in the Charlottesville City Code on October 18, 1962. On November 15, 2004, City Council adopted a resolution changing the name of the Downtown Recreation Center to the Herman Key Recreation Center. On April 4, 2011, the City Council amended Section 9-27 of the Charlottesville City Code to reflect that the building hosting the Recreation Precinct is the Herman Key Recreation Center.

#### **Discussion:**

On November 16, 2019, the City Council received a request to rename the Recreation Precinct to the Key Recreation Precinct. The purpose of renaming the precinct is to honor Herman Key. This would be similar to the Carver Precinct which contains the formal name of Carver Recreation Center. The City's Director of Elections and General Registrar, Melissa Morton, does not have any objection to the precinct's name change.

The proposed precinct name would be Key Recreation Precinct.

#### **Budgetary Impact:**

The name change will cost approximately \$2029 due to notices of the name change that will be sent to the 4,058 registered voters in that precinct. These notices are required pursuant to Virginia Code Section 24.2-306.

#### **Alternatives:**

The Council could decline to adopt the proposed ordinance.

#### **Attachments:**

**Proposed Ordinance** 

#### AN ORDINANCE AMENDING SECTION 9-27 OF CHAPTER 9 (ELECTIONS)

**BE IT ORDAINED** by the Council for the City of Charlottesville, Virginia, that:

Section 9-27 of Chapter 9 of the Code of the City of Charlottesville (1990) is amended as follows:

#### **Sec. 9-27. – First ward.**

- (a) *Clark precinct*. The Clark precinct of the first ward shall embrace all territory in the first ward lying south of the centerline of the Chesapeake & Ohio Railway Company right-of-way. The voting place for this precinct shall be the Clark Elementary School.
- (b) <u>Key Recreation precinct</u>. The <u>Key</u> Recreation precinct of the first ward shall embrace all territory in the first ward lying north of the centerline of the Chesapeake & Ohio Railway Company right-of-way. The voting place for this precinct shall be the Herman Key Recreation Center at 800 East Market Street.

#### **MEMORANDUM**

TO: THE HONORABLE CHARLOTTESVILLE CITY COUNCIL

FROM: BILL MAWYER, EXECUTIVE DIRECTOR

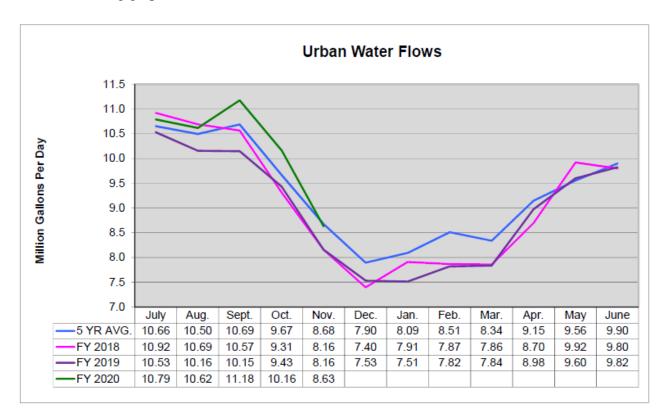
RIVANNA WATER & SEWER AUTHORITY RIVANNA SOLID WASTE AUTHORITY

**SUBJECT: QUARTERLY UPDATE** 

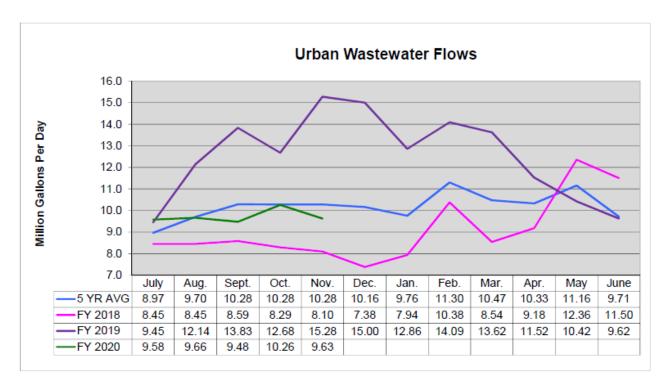
DATE: JANUARY 2020

This memo is to provide a general update on the drinking water, wastewater and solid waste programs managed by the Rivanna Authorities, as follows:

1. The production of drinking water for the Urban area (Charlottesville and adjacent developed areas of Albemarle) averaged 8.63 million gallons per day (mgd) in November 2019, which was consistent with the five-year average for November (8.68 mgd), as shown by the following graph:



2. Urban wastewater flow for November 2019 (9.63 mgd), including flows from Crozet, was slightly lower than the five-year average (10.28 mgd) for November, as shown by the following graph:



3. A general overview of significant current and upcoming Capital Improvement Projects includes:

#### A. Water Treatment Plant Improvements

Scope: Replace equipment which has reached end-of-service life at the South Rivanna and Observatory Water Treatment Plants. Increase water treatment capacity from 7.7 to 10 million gallons per day at the Observatory Water Treatment Plant.

Completion: 2020 - 2023 Cost: \$40.5 million

#### B. Sugar Hollow Dam - Crest Gate Replacement and Intake Tower Repairs

Scope: Replace the inflatable rubber device that sits on top of the concrete dam and regulates the normal water level in the reservoir. The gate is over 20 years old, and has reached the end of its service life. Concrete repairs will be made on the intake tower.

Completion: 2020 - 2021 Cost: \$1.1 million

C. <u>South Rivanna to Ragged Mountain Reservoir Pipeline Right-of-Way Acquisition</u> Scope: Determine alignment and acquire easements for a nine-mile-long pipeline and pumping station to transfer raw water between the South Rivanna Reservoir and the Ragged Mountain Reservoir, as required by the Community Water Supply Plan.

Completion: 2017-2021 Cost: \$2.3 million

#### D. Urban Water Demand and Safe Yield Study

Scope: Assess the current capacity of the Urban water supply reservoirs as well as the community's future water demand to ensure our long-term water supply is adequate, as required by the Ragged Mountain Dam Agreement.

Completion: February 2020 Cost: \$154,000

#### E. Urban Finished Water Infrastructure Master Plan

Scope: Update our drinking water infrastructure master plan to ensure future water distribution piping projects are planned to effectively serve customers throughout the system.

Completion: June 2020 Cost: \$253,000

## F. Ragged Mountain Reservoir to Observatory Water Treatment Plant Raw Water Line and Raw Water Pump Station

Scope: Replace two 18-inch cast iron raw water pipes, which have been in service for more than 70 and 110 years, respectively. Replace the existing Stadium Road and Royal raw water pump stations which have exceeded their service lives or will require significant upgrades to support the Observatory Water Treatment Plant expansion.

Completion: 2022 - 2026 Cost: \$18 million

#### G. Upper Schenks Branch Wastewater Piping Replacement, Phase II

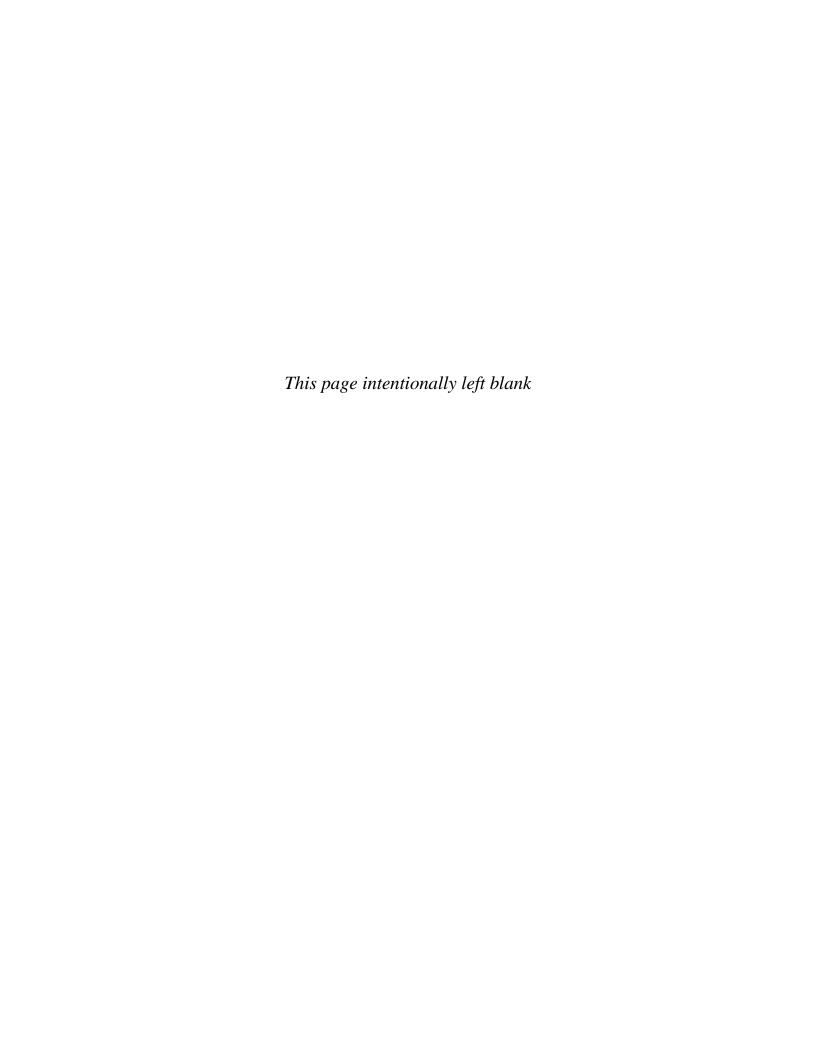
Scope: Replace sewer piping installed in the mid 1950's in conjunction with the City's sewer upgrade program to increase system capacity. The new underground piping would be located near McIntire Road. Exploration for information on underground rock was recently completed, and the final pipe alignment is under review.

Completion: TBD S4 million

- 4. Refuse disposal and recycling services are being improved as follows:
  - Oyster shells are being collected at the McIntire Recycling Center.
  - Design is underway for a recycling convenience center at the Ivy Material Utilization Center.
  - A study is underway to evaluate composting opportunities for organic wastes.

Please let me know if you have any questions. I will be glad to provide additional information.

cc: RSWA Board of Directors RWSA Board of Directors



### CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date: January 6, 2020

Action Required: Adoption of a Resolution to Approve a Special Use Permit

Presenter: Joey Winter, City Planner – NDS

Staff Contacts: Joey Winter, City Planner – NDS

Lisa Robertson, Chief Dep. City Attorney

Title: SP19-00008 – Chick-fil-A Barracks Road Special Use Permit

#### **Background:**

Mr. John Martinez of Chick-fil-A Inc. has submitted a Special Use Permit (SUP) application to authorize a specific land use (i.e., a restaurant drive through window) at 1000 Emmet Street North in the Barracks Road Shopping Center, as allowed by City Code §34-796. Additionally, modifications to yard regulations are being requested pursuant to City Code §34-162. The site is zoned URB ("Urban Corridor Mixed Use District") with an Entrance Corridor overlay and has an area of approximately .801 acre. The property is further identified on a portion of City Real Property Tax Map 1 Parcel 1 (City real estate parcel identification no. 010001000). The Comprehensive Plan's General Land Use Plan calls for Mixed Use development in this area.

The applicant is proposing to demolish the existing Burger King (with a drive-through window) at this location and construct a Chick-fil-A restaurant with a drive-through window. The proposed restaurant use is allowed by right within the URB zoning district. However, per §34-796, a Special Use Permit is required for the restaurant's drive through window. City Council review of this Special Use Permit should focus solely on whether a restaurant drive through window is appropriate for this location, with suitable regulations and safeguards (development conditions). It should not focus on whether a restaurant is appropriate for this location or if Chick-fil-A is the appropriate type of restaurant.

#### **Discussion:**

The proposed use (restaurant with a drive through window) is identical to the current use at this location. The proposed development is harmonious with existing patterns of use and development within the neighborhood and the Barracks Road Shopping Center. On Emmet Street North between the Route 250 Bypass and Massie Road, a distance of just over one mile, there are currently eleven businesses operating drive through windows - six restaurants, four banks, and one pharmacy. There are four drive through windows north of the Barracks Road intersection (Cookout, Zaxby's, Arby's, and SunTrust Bank) and seven drive through windows south of the Barracks Road intersection (Bank of America, CVS Pharmacy, Burger King, McDonald's, Wells Fargo Bank, Virginia National Bank, and Taco Bell). There are currently five businesses operating drive through windows in the Barracks Road Shopping Center- two

restaurants and three banks. Reasonable conditions have been recommended by staff and the Planning Commission, to mitigate potential adverse impacts on pedestrian traffic in the vicinity related to the drive through window use.

This site lies in the Route 29 North [Emmet Street] Entrance Corridor, so the Entrance Corridor Review Board (ERB) made a recommendation on this request. On December 10, 2019, the ERB recommended this proposed drive through window will not have an adverse impact on the Entrance Corridor.

City Code §34-162 allows City Council to modify yard regulations (setbacks) as part of an SUP condition. Modifications to yard regulations are being requested by the applicant due to the large utility easements that cross the property near Emmet Street North. The City's Utilities Engineer has recommended that front yard regulations be modified to allow access to the sanitary sewer line and storm sewer culverts that cross this site. The recommended modification is that the maximum setback along Emmet Street North be changed from 30 feet to 92 feet.

#### Alignment with City Council's Vision and Strategic Plan:

This project aligns with **Strategic Plan Goal 3:** Beautiful Environment - **Objective 3.1** Engage in robust and context sensitive urban planning and implementation.

#### **Community Engagement:**

The applicant held a Community Meeting for this application as required by City code §34-41(c)(2) on November 14, 2019, at Venable Elementary School. One member of the public attended this meeting.

On December 10, 2019, the Planning Commission held a joint Public Hearing with City Council. No members of the public spoke in favor of or against this application.

Staff received one written comment from a member of the public expressing concern about this application.

#### **Budgetary Impact:**

This has no impact on the General Fund.

#### **Recommendation:**

The Planning Commission took the following action:

Mr. Lahendro moved to recommend approval of SP19-00008 subject to the following conditions:

- 1. An accessible pedestrian route from the public sidewalk on Emmet Street North to the primary entrance of the restaurant shall be provided. City staff shall have the authority to require additional safety measures be taken to protect pedestrian traffic in this route from vehicle traffic related to the drive through window use.
- 2. A pedestrian route from the internal parking area of the Barracks Road Shopping Center to the west of the Special Use Permit area to the primary entrance of the restaurant shall be provided.

- a. This route shall allow for safe pedestrian access across Wise Street and/or the internal vehicular travelways of Barracks Road Shopping Center.
- b. City staff shall have the authority to require additional safety measures be taken to protect pedestrian traffic in this route from vehicle traffic related to the drive through window use.
- c. Within the Special Use Permit area, this route shall be readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs, to the maximum extent feasible.
- d. This condition does not require the applicant to change grade or otherwise modify any existing pavement except where the existing pavement will have already been disturbed by the applicant's own actions.
- 3. Setbacks shall be required, as follows:
  - a. Primary street frontage along Emmet Street North: Five (5) feet, minimum; ninety-two (92) feet, maximum.

Mr. Solla-Yates seconded the motion. The motion passed 4-2 to recommend approval of the SUP application to City Council, with the following votes recorded:

Mr. Lahendro: Yes Mr. Heaton: No Mr. Solla-Yates: Yes Ms. Green: No

Ms. Dowell: Absent Mr. Stolzenberg: Yes Mr. Mitchell: Yes

#### **Alternatives:**

City Council has several alternatives:

- (1) By motion: adopt the attached Resolution;
- (2) By motion(s): amend the conditions set forth within the attached Resolution, and then move to approve the Resolution as amended; or
- (3) By motion: deny approval of the SUP; or
- (4) By motion: defer any action on the SUP.

#### **Attachment(s)**:

- A. Resolution
- B. Link to the Staff Report and background information from the December 10, 2019 Planning Commission meeting (Staff Report begins on page 1): <a href="https://www.charlottesville.org/home/showdocument?id=67461">https://www.charlottesville.org/home/showdocument?id=67461</a>

# RESOLUTION APPROVING A SPECIAL USE PERMIT TO AUTHORIZE THE ESTABLISHMENT AND OPERATION OF A RESTAURANT WITH A DRIVE-THROUGH WINDOW AT 1000 EMMET STREET NORTH

WHEREAS, Chick-fil-A, Inc., by its agent John Martinez, ("Applicant"), with the endorsement of Federal Realty Investment Trust ("Property Owner") has requested City Council to approve a special use permit pursuant to City Code §34-796, to authorize the establishment of a restaurant with a drive-through window (the proposed "Special Use") at 1000 Emmet Street North, identified on City Tax Map 1 as Parcel 1 (real estate parcel identification # 010001000) ("Subject Property"). The Subject Property is within the City's Urban Corridor (URB) Mixed Use zoning district; and

**WHEREAS**, the requested Special Use is generally described within the Applicant's application materials submitted in connection with SP19-00008 (the "Application Materials"), and the Special Use is allowed by special use permit within the URB zoning district, pursuant to City Code §34-796; and

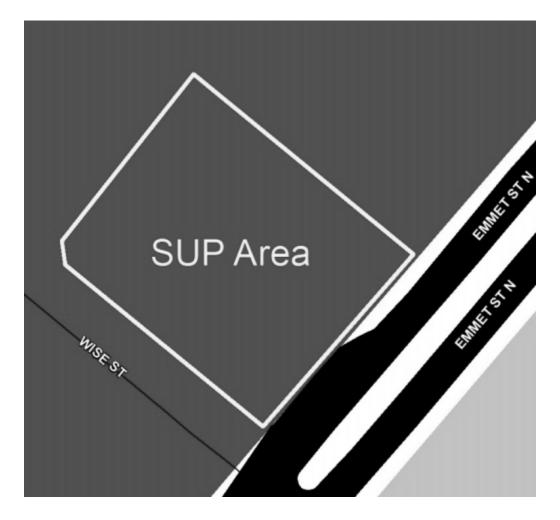
**WHEREAS**, the existing building at the Subject Property is proposed to be demolished/ removed to allow for establishment of the Special Use and related buildings and improvements; and

**WHEREAS**, following a joint public hearing, duly advertised and conducted by the Planning Commission and City Council on December 10, 2019, the Commission voted to recommend that City Council should approve the requested Special Use, subject to certain development conditions recommended by the Commission as being suitable regulations and safeguards; and

**WHEREAS**, upon consideration of the comments received during the joint public hearing; the Staff Report; and the Planning Commission's recommendations, as well as the factors set forth within §34-157 of the City's zoning ordinance, this Council finds and determines that granting the requested special use permit, subject to suitable regulations and safeguards, would serve the public necessity, convenience, general welfare or good zoning practice; now, therefore,

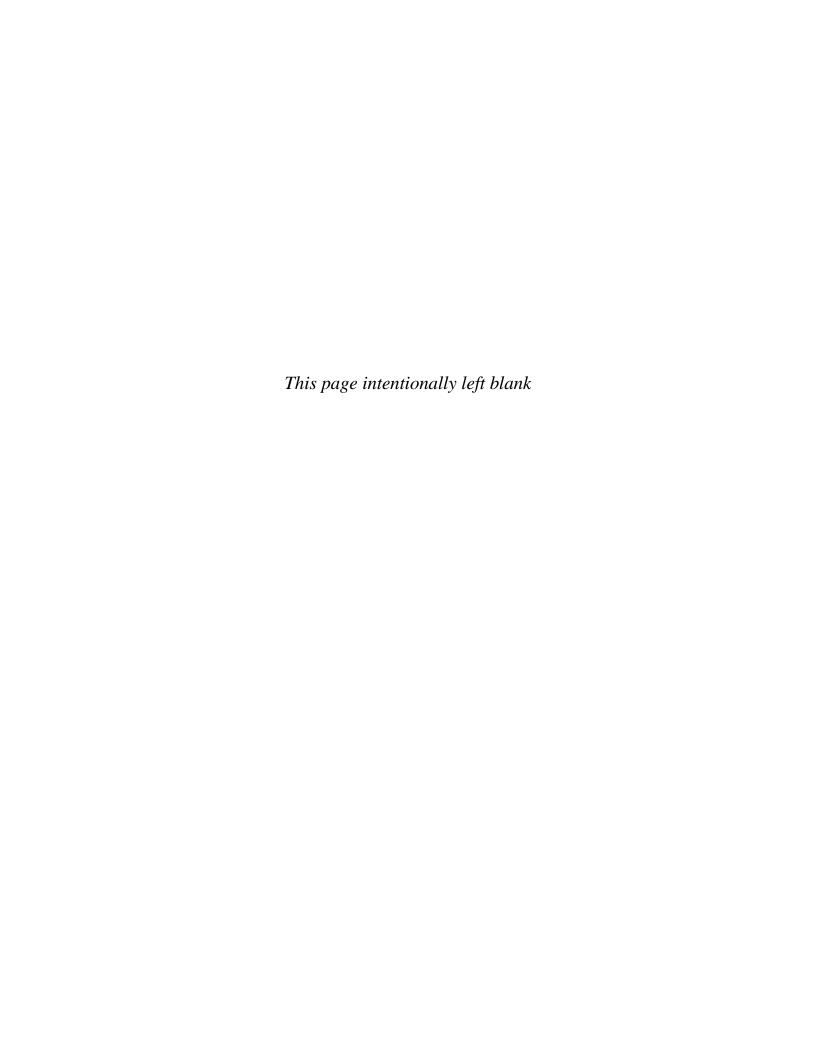
**BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia that, pursuant to City Code §34-796, a special use permit is hereby approved and granted, subject to conditions, as follows:

1. The proposed Special Use, as described and represented within the Application Materials, is hereby authorized to be established on approximately 0.801 acre (approx. 34,892 square feet) of the Subject Property, in the general or approximate location depicted below:



- 2. The following development conditions shall apply to the use and development of the Subject Property for the Special Use:
  - a. An accessible pedestrian route from the public sidewalk on Emmet Street North to the primary entrance of the restaurant shall be provided. The City Engineer shall have the authority to require specific safety measures within the final site plan for the Special Use, in order to protect pedestrian traffic in this route from vehicle traffic related to the drive through window use, in accordance with accepted engineering and safety requirements.
  - b. A pedestrian route from the internal parking area of the Barracks Road Shopping Center to the west of the Special Use Permit area to the primary entrance of the restaurant shall be provided.
    - i. This route shall allow for safe pedestrian access across Wise Street and/or the internal vehicular travelways of Barracks Road Shopping Center.
    - ii. Within the Special Use Permit area, this route shall be readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs, to the maximum extent feasible.

- iii. The City Engineer shall have the authority to require specific safety measures within the final site plan for the Special Use, in order to protect pedestrian traffic in this route from vehicular traffic related to the drive-through window.
- iv. This condition does not require the developer to change grade or otherwise modify any existing pavement except where the existing pavement will have already been disturbed by demolition of the existing use or construction of the Special Use.
- c. Buildings and structures constructed or established as part of the Special Use shall be subject to the following setbacks: along the Special Use site's primary street frontage (i.e., along Emmet Street North): Five (5) feet, minimum; ninety-two (92) feet, maximum.
- 3. In addition to the above-referenced conditions, the Special Use authorized by this SUP, and all buildings, structures, improvements and uses located on the Subject Property, shall comply with all other applicable provisions of Chapter 34 (Zoning) of the Code of the City of Charlottesville.



## CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date: January 6, 2020

Action Required: Vote on Resolution

Presenter: Kyle Kling, Transportation Project Manager

Owen Peery, RK&K Amy Nelson, RK&K

Staff Contacts: Alex Ikefuna, NDS Director

Tony Edwards, Development Services Manager Kyle Kling, Transportation Project Manager

Title: Fontaine Avenue Streetscape Project –

**Resolution Confirming Conformance with City's Comprehensive** 

Plan & Authorization to Commence Final Design

#### **Background:**

Fontaine Avenue serves as a mixed use residential/commercial Gateway corridor into the City of Charlottesville, the University of Virginia, and the UVA Hospital. This Project includes a comprehensive revitalization and a corridor improvement program for Fontaine Avenue from the City Limit (near Stribling Avenue) to the intersection of Fontaine Avenue with Maury Avenue and Jefferson Park Avenue. The corridor has been selected to receive funding for improvements described herein through the VDOT Smartscale process. Key components in the scope of work for the project include:

- Enhanced gateway corridor into the City of Charlottesville
- Improved pedestrian access, including wider sidewalks
- Improved crosswalks at key intersections
- Improved bicycle facilities with the addition of bicycle lanes
- Incorporation of landscaping and street trees
- Implementation of green infrastructure for stormwater treatment
- Improved access to existing transit facilities
- Installation of energy efficient pedestrian lighting

City Staff established the scope and design parameters of this project as part of the Smartscale

application that was submitted to VDOT and was awarded the funding based on the scope and potential value that this project has for the corridor and the community. The scope and elements of the project were established by staff utilizing a variety of initiatives within the City of Charlottesville that are focused on enhancing the vibrancy and quality of life, including the City of Charlottesville Comprehensive Plan, the Bicycle and Pedestrian Master Plan, and Streets That Work. With a firm grasp of background information, the project team has begun the concept design and the public involvement process to ensure agreement with the project's purpose and need during development of a conceptual design for the corridor.

#### Legal note (provided by L. Robertson, Chief Dep. City Attorney):

Pursuant to Va. Code §15.2-2232, the City's Comprehensive Plan controls the location, character and extent of each feature shown within the Plan, including transportation infrastructure (see Va. Code 15.2-2223(B)). Unless a public facility, public area or use is already shown within the Plan (except for extensions of streets and utilities authorized through the subdivision and site plan approval processes) then that facility may not be authorized, constructed, or established unless and until the general or approximate location, character and extent thereof has been submitted to and approved by the planning commission as being substantially in accord with the City's Comprehensive Plan. Following approval of a proposed project by the Planning Commission as being in accord with the Comprehensive Plan (Va. Code §15.2-2232) City Council may either accept or overrule the Commission's determination.

By the provisions of §15.2-2232, all of the following are subject to Comp Plan review: streets or connections to streets; widening, extension, enlargement of streets; change in use of existing streets; narrowing of streets and vacation of street ROW; new parks and other public areas; public buildings and structures; and public utilities.

#### **Community Engagement:**

To help guide the project, the City appointed a project Steering Committee. The process also involves coordination with the following City Council appointed stakeholder groups:

- PLACE Design Task Force
- Planning Commission

The City of Charlottesville and project design team have provided multiple opportunities for the public to provide input into the plan development process. These include:

- A project website
- An on-line survey
- Two Public Workshops
- Four Steering Committee Meetings
- Two meetings with the PLACE Design Task Force
- Planning Commission Work Session
- Planning Commission Meeting

Each of the above meetings have been open to the public and all information is recorded and can be found at <a href="https://www.fontainestreetscape.com">www.fontainestreetscape.com</a>, however a summary of each event is below:

#### **Project Website:**

The Project website (<u>www.fontainestreetscape.com</u>) contains information that has been presented to date as part of the process. Information presented includes:

- Project background
- Project schedule
- A "Public Events" page that provides the presentations from Public Open Houses, Steering Committee, Planning Commission, and PLACE, as well as feedback received
- A contact form
- A "resources" page with links to studies and guidelines

Between September 2018 and November 25, 2019, the project website has logged over 67,748-page views, and approximately 9,285 users.

#### **Community Event 1: Public Open House, January 31, 2019**

The first Public Workshop was held on January 31<sup>st</sup> at the Virginia Department of Forestry from 5:30 PM to 7:30 PM. The event was set up as an interactive workshop designed to provide information and gather input on the Fontaine Streetscape project. Presentation boards were set up around the room to display key project information, as well as options on various design elements for public input. A board enabled participants to identify areas of concern along the corridor, along with suggestions on improvements. A comment form was also distributed gathering information on how people use the corridor, their needs, and how to prioritize future conditions.

The comment form was available on the project website, <u>www.fontainestreetscape.com</u>, from January 31, 2019 to February 15, 2019 to enable people unable to make the meeting to participate. Mail in comments were also received by the City. The following feedback as summarized from the meeting:

#### Problematic Existing Conditions:

- Want safe pedestrian connection at Piedmont/ Appletree/ Mimosa
- Add/ widen sidewalks is desired
- Site distances onto Fontaine are currently poor
- More green space/ trees and/ or maintain existing tree canopy
- Safety for bicycles is needed

#### Current Conditions in the Neighborhood:

- Biking is dangerous
- On street parking is not a neighborhood benefit (Primarily used by UVA)

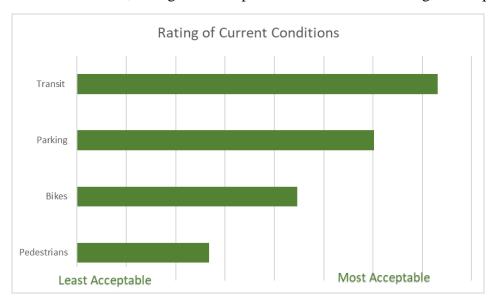
- Site distances onto the street

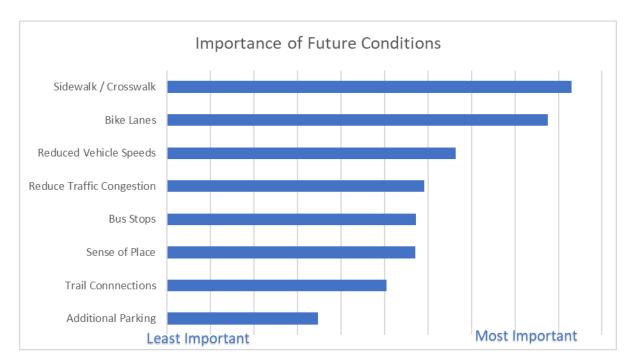
#### Design Development Recommendations:

- Want safe pedestrian connection at Piedmont/ Appletree/ Mimosa
- Avoid reducing existing front lawns; Maintain existing Right-of-Way
- Include streetlighting
- Follow Streets that Work guidelines
- Include protected bike lanes
- Consider how to best utilize the paper alleys (parking or access)
- Preserve trees and include green infrastructure

#### Additional Information to Include at Future Meetings:

- Coordinate with the County to include Fontaine Research Park and the Route 29 ramps
- Is UVA contributing to the solution?
- Will Environmental Assessments be completed?
- Production of sections, noting that multiple sections for the street might be required



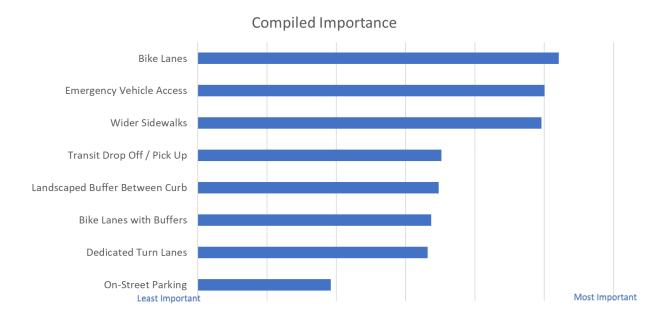


The full summary document from the meeting can be found on the project website.

#### Community Event 2: Public Open House, April 18, 2019

The project team held a Public Open House on April 18, 2019, at the Fire Station located on Fontaine Avenue from 5:30 PM to 7:00 PM. This meeting content reviewed the feedback from the first Public Open House, and presented initial cross sections for comment. The common feedback from the comment form and meeting feedback for this meeting was that users wanted to see trees and green infrastructure, as well as safer/wider sidewalks. Placing a priority on maintaining existing property features and making parking more efficient was also frequently mentioned.

The comment form was available between April 18, 2019 and May 3, 2019 and produced feedback demonstrating the following:



A full summary sheet of the feedback received can be found on the project website, <a href="https://www.fontainestreetscape.com">www.fontainestreetscape.com</a>.

#### **Steering Committee and Stakeholder Meetings**

Throughout the process, the design team collaborated with the Steering Committee and various other boards, committees and agencies to receive input and feedback during the design process. Steering committee meetings were open to the public. Meetings with groups took place on the following dates:

- Steering Committee:
  - o November 15, 2018
  - o February 28, 2019
  - o March 25, 2019
  - o September 17, 2019
- PLACE:
  - o March 14, 2019
  - o July 18, 2019

Meeting agendas and summaries can be found under the "Public Events" tab on the project website <a href="www.fontainestreetscape.com">www.fontainestreetscape.com</a>. Additionally, a Technical Committee was formed which is comprised of representatives from appropriate City departments. The Technical Committee held meetings on the project on February 25, 2019, and June 21, 2019. The Technical Committee members validated information provided from the public, and ensured it was technical feasible in accordance with City standards.

#### **Planning Commission**

The Planning Commission was introduced to the project at a Work Session on July 23, 2019. They were generally in favor of the project, but recommended a few edits, including but not limited to the following:

- Increase outreach to the University of Virginia students
- Concern over termination of project City Limits versus Ray C. Hunt Drive
- Concern of Fontaine Avenue speed and how this project relates
- Discussion of parking impacts if all is removed on Fontaine Avenue

The project was presented to the Planning Commission on December 10, 2019. Pursuant to Virginia Code section 15.2-2232, the Planning Commission voted to recommend approval of compliance with the Comprehensive Plan.

During the Public Hearing phase of the meeting, four members of the public signed up to speak. The following topics were raised:

- Environmental concerns with the removal of trees along the corridor
- Maintenance of newly planted items for residents
- Impact of the removal of parking on Fontaine Avenue in the Fry's Spring Neighborhood
- Need to involve neighbors in adjacent neighborhoods in the discussions about the project
- Importance of putting bicycle lanes into the City

#### **Standard of Review**

Pursuant to Virginia Code section 15.2-2232, the City Council will review the proposed Fontaine Avenue Streetscape concept, located on Fontaine Avenue between the City limit and Jefferson Park Avenue in the City of Charlottesville, to determine if the general character and extent of the proposed improvements are substantially in accord with the City's adopted Comprehensive Plan or part thereof.

#### **Comprehensive Plan Alignment:**

The following denotes alignment with the City of Charlottesville adopted 2013 Comprehensive Plan.

- Economic Development
  - Goal 1 Sense of Place
    - ▶ 1.1: Examine opportunities in the following areas: Downtown to Elliott between Avon and Ridge; Woolen Mills; West Main/Ridge McIntire; Cherry/Roosevelt Brown; Fontaine Neighborhood Commercial; Rose Hill; Preston Avenue; McIntire/Harris/Allied; River Road; Emmet Street North of the 250 bypass; High Street/Martha Jefferson; and Fifth Street Extended.
      - Develop a sense of place entering Charlottesville
  - Goal 2 Mixed Use
    - ▶ 2.1: When considering changes to land use regulations, respect nearby residential areas.
      - Including residential feedback and ensuring character of

#### neighborhood remains

- ▶ 2.3: Enhance pedestrian connections between residences, commercial centers, public facilities, amenities and green spaces.
  - Enhances pedestrian connectivity throughout the corridor
- Goal 4 Regional Cooperation
  - ▶ 4.1: Coordinate with Albemarle County and other regional stakeholders to create a link between the City's pedestrian infrastructure and Monticello.
    - Albemarle County and UVA have been active on the Steering Committee
  - ▶ 4.3: Coordinate with the University of Virginia to take advantage of opportunities that arise from any potential future expansion of the University and in particular the University Health System.
    - UVA has been active on the Steering Committee
- Community Facilities
  - Goal 1 Fire Department
    - ▶ 1.1: Maintain the response time standard of within 6 minutes for 80% of the service calls in the City. Take measures to maintain this standard when increased traffic results from growth, tourism, special events and entertainment venues.
      - Team has been working with the Fire Chief to ensure project does not reduce response time
  - Goal 2 Emergency Rescue Services
    - ▶ 2.2: Develop a strategy to address the issue of City-wide and County accessibility so that a quick response time can be maintained.
      - Team has been working with the Fire Chief to ensure project does not reduce response time
  - Goal 5 Water Infrastructure
    - ▶ 5.1: Maintain, repair and replace water lines where necessary.
      - Project will minimize impacts to waterlines and replace as necessary
  - Goal 7 Parks and Recreation (Use)
    - ▶ 9.5: Enhance multimodal access to parks.
      - Provides access to existing trails and bicycle facilities
  - Goal 11 Parks and Recreation (Trails)
    - ▶ 11.1: Fully Implement the Bicycle, Pedestrian, and Greenway Plan that has been approved by City Council.
      - Provides access to existing trails and bicycle facilities
- Economic Sustainability
  - Goal 2 Sustaining Business
    - ► Improve access to local businesses
- Environment
  - Goal 2 Urban Landscape & Habitat Enhancement
    - ▶ 2.2: Expand and protect the overall tree canopy of the City and increase the canopy of neighborhoods in an effort to achieve American Forest canopy recommendations (urban: 25%, suburban: 50% and center business zones: 15%).
      - Adding canopy trees in landscape buffers to support the overall City

#### tree canopy

- Goal 4 Water Resources Protection
  - ▶ 4.5: Reduce and/or eliminate stormwater runoff impacts from sites that lack adequate stormwater treatment by incentivizing reductions in overall imperviousness (i.e., effective imperviousness) and encouraging retrofits on developed properties to address stormwater management.
    - Implementation of green infrastructure practices for stormwater management

#### Transportation

- Goal 1 Complete Streets
  - ▶ 1.2: Provide convenient and safe pedestrian connections within 1/4 miles of all commercial and employment centers, transit routes, schools and parks.
    - Pedestrian crossing methods are to be added at strategic placement throughout the corridor
  - ▶ 1.3: Provide design features on roadways, such as street trees within buffers, street furniture and sidewalk widths that improve the safety and comfort level of all users and contribute to the City's environmental goals.
    - Sidewalk widths will be increased, and street trees are to be placed within landscape buffers
  - ▶ 1.4: Explore and implement safe, convenient and visually attractive crossing alternatives to enable pedestrians and bicyclists to cross major thoroughfares.
    - Pedestrian crossing methods are to be added at strategic placement throughout the corridor
  - ▶ 1.5: Continue to include bicycle and pedestrian accommodations in conjunction with the planning and design of all major road projects, all new development and road paving projects.
    - Bicycle lanes and wider sidewalks are anticipated, along with enhanced roadway crossings
  - ▶ 1.6: Consistently apply ADA standards to facility design and ensure that accessible curb ramps exist at all pedestrian crossings where conditions allow.
    - Consistent application of ADA standards
  - ▶ 1.9: Seek to expand and anticipate traffic calming where applicable throughout the City in collaboration with neighborhood residents and as part of the development process.
    - Placement of street trees and bicycle lanes are anticipated to aid in traffic calming throughout the corridor
- Goal 2 Land Use & Community Design
  - ▶ 2.1: Provide convenient and safe bicycle and pedestrian connections between new and existing residential developments, employment areas and other activity centers to promote the option of walking and biking.
    - Project designed with new bicycle lanes and wider sidewalks, with enhanced roadway crossings
- Goal 7 Regional Transportation
  - ▶ 7.1: Actively work with VDOT, TJPDC, Albemarle County and the

University of Virginia to develop a regional transportation network surrounding the City.

- Representatives from VDOT, Albemarle County, and the University of Virginia Parking and Transportation are all active on the project Steering Committee
- Goal 9 Infrastructure Funding
  - ▶ 9.3: Coordinate the funding and development of transportation facilities with regional transportation and land use plans and with planned public and private investments.
    - Project is fully funded through SmartScale (HB2)
- Historic Preservation & Urban Design
  - Goal 1 Urban Design
    - ▶ 1.2: Promote Charlottesville's diverse architectural and cultural heritage by recognizing, respecting, and enhancing the distinct characteristics of each neighborhood.
      - Recognizes and respects the distinct characteristics of the adjacent neighborhoods
    - ▶ 1.4: Develop pedestrian-friendly environments in Charlottesville that connect neighborhoods to community facilities, to commercial areas and employment centers, and that connect neighborhoods to each other, to promote a healthier community.
      - Enhanced sidewalks and bicycle lanes promote connectivity from neighborhoods to businesses and the University of Virginia
  - Goal 4 Resource Inventory
    - ▶ 4.2: Continue to identify and survey additional significant individual properties located outside historic districts. In addition to historic buildings, consider significant buildings from the recent past (less than 50 years old), structures such as sculptures, landscapes such as public spaces and cemeteries, and archaeological sites.
      - Identified cultural and historic resources prior to the development of concepts
  - Goal 7 Comprehensive Approach
    - ▶ 7.4: Evaluate zoning map districts and amendments to the zoning map, including PUD's, for their consistency with preservation goals, and impacts on the historic character of City neighborhoods. Provide property owners with information on historic rehabilitations, financial incentives and context-sensitive design.
      - Consulted zoning maps to ensure compliance with goals and impacts
    - ▶ 7.8: Coordinate with the Public Works and Parks Departments regarding maintenance and construction that would affect historic features of the City's neighborhoods. Where possible, maintain and repair granite curbs, retaining walls, distinctive paving patterns and other features instead of replacing them.
      - Coordination underway with Public Works and Parks Departments
    - ▶ 7.11: Encourage retaining and replenishing shade trees, particularly large

trees where possible, in all neighborhoods as we strive to make the City more walkable.

- Shade trees planned for landscape buffers along central part of corridor
- Goal 8 Entrance Corridors
  - ▶ 8.1: Emphasize placemaking elements and examine opportunities to create destinations.
    - Emphasizing placemaking to create a sense of place and character with landscaping
  - ▶ 8.4: Use street trees, landscaping, and pedestrian routes to provide shade, enclosure, and accessibility in streetscapes.
    - Shade trees planned for landscape buffers along central part of corridor
  - ▶ 8.7: When appropriate, coordinate the City's Entrance Corridor Design Guidelines with Albemarle County's Design Guidelines. Encourage continuity of land use, design, and pedestrian orientation between contiguous corridors in the City and County.
    - Guidelines referenced to promote continuity of land use, design, and pedestrian orientation

#### **Recommendation:**

Staff recommends approval of the preferred Conceptual Design Concept and authorization to proceed with commencement of the final design phase of the project.

#### **Attachments:**

Resolution of the Charlottesville Planning Commission
Resolution for City Council
PowerPoint Presentation for City Council
December 10, 2019 Planning Commission Package (<a href="https://www.charlottesville.org/home/showdocument?id=67459">https://www.charlottesville.org/home/showdocument?id=67459</a> (materials begin on page 72))

#### RESOLUTION

#### OF THE CHARLOTTESVILLE PLANNING COMMISSION RECOMMENDING THE FONTAINE AVENUE STREETSCAPE PROJECT IS IN CONFORMANCE WITH THE CITY'S COMPREHENSIVE PLAN

Whereas, this Planning Commission and City Council jointly held a public hearing on the proposed Fontaine Avenue Streetscape Project concept, after notice given as required by law, NOW THEREFORE,

BE IT RESOLVED that this Planning Commission confirms that the general character, location and extent of the proposed improvements are substantially in accord with the City's adopted Comprehensive Plan or part thereof.

Adopted by the Charlottesville Planning Commission, the 10<sup>th</sup> day of December 2019.

Attest:

Secretary, Charlottesville Planning Commission

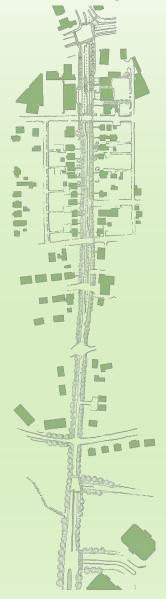
# RESOLUTION APPROVING AN AMENDMENT TO THE CITY COMPREHENSIVE PLAN BY INCORPORATING THE FONTAINE AVENUE STREETSCAPE PROJECTS PREFERRED CONCEPTUAL DESIGN

WHEREAS, on December 10, 2019, after notice given as required by law, the Charlottesville Planning Commission and Charlottesville City Council conducted a public hearing on a proposed amendment to the Comprehensive Plan for the City of Charlottesville (2013), to include the contents of the preferred conceptual design of the Fontaine Avenue Streetscape Project ("Comprehensive Plan Amendment"); and

WHEREAS, on December 10, 2019, the Planning Commission adopted a resolution recommending approval by City Council of the Comprehensive Plan Amendment, and certifying a copy of the Comprehensive Plan Amendment to Council for its consideration; now, therefore,

**BE IT RESOLVED** that, upon consideration of the Comprehensive Plan Amendment, the City Council hereby adopts the preferred conceptual design of the Fontaine Avenue Streetscape Project as an amendment to the City's Comprehensive Plan and authorizes commencement of final design. Neighborhood Development Services staff shall post on the City's website notice of Council's adoption of this update, along with a copy of the approved update.





# Fontaine Avenue Streetscape Improvements

City of Charlottesville City Council January 6, 2020

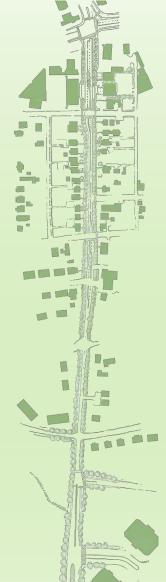








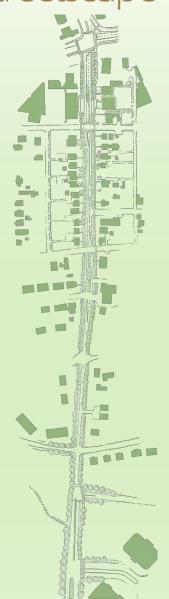
### Agenda



- Project Overview / Background
- Schedule and Process
- Overview of Public Outreach
- Conceptual Design





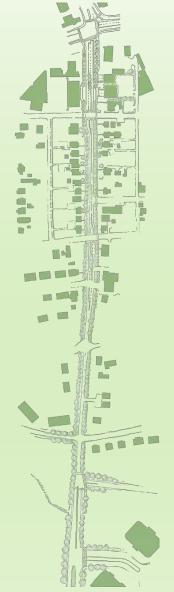


# Project Overview / Background





### Project Area



Project Area as defined by the project SMARTSCALE application







### Project Budget



PE (Survey, Environmental, Design) \$1,200,000

RW (Right of Way and EasementAcquisition, Utility Relocation = \$3,700,000

CN (Construction, Oversight,

Inspection, Contingencies) = \$6,800,000

TOTAL PROPOSED PROJECT FUNDING = \$11,700,000

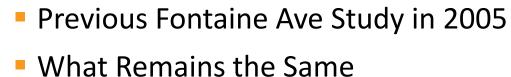
Project Is Fully Funded Through Smartscale (HB2)



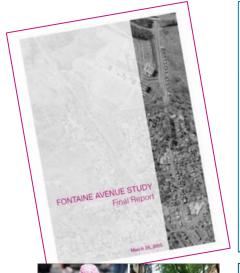


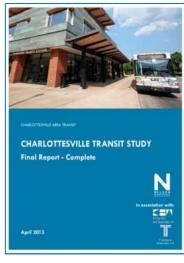


### **Evolution**

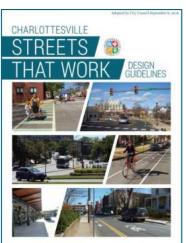


- Context sensitive design for Fontaine Avenue
- Transit, pedestrian-friendly, neighborhood orientation
- Improving the "quality of life" and multimodal opportunities
- What is Different
  - State of the practice/New techniques
  - Charlottesville Transit Study 2013
  - Bicycle and Pedestrian Master Plan 2015
  - Streets That Work Plan 2016







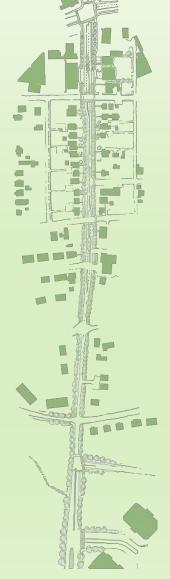








# Draft



### Draft Design Principles

Based on the Charlottesville's Bike/Ped Plan, Streets That Work Plan, and the VDOT Smart Scale Application

- Create a Complete Street
  - Improve pedestrian, bicycle and transit facilities
  - Accommodate the needs of all travel modes
- Increase Safety and Comfort for Pedestrians and Bicyclists
  - Provide a buffer between roadway and facilities
  - Where feasible, provide physical separation for facilities
- Beautify the Corridor as a Gateway
  - Provide landscaping and hardscape materials that provide shade, comfort, safety, and increases the attractiveness of the gateway

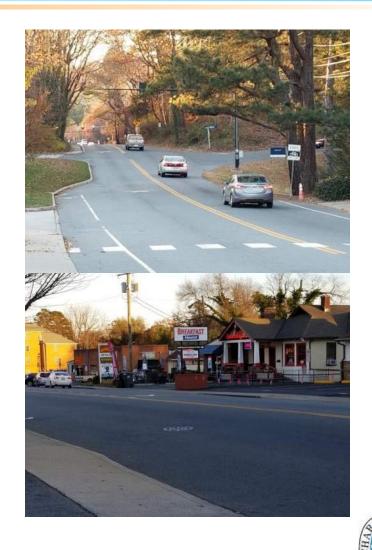




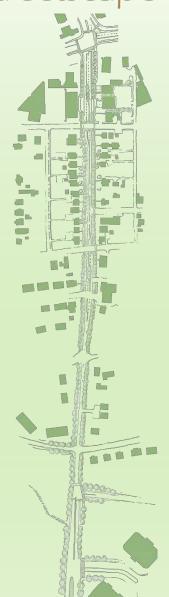
### Fontaine Avenue Streetscape Improvements



- Regional and local benefits:
  - Increase opportunities for walking, bicycling, and the use of transit
  - Connect to proposed bicycle and pedestrian facilities to Fontaine Research Park and beyond
  - Improve access to:
    - ▶ US-29
    - ▶ UVA
    - ► University Health System







# Schedule and Process





### Initial Project Schedule



#### CONCEPTUAL DEVELOPMENT

Fall 2018 – Spring 2019

- Data Collection
- Traffic Analysis
- Alternative Concepts

Spring 2019 - Fall 2019

#### PRELIMINARY DESIGN

- Refine Concepts
- Prepare 30% Plans
- Agency Review

Fall 2019 – Winter 2020

#### **DESIGN DEVELOPMENT**

- Prepare 60% Plans
- Incorporate Feedback

Winter 2019
- Winter
2020

#### RIGHT OF WAY AND UTILITIES

- Request Right of Way Authorization
- Utility Relocations
- Easements

Winter 2020 – Fall 2021

#### **FINAL DESIGN**

- Prepare 100% Plans
- Coordinate Bid Package
- Final Agency Review
- Request Authorization for Construction

Fall 2021

#### **ADVERTISEMENT AND BIDDING**

- Advertise for Contractor
- Complete Bidding Process
- Prepare Contract
- Award Contract

Winter 2021

**CONSTRUCTION PHASE** 





### Meeting Updates

- 11/15/18 Steering Committee Meeting #1
- 1/31/19 Public Information Meeting #1
- 2/25/19 Technical Committee Meeting #1
- 2/28/19 Steering Committee Meeting #2
- 3/14/19 PLACE Task Force Meeting #1
- 3/25/19 Steering Committee Meeting #3
- 4/18/19 Public Open House #2
- 6/21/19 Technical Committee Meeting #2
- 7/11/19 PLACE Task Force Meeting #2
- 7/23/19 Planning Commission Work Session
- 9/17/19 Steering Committee #4
- 12/10/19 Planning Commission
- 1/6/20 City Council







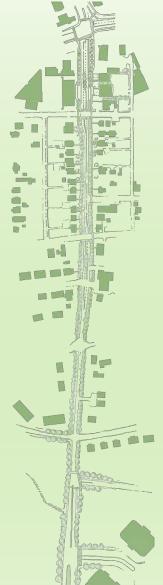


## Overview of Public Outreach





### Steering Committee #1 – Key Findings



#### Goals:

- Safety for all users alleviate congestion
- Create a sense of place

#### Concerns:

- Right of way and site limitations
- Gap between City Limit and Research Park

### Opportunities:

- Improve access management
- Stormwater management
- Beautification / gateway to Charlottesville

#### General:

- On-street parking not a priority
- Need to account for trash / deliveries



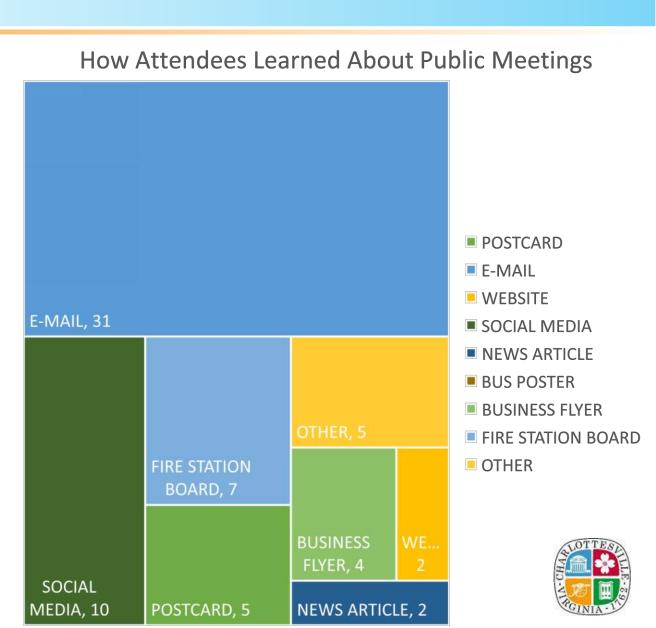




### **Public Outreach**

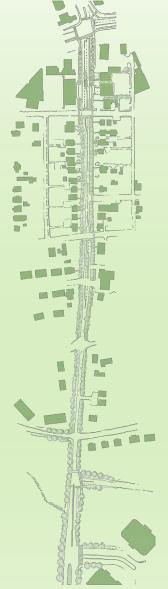


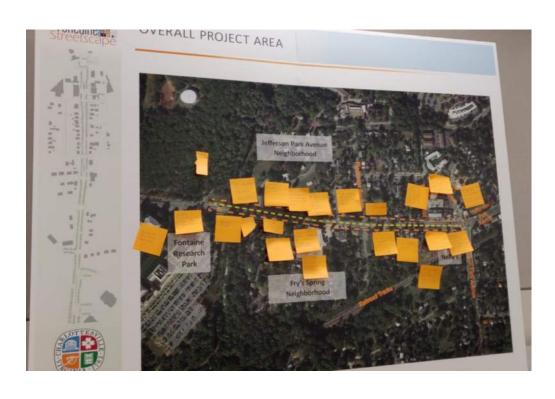
- Held 2 Public Meetings
- To Encourage Participation, Completed the Following Outreach:
  - Flyers to businesses along Fontaine Avenue
  - Flyers to UVA Housing
  - UVA bus advertisements
  - Message board in front of Fire Station (PCMS)
  - Direct mailings / E-mail
  - Social media





### Public Information Meeting #1 - Key Findings





#### Common Feedback:

- Safe pedestrian crossings at side streets
- Add / widen sidewalks
- Provide more green space
- Preserve trees
- Safe routes for bicycles

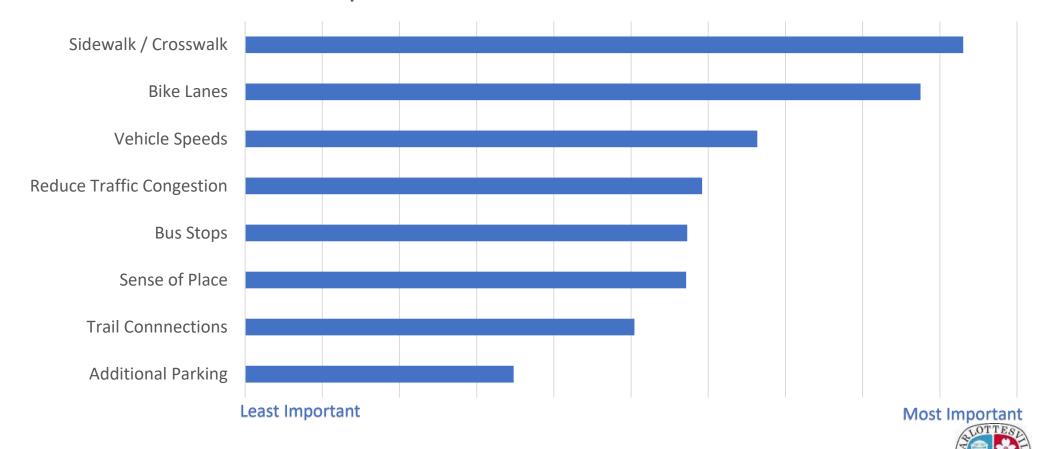




### Public Open House #1 - Responses

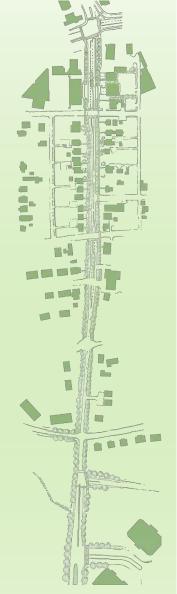


### Importance of Future Conditions





### Steering Committee #2 – Streetscape Layout



#### Key Feedback:

- On-street parking is not a priority (Steering Committee consensus)
- Focused on a typical section with dedicated bicycle lanes, preferably with a buffer, a landscape buffer strip and a sidewalk (minimum of 6')
- A 4' landscape buffer is not sufficient for most street trees



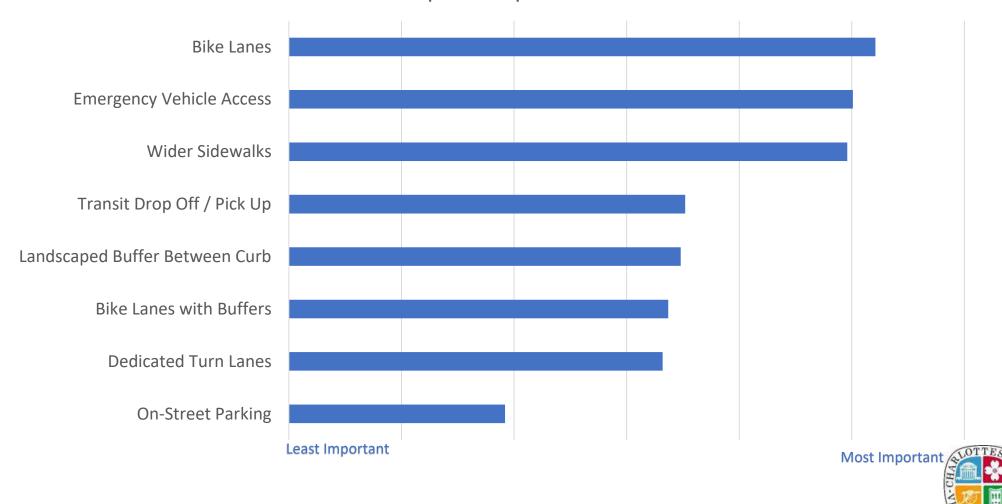




### Public Open House #2 - Responses

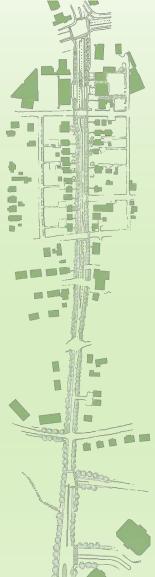


#### Compiled Importance





### **Planning Commission**



- Pursuant to Virginia Code section 15.2-2232, the Planning Commission voted to recommend approval of compliance with the Comprehensive Plan
- The following was raised during Public Hearing:
  - Environmental concerns
  - Maintenance for residents
  - Impact of parking removal
  - Outreach to adjacent neighborhoods
  - Importance of bicycle lanes

# RESOLUTION OF THE CHARLOTTESVILLE PLANNING COMMISSION RECOMMENDING THE FONTAINE AVENUE STREETSCAPE PROJECT IS IN CONFORMANCE WITH THE CITY'S COMPREHENSIVE PLAN

Whereas, this Planning Commission and City Council jointly held a public hearing on the proposed Fontaine Avenue Streetscape Project concept, after notice given as required by law, NOW THEREFORE,

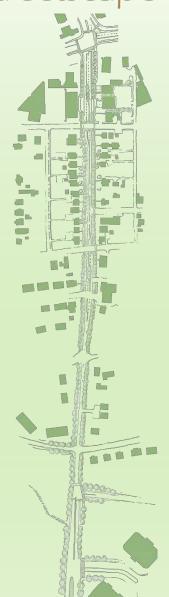
BE IT RESOLVED that this Planning Commission confirms that the general character, location and extent of the proposed improvements are substantially in accord with the City's adopted Comprehensive Plan or part thereof.

Adopted by the Charlottesville Planning Commission, the 10<sup>th</sup> day of December 2019.

Attest: Secretary, Charlottesville Planning Commission







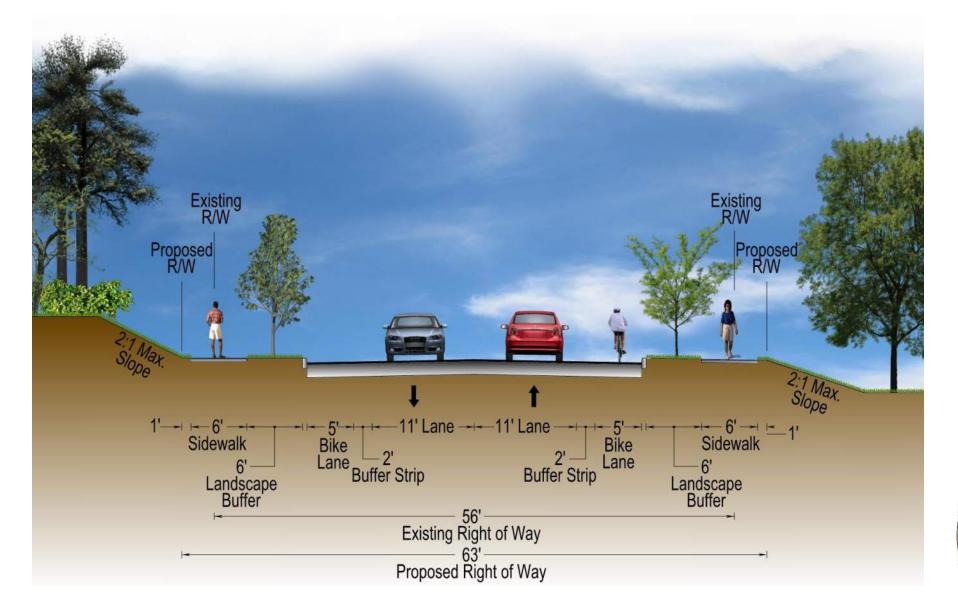
# Conceptual Design





### Typical Sections: City Limit to Summit Street



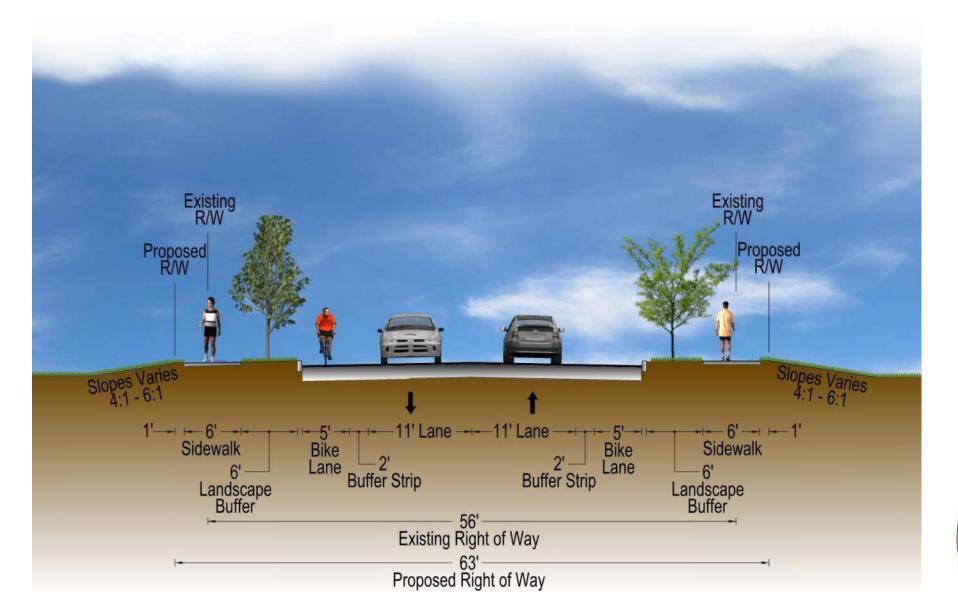






### Typical Sections: Summit Street to Lewis Street



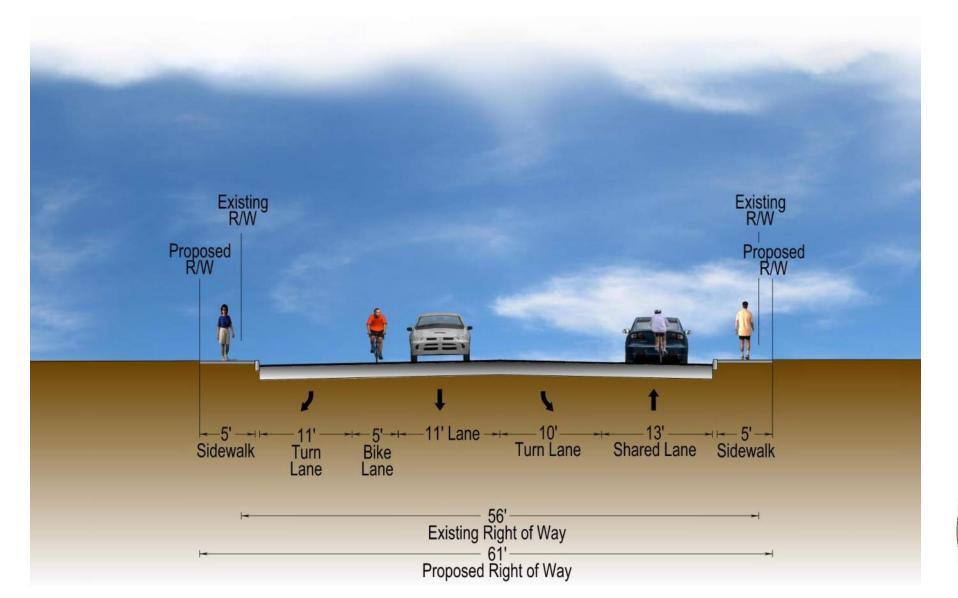






### Typical Sections: Lewis Street to Jefferson Park Avenue









### Mimosa/Summit





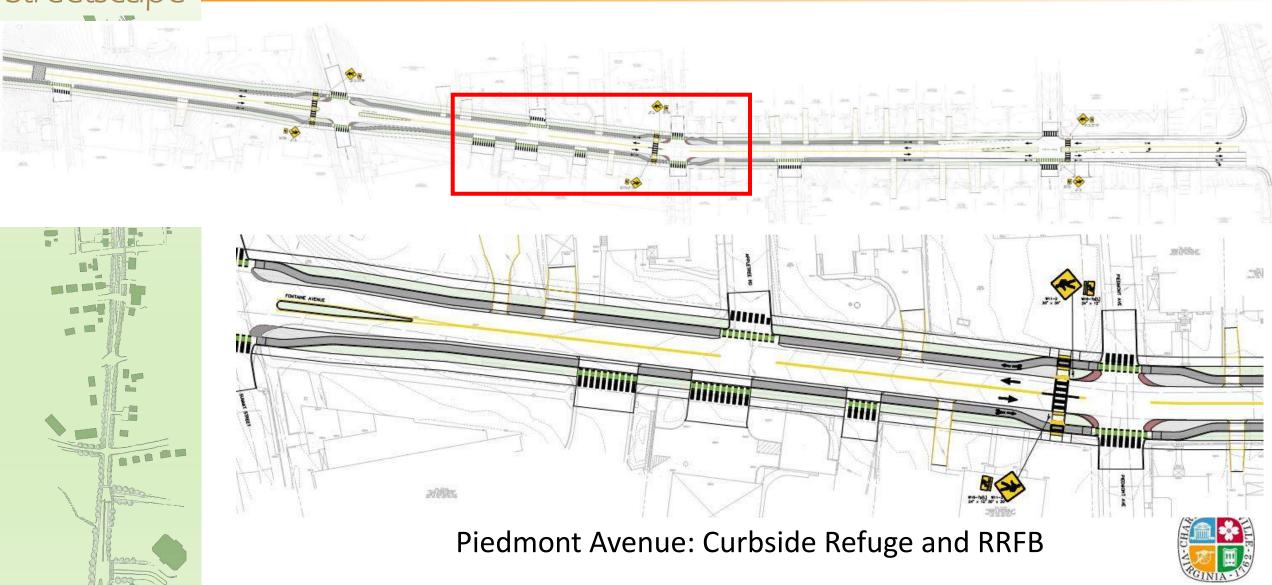




Mimosa/Summit: Curbside and Median Refuge and RRFB

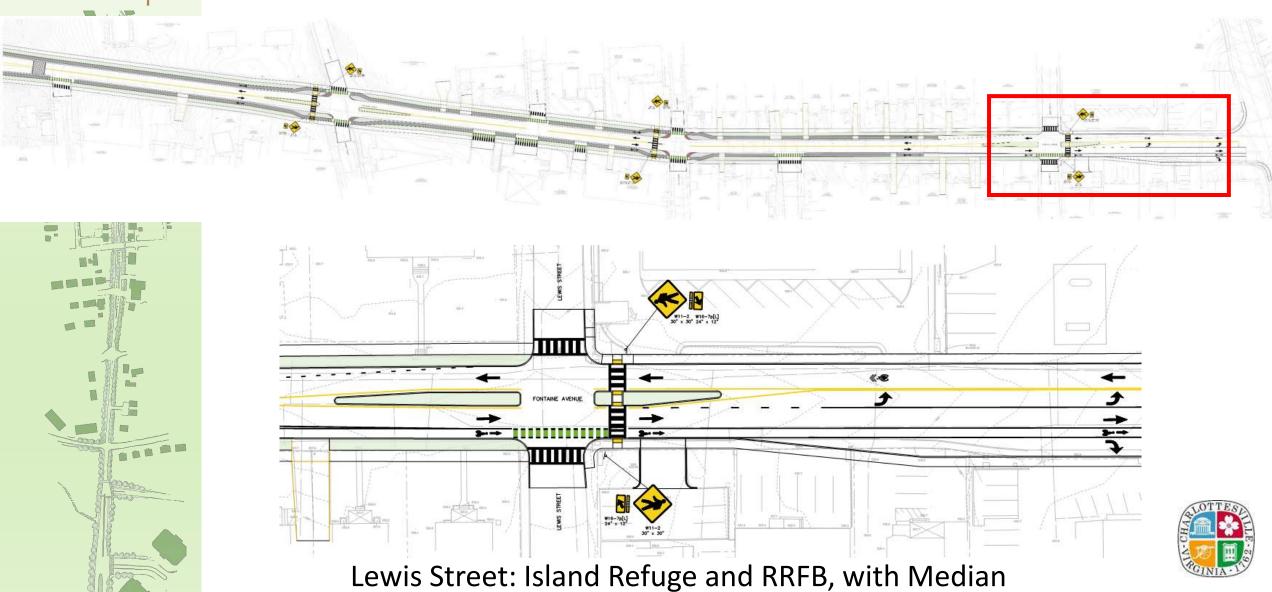


### Piedmont Avenue



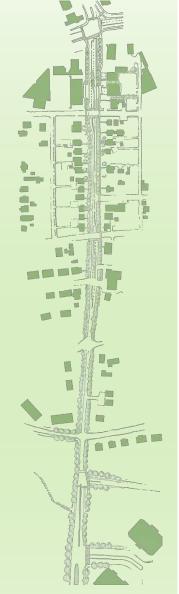


### **Lewis Street**





## **Summit Street Looking East Rendering**





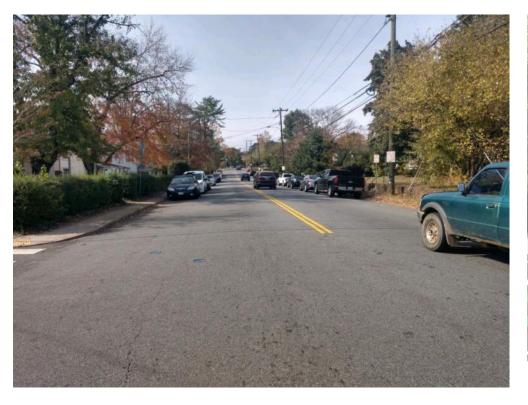






## Lewis Street Looking West Rendering



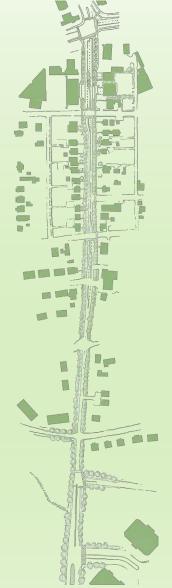








## **Lewis Street Looking East Rendering**

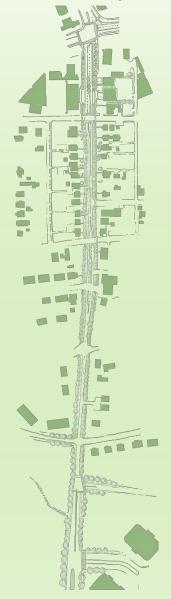












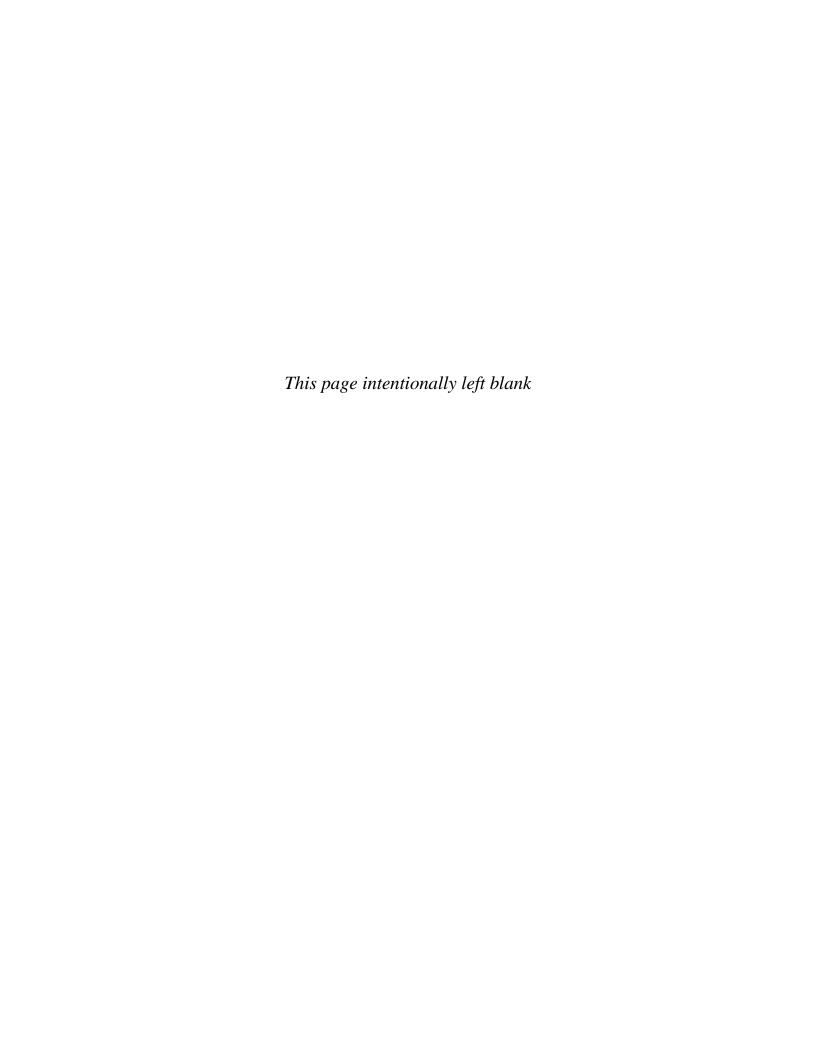


# Thank you!









#### CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date: January 6, 2020

Action Required: Adoption of a Resolution to Approve a Special Use Permit

Presenter: Carrie Rainey, City Planner, Neighborhood Development Services

Staff Contacts: Carrie Rainey, City Planner, Neighborhood Development Services

Lisa Robertson, Chief Dep. City Attorney

Title: SP19-00009 Special Use Permit (SUP) for Private Outdoor

Recreational Facilities and Reduced Setbacks at 900-1000 1st Street S

#### **Background:**

Landowner Charlottesville Redevelopment and Housing Authority (CRHA) and developer Riverbend Development request a Special Use Permit (SUP) to allow for private outdoor recreational facilities (including parks, playgrounds, and basketball courts) as allowed by Z.O. Sec. 34-420 (the Zoning Use Matrix for Residential Zoning Districts) and a reduction of the minimum required yards (setbacks) for buildings within Phase 2 down to five (5) feet, as allowed by Z.O. Sec. 34-162(a). The Subject Property is classified within the R-3 (Multifamily) zoning district, and has street frontage on 1<sup>st</sup> Street S and Elliott Avenue. The full application package submitted for the December 10, 2019 Joint Public Hearing, and Staff Report, can be viewed at: https://www.charlottesville.org/home/showdocument?id=67459

The land that is the subject of the SUP application comprises Phase 2 of CRHA's South First Street Redevelopment Plan. A final site plan for Phase 1 of the redevelopment project was approved in March 2019 and includes 62 multifamily residential units and a community center, within a common plan of development that includes up to three (3) total Phases. Phase 2 of the redevelopment may include 113 multifamily residential units, a community center, and space for CRHA offices, in addition to the outdoor recreational facilities requested through pursuant to this Special Use Permit Application.

#### **Discussion:**

Among the matters discussed by the Planning Commission at their December 10, 2019 meeting were the following:

- The previous work session held on the application.
- The reduced setback request not precluding adequate space for streetscape trees.
- The Commission's support of the residents' involvement in the design of the site.

#### **City Attorney's Office Notes:**

Provided by Lisa Robertson:

- On December 10, 2019, Staff noted to the Planning Commission that there is currently no site plan approved for or under review for Phase 2 of the redevelopment. (Note: as part of its application materials, the applicant has submitted illustrations titled "1st Street South Apartments—Phase 2 Special Use Permit Application Plan"; this document doesn't contain the details required for a site plan, so it deviates from the standard requirement for a site plan to accompany an SUP application (see City Code Sec. 34-158(a)(1)). However, it has not been unusual in practice for staff, the Commission and Council to allow an SUP application to proceed without a site plan submission meeting the requirements of the City's site plan ordinance.)1 Following are issues that will need to be set out in more detail within the final site plan for Phase 2:
  - Open space. The Application Plan labels some areas as "open space", which is defined in City Code Sec. 34-1200 as an area in which areas of land and water are to be left in undisturbed natural condition, unoccupied by any building lots, or by any buildings, structures, streets, driveways, alleys, improved parking, sidewalks or other improvements. Recreational facilities such as ball courts could not be located in "open space".
  - o Recreational space. "Recreational space" does not have a generally-applicable definition within the zoning ordinance. Within the R-3 zoning district, all multifamily developments are **required** to provide specific amounts (square feet) of "recreational areas" and "recreational facilities", according to the total number of dwellings within a multifamily development. See City Code Sec. 34-366(c). At least 25% of the total required square footage of required recreational facilities must be indoor, weather-protected facilities. City Code Sec. 34-366(c). The Application Plan does not provide sufficient details for staff to verify whether or not the requirements of City Code Sec. 34-366 could be satisfied by the configuration of buildings and recreational area depicted within the SUP Application Plan. Therefore, this Application should be considered only as a means by which the Applicant is seeking to obtain City Council's general approval to include outdoor "parks, playgrounds, ball fields and ball courts, swimming pools, picnic shelters, etc. (private)" somewhere within Phase 2—subject to other applicable requirements of the zoning ordinance.
  - o <u>Building setbacks</u>: Within the R-3 zoning district, the generally-applicable building setbacks for a multifamily development are specified in a zoning ordinance chart, see

<sup>1</sup> Review of application submission requirements can be undertaken as part of a zoning ordinance update.

City Code Sec. 34-353(a)—calculated according to residential density and the height(s) of particular building(s). (FYI: as noted in the Staff Report, the proposed residential density of the Phase 2 Redevelopment area is slightly under 15 dwelling units per acre, and average height of buildings is contemplated, at this time, to be 35 feet; however, building elevations have not been provided with the SUP Application to allow for a review of the height of each particular building in a specific proposed location). The Applicant is requesting a uniform minimum setback of 5 feet, for all required yards. (Note: On page 4 of the Applicant's narrative, there is a photograph/illustration labeled "Conceptual Project Massing from South First Street, Phase 2 Master Planning Process." This photograph/illustration is not a "building massing diagram and elevations" in the customary professional use of those terms, and therefore may not technically satisfy the application material requirements of City Code Sec. 34-158(a)(4). However, Council may decide that more detailed building massing diagrams and elevations aren't necessary for its review of this particular request (i.e., general approval of a category of recreational facilities, and modification of generally-applicable building setback requirements, since a uniform setback is being requested regardless of the specific height or location of any building(s)). The Applicant has stated that establishing a uniform setback will leave more area within the Subject Property available for use and development, and the Planning Commission did not take issue with the lack of more detailed massing diagrams or building elevations.

#### Alignment with Council Strategic Plan:

The project supports Goal 1 of City Council's Strategic Plan through objective 1.3, increase affordable housing options and Goal 3 of City Council's Strategic Plan through objective 3.1, engage in robust and context sensitive urban planning and implementation.

#### **Community Engagement:**

City Council held a joint public hearing with the Planning Commission on December 10, 2019. Four members of the public spoke. One member expressed general support of the Redevelopment Project and the process by which public housing residents participated in the design of the site. One speaker thanked the applicant's development team, Legal Aid, and Mt. Zion First Baptist Church for participating in the design process. One speaker thanked the Planning Commission for listening to the applicants, not only for those who currently reside within public housing on the Subject Property, but for those who will reside within the redevelopment area in the future and who need the opportunity for housing. One speaker noted that CRHA's development team helped and taught the residents a lot.

#### **Budgetary Impact:**

No direct budgetary impact is anticipated as a direct result of approving this Special Use Permit

for the applicant's parcel. We note, however, that the proposed Capital Improvements Plan (CIP) under consideration by Council during the upcoming Budget process includes substantial funding to support CRHA's redevelopment.

#### **Planning Commission Recommendation:**

The Planning Commission took the following action:

Ms. Green moved to recommend approval of this application for a Special Use Permit in the R-3 zone at 900-1000 1<sup>st</sup> Street S (Tax Map 26 Parcel 115) to permit private outdoor recreational facilities (parks, playgrounds, basketball courts) with the following listed conditions:

- 1. No improvements shall be commenced prior to approval of a critical slope waiver request, approval of a final site plan, and approval of a permit authorizing land-disturbing activities pursuant to Section 10-9.
- 2. All outdoor lighting fixtures in the outdoor recreation areas shall be full cut-off luminaires.

Ms. Dowell seconded the motion. The Commission voted 7-0 to recommend approval of the application for an SUP for private outdoor recreational facilities and reduced setbacks with the conditions recommended by staff.

#### **Alternatives**:

City Council has several alternatives:

- (1) by motion: approve the attached Resolution (which incorporates the Planning Commission recommendation);
- (2) by motion(s): amend any condition(s) within the Resolution, and then approve the Resolution subject to the approved amendments;
- (3) by motion: approve the Special Use Permit without conditions;
- (4) by motion: deny approval of the Special Use Permit;
- (5) by motion: defer action on the requested Special Use Permit.

#### **Attachments**:

- A. Proposed Resolution
- B. The full package of Application Materials, dated October 14 through November 8, 2019, and Staff Report, dated December 2, 2019, can be viewed at: <a href="https://www.charlottesville.org/home/showdocument?id=67459">https://www.charlottesville.org/home/showdocument?id=67459</a> starting on page 28

#### RESOLUTION

#### **GRANTING A SPECIAL USE PERMIT**

TO AUTHORIZE PRIVATE OUTDOOR RECREATIONAL FACILITIES AND REDUCED BUILDING SETBACKS WITHIN THE PROPOSED "1<sup>ST</sup> STREET SOUTH APARTMENTS" DEVELOPMENT (PHASE 2) WITHIN 7.398 ACRES OF LAND IDENTIFIED ON CITY TAX MAP 26 AS PARCEL 115

WHEREAS, landowner Charlottesville Redevelopment and Housing Authority (CRHA) through its development partner Riverbend Development Affordable Housing Group LLC (together, "Applicant") has submitted an application seeking: (i) pursuant to City Code §34-420, approval of a special use permit (SUP) to allow certain private, outdoor recreation facilities to be established within a multifamily development to be constructed on the land identified on City Tax Map 26 as Parcel 115, having an area of consisting of approximately 7.938 acres, the project being further identified within the SUP application materials as "Phase 2 of the 1st Street South Apartments" (hereinafter, this 7.938 acre site is referred to as the "Subject Property"), and (ii) establishing uniform required yards (minimum building setbacks) of five (5) feet within the Subject Property; and

WHEREAS, the Subject Property is assigned to the "R-3" (multifamily residential) zoning district classification and, pursuant to §34-420 and §34-366 of the City Code, private outdoor recreation facilities are allowed with a special use permit, and as part of its consideration of any special use permit City Council may, pursuant to §34-162(a), reduce the required yards specified by §34-353(a); and

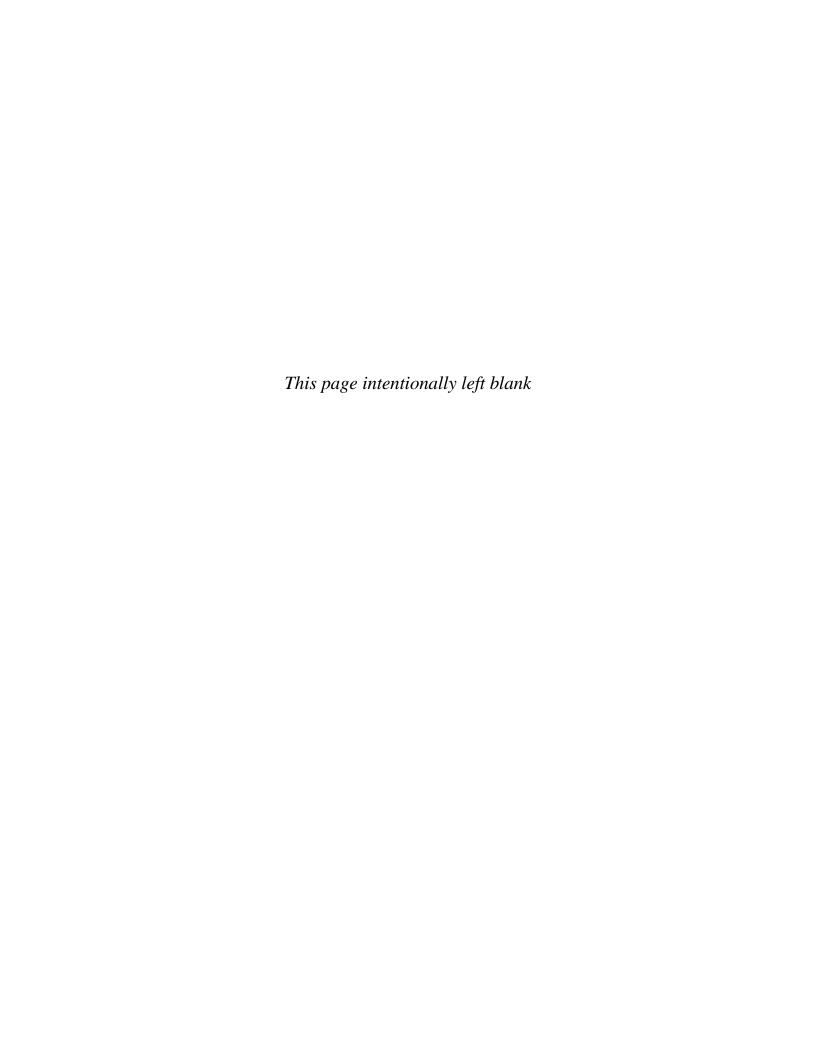
WHEREAS, in order to satisfy a portion of the requirements of City Code §34-366 for recreational areas and facilities, Applicant seeks approval of an SUP authorizing private, outdoor recreational facilities (parks, playgrounds, ball fields and ball courts, swimming pools, picnic shelters, etc.) within the Subject Property; and

WHEREAS, the Planning Commission has reviewed this application as required by City Code Sec. 34-160(b), and following a joint public hearing duly advertised and conducted in accordance with law by the Planning Commission and City Council on December 10, 2019, the Planning Commission voted to recommend that Council should approve the requested SUP, and that Council should also reduce the required yards specified by City Code §34-353(a), all subject to suitable regulations and safeguards; and

WHEREAS, upon consideration of the Planning Commission's recommendation, the Staff report, comments received at the public hearing, and the factors set forth within Sec. 34-157 of the City's Zoning Ordinance, this Council finds and determines that granting the requested special use permit, subject to suitable conditions, would serve the public necessity, convenience, general welfare or good zoning practice; now, therefore,

**BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia that a special use permit (SUP) is hereby approved, subject to all of the following:

- 1. This SUP shall be applicable to the use and development of the 7.938 acre site currently identified on 2019 City Tax Map 26 as Parcel 115 (Real Estate Parcel Identification No. 260115000) ("Subject Property");
- 2. "Private outdoor recreational facilities" (parks, playgrounds, ball fields and ball courts, swimming pools, picnic shelters, etc.) are hereby authorized to be established within the Subject Property, subject to the requirements of this SUP, the requirements of City Code Sec. 34-366, and any other applicable requirements of state or local law;
- 3. All outdoor lighting fixtures within any outdoor recreation areas shall be full cut-off luminaires;
- 4. Within the Subject Property, the requirements of City Code §34-353(a), as to required yards, are modified as follows: the minimum required front, side and rear yards shall be five (5) feet for all buildings and structures;
- 5. No land disturbing activity or construction shall be commenced within the Subject Property until all of the following have occurred: (i) approval by City Council of a critical slope waiver for development within the Subject Property; (ii) approval of a final site plan and related bonds for development within the Subject Property; and (iii) all permits and approvals required by applicable state and local codes have been issued or granted, including, without limitation, permits and approvals required by City Code chapters 10, 29, and 34.



#### CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date: January 6, 2020

Action Required: Resolution Approval

Presenter: Carrie Rainey, City Planner, Neighborhood Development Services

Staff Contacts: Carrie Rainey, City Planner, Neighborhood Development Services

Title: Critical Slope Waiver Request at 900-1000 1st Street S

#### **Background:**

Landowner Charlottesville Redevelopment and Housing Authority (CRHA) and developer Riverbend Development request a waiver from Section 34-1120(b) of the City Code ("Critical Slope Ordinance") to allow for construction of 113 units within various multifamily dwellings (a/k/a "apartments"), a community center, CRHA offices, surface parking lots, and private outdoor recreational facilities (collectively, "1st Street South Apartments, Phase 2" on property located at 900-1000 1st Street S (Tax Map 26 Parcel 115)("Subject Property"). The Subject Property has street frontage on 1st Street S and Elliott Avenue.

The Zoning Ordinance (Z.O.) requires that every building, structure and improvement proposed to be constructed, and all land disturbing activity associated with establishing the building, structure or improvement, must be located outside of a critical slope area, other than as permitted by a waiver. City Code Sec. 34-1120(b)(5)(b.) The applicable definition of "critical slope" is set forth within City Code Sec. 34-1120(b)(2). Four components must be satisfied for an area to be a "critical slope", as follows:

Any slope whose grade is 25% or greater, and (a) a portion of the slope has a horizontal run of greater than 20 feet, and its total area is 6,000 SF or greater, and (b) a portion of the slope is within 200 feet of a waterway. 1

The Application materials represent that existing critical slope areas located on the Subject Property include 2.02 acres or 26% percent of the project site.

1 **Legal note from City Attorney's Office (L. Robertson)**: separately, the City's subdivision ordinance (S.O.) refers to and defines a "steep slope" as being simply a slope in excess of 25%. The S.O. requires a landowner to demonstrate reasonable efforts to lay out infrastructure (streets, utilities, etc.) in a manner that avoids areas of steep slopes. That S.O. standard is in addition to the Zoning Ordinance requirement that building sites be located outside "critical slopes" areas, as defined in §34-1120(b)(2).

The Planning Commission discussed the critical slope waiver request at the December 10, 2019 meeting. The full critical slope waiver request application package, and the Staff Report, can be viewed at: <a href="https://www.charlottesville.org/home/showdocument?id=67461">https://www.charlottesville.org/home/showdocument?id=67461</a>

#### **Discussion:**

- A. Critical Slope Area(s) Proposed to be Disturbed—within the Application materials there is a drawing that indicates the general or approximate location of the specific critical slopes area proposed to be disturbed. The precise boundaries cannot be ascertained from the Application materials, but the Applicant represents that the area depicted is approximately one-half (50%) of the total critical slopes within the Project site. As noted above, this amounts to a proposed disturbance of approximately 1.01 acres of the total 2.02 acres of critical slopes within the Project development site.
- B. Important features or areas within the critical slopes area--Per Sec. 34-1120(b)(6)(3), City Council (in granting a modification or waiver) may allow the disturbance of a portion of the slope, but may determine that there are some features or areas that cannot be disturbed. These include, but are not limited to: large stand of trees, rock outcroppings and slopes greater than 60%. The Application addresses these features or areas as follows:
- Large stands of trees: The Application identifies the rear of the site as being wooded.
- Rock outcroppings: Not specified within the Application.
- Slopes greater than 60%: Not specified within the Application.
- Waterway within 200 feet: Pollocks Branch.
- Location of other areas of the Property, outside critical slopes areas, that fit the definition of a "building site" and could accommodate this proposed development: The majority of the proposed building footprints and parking areas, and related grading/land disturbance, are located outside of the critical slopes areas. Based on the information available to staff within the Application materials: the specific proposed development that the Applicant is in the process of designing could not be conducted without disturbing critical slope areas. However, a development of similar use and residential density could potentially be accommodated outside of critical slope areas with a different site design.

Among the matters discussed by the Planning Commission at their December 10, 2019 meeting were the following:

- The conceptual level of detail provided in the application materials, and the necessity of
  providing conditions that provide the Engineering Department flexibility to enforce
  appropriate measures to ensure protection of Pollocks Branch once detailed design is
  finalized.
- The City's role to review stormwater management plans. The City acts as the Virginia Erosion and Sediment Control Program Authority and Virginia Stormwater Management

- Program Authority, pursuant to authority granted by the state.
- A condition proposed by the Engineering Department, which stated: require construction methods to phase construction of the buildings (the buildings adjacent to 1st Street to be constructed first) in order to create a better stabilized site and create a more efficient erosion measure. The applicant stated the condition would create a conflict with the necessary construction phasing to allow current residents to remain on site during the construction process. The Planning Commission did not recommend carrying this condition forward.

#### **Alignment with Council Strategic Plan:**

The project may support Goal 3 (A Beautiful and Sustainable Natural and Built Environment) of City Council's Strategic Plan through objective 3.1, engage in robust and context sensitive urban planning and implementation.

#### **Community Engagement:**

Property owners within 500-feet of the subject properties were notified of the Planning Commission's December 10, 2019 meeting, wherein the critical slopes waiver request would be discussed and a recommendation made, per Section 34-1220(b)(6)(b). No comments were provided during Matters by the Public.

#### **Budgetary Impact:**

No direct budgetary impact is anticipated as a direct result of approving the critical slope waiver for the applicant's parcel. We note, however, that the proposed Capital Improvements Plan (CIP) under consideration by Council during the upcoming Budget process includes substantial funding to support CRHA's redevelopment.

#### **Planning Commission Recommendation:**

The Planning Commission recommended approval of the Critical Slope Waiver with conditions, as follows:

Mr. Stolzenberg moved to recommend approval of this application for a critical slope waiver on the basis that the public benefits of allowing the disturbance outweigh the benefits afforded by the existing undisturbed critical slope, per Section 34-1120(b)(6)(d)(i) with the following conditions:

- 1. Require erosion and sediment control measures that exceed minimum requirements in order to mitigate potential impacts to undisturbed critical slopes areas, per Section 34-1120(b)(1)(a-c), including but not limited to:
  - a. Silt fence with wire reinforcement and six (6) feet stake spacing, and

- b. Other measures in excess of minimum requirements determined by City Engineering Staff to be necessary to protect Pollocks Branch from sedimentation.
- 2. The critical slope area outside of approved encroachment boundaries shall be clearly marked in the field, and the approved stormwater management plan and construction plan shall include a note requiring such limits of disturbed area to remain for the duration of construction and land disturbing activities.
- 3. Final stabilization of the areas of critical slopes disturbed shall be permanent measures to include replanting of native tree and shrub species to restabilize the critical slopes and potential wildlife habitat.
- 4. Prior to disturbance at the site, install a fixed, immoveable barrier to protect root zones of existing trees identified to be preserved at the drip line to remain throughout full completion of the construction.

Ms. Green seconded the motion. The Commission voted 5-0 to recommend approval of the application for a critical slope waiver with Mr. Mitchell abstaining.

#### **Alternatives:**

City Council has several alternatives:

- (1) By motion: move to approve the attached Resolution granting a critical slope waiver with conditions (which incorporates the Planning Commission recommendation);
- (2) By motion(s), amend the conditions set forth in the attached Resolution, and then move to approve the Resolution as amended;
- (3) By motion(s): move to amend the attached Resolution to delete conditions, and then move to approve the Resolution as amended;
- (4) By motion: move to deny the critical slope waiver;
- (5) By motion: defer action on the critical slope waiver.

#### **Attachments**:

- A. Proposed Resolution
- B. The full package of Application Materials, received October 11 and November 8, 2019, and Staff Report dated December 2, 2019, can be viewed at: <a href="https://www.charlottesville.org/home/showdocument?id=67461">https://www.charlottesville.org/home/showdocument?id=67461</a> staring on page 53

#### RESOLUTION APPROVING A REQUEST FOR WAIVER OF CRITICAL SLOPES PROVISIONS PURSUANT TO CITY CODE SECTION 34-1120(B)(6) FOR 900-1000 FIRST STREET SOUTH (CRHA)

WHEREAS, Charlottesville Redevelopment and Housing Authority (CRHA), owner of property designated on City Tax Map 26 as Parcel 115, addressed as 900-1000 First Street South (the "Subject Property"), through its development partner Riverbend Development Affordable Housing Group LLC (together, "Applicant"), seeks a waiver of the critical slopes requirements of City Code Sec. 34-1120(b) to allow for construction of multi-family dwelling dwellings, parking lots, and related improvements on the Subject Property (the "Project"); and

WHEREAS, the Planning Commission considered this request at its regular meeting on December 10, 2019, and recommended approval of the request for a waiver of the critical slopes requirements as requested within the Application, pursuant to City Code Sec. 34-1120(b), subject to certain conditions; and

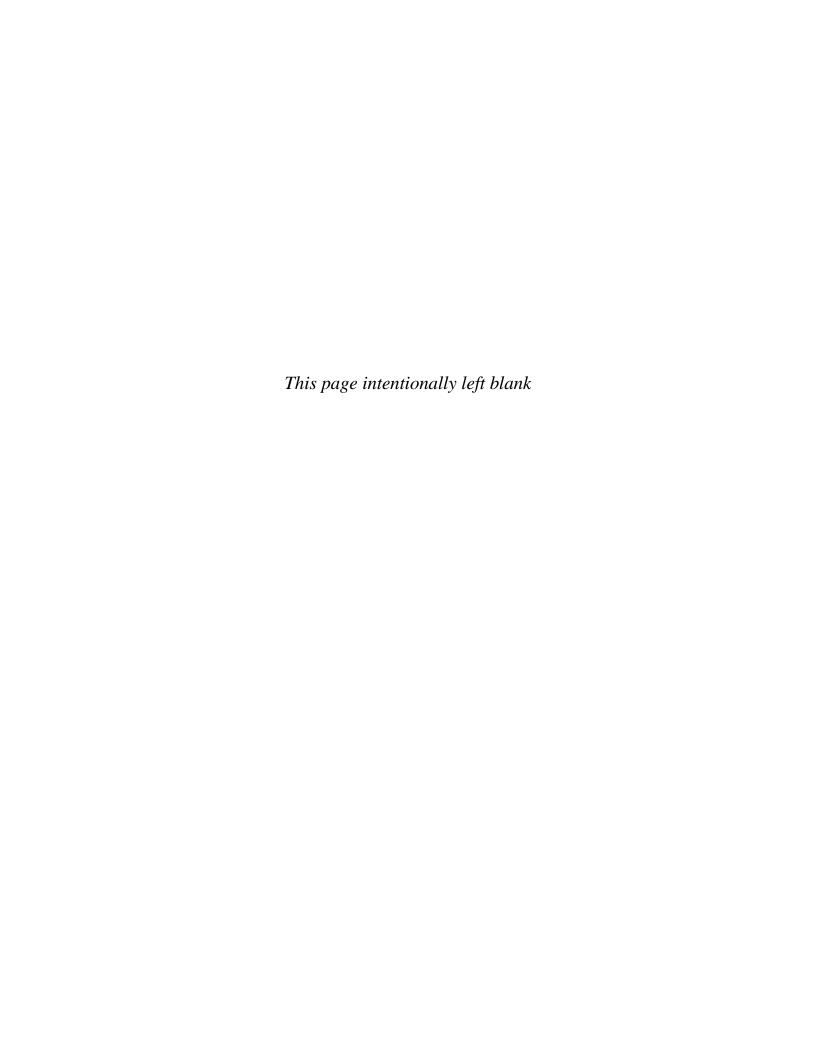
WHEREAS, upon consideration of the information, materials and specific request provided by the Applicant, and the recommendation of the Planning Commission, the City Council finds and determines pursuant to City Code Sec. 34-1 120(b)(6)(d) that the public benefits of allowing disturbance of the critical slopes in connection with the Project outweigh the public benefits of requiring critical slope areas to remain undisturbed; now, therefore,

**BE IT RESOLVED** by the Council for the City of Charlottesville, Virginia that the Applicant's request for a waiver of the critical slopes requirements for the above-described Project is hereby granted, subject to the following conditions:

- 1. Landowner shall satisfy all state law and local erosion and sediment control requirements; however, in addition, landowner shall provide erosion and sediment control measures that exceed minimum requirements of state law, in order to mitigate potential impacts to undisturbed critical slopes areas, per Section 34-1120(b)(1)(a) (c), including, but not limited to:
  - a. Silt fence with wire reinforcement and six (6) feet stake spacing; and
  - b. other measures in excess of minimum state law requirements, as may be determined by the City Engineer to be necessary to protect Pollocks Branch from sedimentation.
- 2. The approved encroachment boundaries are those generally depicted within the Application materials—an area containing approximately 1.01 acres. The critical slope area outside of the approved encroachment boundaries shall be clearly marked in the field, and the approved stormwater management plan and construction plan shall each include a note

requiring such limits of disturbed area to remain as established for the duration of construction and land disturbing activities.

- 3. In addition to state law and local requirements for stabilization of disturbed land areas, final stabilization of the critical slopes areas disturbed shall be permanent measures to include replanting of native tree and shrub species for restabilization of the critical slopes and potential wildlife habitat.
- 4. Prior to commencing any land disturbing activity within the Project site, Landowner shall install a fixed, immoveable barrier to protect root zones of each existing tree, at the drip line, for trees that have been identified within the approved final site plan as trees to be preserved, consistent with City Code Sec. 34-866(a). This root protection barrier shall remain in place until final completion of all construction.



#### CITY OF CHARLOTTESVILLE, VIRGINIA. CITY COUNCIL AGENDA



**Agenda Date**: January 6, 2020

**Action Required**: Resolution

**Presenter:** John Sales, Housing Program Coordinator

**Staff Contacts**: John Sales, Housing Program Coordinator

Brenda Kelley, Redevelopment Manager

Title: Extension of FY 20 Charlottesville Affordable Housing Fund

Allocation to Virginia Supportive Housing for the

development of "The Crossings II"

#### **Background:**

On October 7, 2019, City Council approved funding for Virginia Supportive Housing (VSH) for the development of a fully affordable 80-unit permanent supportive housing community at 405 Avon Street/ 405 Levy Avenue. The housing units will be designated for households earning no more than 50% of the area median income (AMI), with a majority of household incomes below the federal poverty line. Council approved a \$750,000 allocation of the Charlottesville Affordable Housing Fund for the development, with 100 percent of the funds going towards the total development cost.

The City Council placed contingencies in place for VSH to meet before receiving the financial assistance. The following contingencies were put in place by the City Council:

- (1) VSH securing vouchers/funding from CRHA/others to provide rental assistance for occupants of the property by December 31, 2019;
- (2) VSH securing site control or a long-term lease agreement for the project from Charlottesville Redevelopment and Housing Authority (CRHA) by March 15, 2020 or before their submission for Low Income Housing Tax Credits (LIHTC) whichever comes sooner; and
- (3) VSH must also be awarded LIHTC from the Virginia Housing and Development Authority during the 2020 Tax Credit cycle.

#### **Discussion:**

VSH and CRHA continue to work together to discuss the viability of this project. Both parties are aware of the contingencies placed by the City Council on the award of the CAHF funding. At CRHA's December meeting, the CRHA Board of Commissioners, by a majority vote, agreed to continue exploring the viability of the Crossings II project by VSH on the Avon/Levy site. Because of this, staff recommends extending the timeframe to allow the two parties to continue to explore the viability of this project.

#### **Community Engagement:**

Community Engagement continues through CRHA's Board of Commissioners meeting and CRHA Redevelopment Committee Meetings. Prior to the Council's approval the Housing Advisory Committee's Allocations Subcommittee met convened public meetings on August 27 and September 10, 2019 to examine the applications. The HAC Allocations Subcommittee recommended the City Council award \$750,000 to VSH for the Crossings II.

#### **Alignment with City Council Vision and Strategic Plan:**

Approval of this agenda item aligns directly with Strategic Goal 1.3: Increase affordable housing options.

#### **Budgetary Impact:**

No additional funds are being requested, so there is no impact on the budget.

#### **Recommendation**

Staff recommends approving an extension for VSH to get a voucher commitment from CRHA and/or other parties. Staff would recommend making the voucher commitment date the same date as the site control date which is March 15, 2020 or before VSH's deadline for submission for LIHTC, whichever occurs sooner.

#### **Alternatives:**

City Council could decide to not approve an extension for VSH to meet the contingencies in place. If this occurs, staff will reissue the Notice of Funding for this balance of CAHF funds.

#### **Attachments:**

Resolution

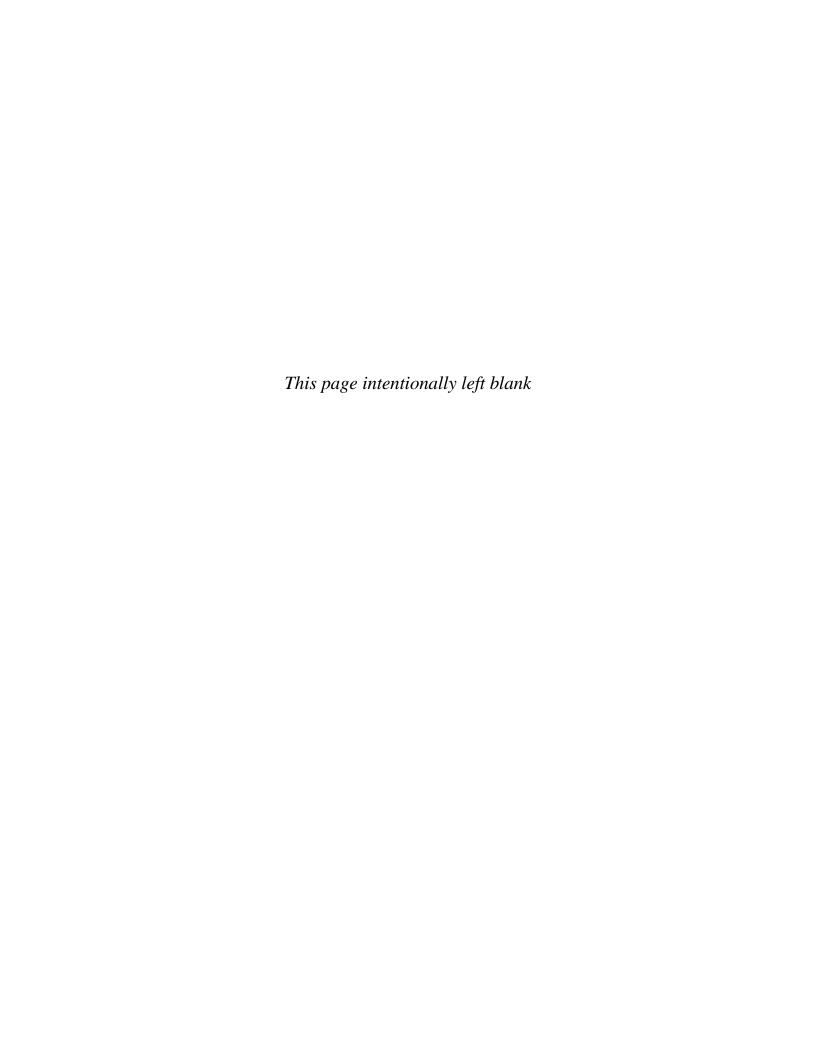
#### RESOLUTION

### Extension of FY 20 Charlottesville Affordable Housing Fund Allocation to Virginia Supportive Housing for the development of the Crossing II

**WHEREAS**, the City of Charlottesville allocated \$750,000 of the Charlottesville Affordable Housing Fund to Virginia Supportive Housing for the purpose of developing a supportive housing community on the Avon/Levy property owned by the Charlottesville Redevelopment and Housing Authority (CRHA) located within the City of Charlottesville; and

**WHEREAS**, between October 7, 2019 and December 31, 2019, Virginia Supportive Housing was required to have a voucher commitment in place from CRHA and/or other voucher administering agencies before receiving any funding.

**NOW, THERFORE, BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia, that the voucher commitment contingency date for the Virginia Supportive Housing project The Crossings II is extended through March 15, 2020 or before VSH's deadline for submission for Low Income Housing Tax Credits, whichever occurs sooner.



#### CITY OF CHARLOTTESVILLE, VIRGINIA CITY COUNCIL AGENDA



Agenda Date: January 6, 2020

Action Required: Approval of Resolution

Presenter: John Blair, City Attorney

Staff Contacts: John Blair, City Attorney

Title: City Council Regular Meeting Schedule for 2020

#### **Background:**

Local municipalities may approve a regular Council meeting schedule for the calendar year in order to establish meeting dates for the year. The proposed schedule includes variances according to holidays.

#### **Discussion:**

Regularly scheduled Council meetings take place on the first and third Mondays of each month at 6:30 p.m. in Council Chambers at City Hall pursuant to Charlottesville City Code Section 2-41. If a regularly scheduled Council meeting falls on a holiday, then the meeting will take place on Tuesday.

Council normally cancels one meeting during the summer months. Last year, Council cancelled its July 15 meeting. The Council will discuss its preference for cancelling one of its summer meetings. If Council decides to cancel a meeting, the schedule will be amended to reflect the cancellation.

The proposed regular Council meeting schedule for 2020 is as follows:

Monday, January 6, 2020 *Tuesday, January 21, 2020*February 3, 2020 *Tuesday, February 18, 2020*August 3, 2020

August 17, 2020

March 2, 2020

March 16, 2020

April 6, 2020

April 20, 2020

Tuesday, September 8, 2020

September 21, 2020

October 5, 2020

October 19, 2020

April 20, 2020 October 19, 2020
May 4, 2020 November 2, 2020
May 18, 2020 November 16, 2020
June 1, 2020 December 7, 2020
June 15, 2020 December 21, 2020

Italics indicate an adjusted date due to a holiday.

#### Alignment with City Council's Vision and Priority Areas:

This aligns with Goal 4 of the strategic plan: Be a well-managed and successful organization.

#### **Attachment:**

Resolution

#### RESOLUTION

#### Approval of City Council Regular Meeting Schedule for 2020

**BE IT RESOLVED** by the Council of the City of Charlottesville, Virginia that the following dates are approved for regularly scheduled Council meetings for 2020:

Monday, January 6, 2020 Tuesday, January 21, 2020

February 3, 2020

Tuesday, February 18, 2020

March 2, 2020

March 16, 2020 April 6, 2020

April 20, 2020

May 4, 2020

May 18, 2020 June 1, 2020

June 15, 2020

Italics indicate an adjusted date due to a holiday.

July 6, 2020

July 20, 2020

August 3, 2020 August 17, 2020

Tuesday, September 8, 2020

September 21, 2020

October 5, 2020

October 19, 2020

November 2, 2020

November 16, 2020

December 7, 2020

December 21, 2020

**BE IT FURTHER RESOLVED** that these dates will be published on the City's calendar at www.charlottesville.org and posted at the Clerk of Council's office; and

**BE IT FURTHER RESOLVED** that should Council desire to amend the schedule during the year, they may do so with a majority vote; should such a change occur, it will be publicized with a City press release, updated on the City's calendar, and posted at the Clerk of Council's office.