

Certificate of Appropriateness  
BAR # HST26-0004  
Historic Downtown Pedestrian Mall  
Downtown ADC District  
Owner/Applicant: City of Charlottesville/Parks & Rec  
Project: Downtown Mall trashcan replacement plan

Mr. Dooms,

The CoA for the above referenced project was approved by the City of Charlottesville Board of Architectural Review on February 18, 2026. The following action was taken:

Ms. Lewis made the following motion:

Having considered the standards set forth within the City Code, including the City's ADC District Design Guidelines [specifically Ch. 6, sect. G], I move to find that the proposed replacement trashcans for the Downtown Mall satisfies the BAR's criteria and are compatible with the Downtown Mall and this ADC district, and that the BAR approves the application as submitted with the following condition:

- That the damaged granite pavers [where tube frames are removed] will be replaced in-kind [and not simply repaired or patched].

The motion was seconded by Mr. Birle and passed 7-0.

In addition to this action, the BAR had the following recommendations, comments and questions for Parks & Rec:

- We encourage a holistic look at recycling containers on the Mall and how they might be located next to the trash containers to get recyclable items collected efficiently.
- Regarding recycling in general: Is recycling done by single stream? The BAR asked since it is not evident that there are dedicated bins for trash versus recycling.
- Where there are two cans side-by-side, would there be one can moving forward?
- Was this can (style, design, material, color) chosen due to an assumption that is what the BAR would require? Are there other design options P&R would like to explore?
- Will the replacement cans be protected from damage without the tube mounts?
- Application of too much salt on the Mall continues to be a concern. In particular, the new cans will be set on a single mount to the Mall floor. Will salt and other agents rust those cans at a faster rate in future, and/or damage the Mall floor?
- Consider a comprehensive Mall management plan to address materials and maintenance for all elements and components, not just trash cans.

February 19, 2026

- Ultimately consistency on the Mall is paramount (see Ch. 6, sects. B and G of the ADC District Design Guidelines.)

For specifics of the discussion, see the Board of Architectural Review's YouTube channel:  
<https://youtu.be/BEqHRgUH1mo>

Per the provisions of City Code, this CoA is valid for 18 months from the date of BAR approval; upon written request and for reasonable cause, the director of NDS or the BAR may extend that period by one year; and this CoA does not, in and of itself, authorize any work or activity that requires a building permit or compliance with other provisions of the City Code.

If you have any questions, please do not hesitate to contact me.

Sincerely,  
Kate



**Kate Richardson**  
**Historic Preservation & Design Planner**  
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**City of Charlottesville  
Board of Architectural Review  
Staff Report  
February 18, 2026**



**Discussion: Certificate of Appropriateness**

Downtown Mall – Pedestrian sections of East & West Main Street

Owner: City of Charlottesville

Applicant: Michael Goddard, Deputy Director, Public Works

Project: Downtown Mall Trashcan Replacement Plan

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**Background**

The Downtown Pedestrian Mall was designed by Lawrence Halprin Associates from 1973-76. The first five blocks of East Main Street were pedestrianized in 1976. In 1980 the mall was extended by two blocks on West Main Street. The west end (at the Omni) was completed in 1985. The east end completed in 2006 with construction of the Transit Center, Freedom of Expression wall, and the Amphitheater.

Wallace, Roberts and Todd, LLC (WRT) prepared a Downtown Mall Schematic Design Report in Spring 2004, revised in May 2005, as part of a coordinated series of projects downtown. The report recognized the success of the 1970's Lawrence Halprin mall design and recommended minimal intervention to repair age-related decline. The report also recommended expanding the perceived width of the mall to include Market and Water Streets, with pedestrian connections to other neighborhoods via West Main, Second, and Fourth Streets.

**Prior BAR Reviews** (For brevity, a complete summary has been omitted.)

May 20, 2025 – BAR approved with conditions, repairs to vehicular crossings at 4<sup>th</sup> Street East and 2<sup>nd</sup> Street West.

November 18, 2008 – BAR approved paving design for vehicular crossings at 4th Street East and 2nd Street West.

**Application**

- Applicant submittal: *Petoskey Litter Receptacles Product Data Sheet and Product Drawing*, submitted February 2, 2026, 2 pages.

CoA request for proposed litter receptacles to be installed on the Downtown Mall. Existing cans, which are not original to the Mall, are no longer available. The currently used cans did not replicate the original cans designed by Lawrence Halprin & Associates for the initial phase of the Mall, in fact, they are entirely different. Therefore, the only reason for selecting a type/style that is similar to the current trash cans is for continuity of design, and not to reflect on or represent an original element. No immediate replacements are planned; however, this review is necessary to establish the new type that will be used moving forward, when necessary. (See the Appendix for staff correspondence with the applicant.)

**Discussion and Recommendation**

Staff recommends approval of the requested CoA with the condition that damaged granite pavers (where tube frames are removed) will be replaced in-kind.

## **Suggested Motion**

*Approval:* Having considered the standards set forth within the City Code, including the ADC District Design Guidelines, I move to find the proposed replacement trash cans on the Downtown Mall satisfy the BAR’s criteria and are compatible with the Downtown Mall and this ADC District, and that the BAR approves the application [as submitted].

Or, [as submitted with the following conditions: ...].

*Denial:* Having considered the standards set forth within the City Code, including the ADC District Design Guidelines, I move to find the proposed replacement trash cans on the Downtown Mall do not satisfy the BAR’s criteria and are not compatible with the Downtown Mall and this ADC District, and that for the following reasons the BAR denies the application as submitted: ...

## **Criteria, Standards and Guidelines**

Note re: BAR authority: Per Code, the BAR is charged only with the authority to approve or deny a design review CoA, following an evaluation applying the criteria under Code Sec. 34-5.2.7. *Major Historic Review*. The BAR does not evaluate a proposed use. Additionally, per Code Sec. 34-5.2.7.E.2., the issuance of a CoA “cannot, in and of itself, authorize any construction, reconstruction, alteration, repair, demolition, or other improvements or activities requiring a building permit. Where a building permit is required, no activity authorized by a [CoA] is lawful unless conducted in accordance with the required building permit and all applicable building code requirements.”

### **Review Criteria Generally**

Per Chapter 34, Div. 5.2.7. C.2:

- a. In considering a particular application the BAR will approve the application unless it finds:
  - i. That the proposal does not meet specific standards set forth within this Section or applicable provisions of the City’s design guidelines; and
  - ii. The proposal is incompatible with the historic, cultural or architectural character of the district in which the property is located or the IPP that is the subject of the application.
- b. The BAR will approve, approve with conditions, or deny applications for Certificates of Appropriateness in accordance with the provisions of this Section.
- c. The BAR, or City Council on appeal, may require conditions of approval as are necessary or desirable to ensure that any new construction or addition is compatible with the scale and character of the Architecture Design Control District, Individually Protected Property, or Historic Conservation District. Prior to attaching conditions to an approval, due consideration will be given to the cost of compliance with the proposed conditions as well as the goals of the Comprehensive Plan. Conditions may require a reduction in height or massing, consistent with the City’s design guidelines and subject to the following limitations: [not germane to this request.]

### **Standards for Review and Decision**

Per Chapter 34, Div. 5.2.7. D.1:

- a. Review of the proposed construction, reconstruction, alteration or restoration of a building or structure is limited to exterior architectural features, including signs, and the following features and factors:

- i. Whether the material, texture, color, height, scale, mass, and placement of the proposed addition, modification or construction are visually and architecturally compatible with the site and the applicable District;
- ii. The harmony of the proposed change in terms of overall proportion and the size and placement of entrances, windows, awnings, exterior stairs, and signs;
- iii. The Secretary of the Interior Standards for Rehabilitation set forth within the Code of Federal Regulations (36 C.F.R. §67.7(b)), as may be relevant;
- iv. The effect of the proposed change on the adjacent building or structures;
- v. The impact of the proposed change on other protected features on the property, such as gardens, landscaping, fences, walls, and walks;
- vi. Whether the proposed method of construction, renovation, or restoration could have an adverse impact on the structure or site, or adjacent buildings or structures;
- vii. When reviewing any proposed sign as part of an application under consideration, the standards set forth within Div. 4.11. Signs will be applied; and
- viii. Any applicable provisions of the City’s design guidelines.

**Pertinent Design Review Guidelines for Public Design and Improvements**

[Chapter 6 Public Improvements](#)

**B. Plazas, Parks & Open Spaces**

1. Maintain existing spaces and important site features for continued public use consistent with the original design intent.  
[...]
5. Exterior furniture and site accessories should be compatible with the overall character of the park or open space.

**Appendix**

Existing



Proposed



Simulation of replacement



Existing



Proposed

From: Dooms, Clifton Sent: Monday, February 2, 2026 12:09 PM

#### Context

A representative from the manufacturer, Landscape Forms, has confirmed that the existing trash receptacles—identified as the Petoskey Litter Tube Support units (attached)—are no longer being produced and were officially discontinued on December 5, 2025.

Prior to this discontinuation, all static assets on the Downtown Mall were inventoried and assessed for condition. That assessment identified seven (7) trash receptacles requiring immediate replacement, with additional units requiring servicing or lower mounting covers. Due to funding availability and procurement timelines, six (6) replacement receptacles matching the existing installations, along with 25+ base covers, were ordered at a cost of approximately \$19,500. These units have since been installed.

Following installation, a subsequent assessment identified additional receptacles that will require replacement in the near future. Upon contacting the manufacturer again, I was informed of the product discontinuation and provided with a recommended replacement unit, the Petoskey Litter – No Tube Support model (also attached).

#### Details and Comparisons

- The current unit and the recommended replacement are very similar in appearance, with the primary difference being the absence of tubular supports on the replacement unit.
- Unit dimensions are comparable:
  - Current unit: 47” H × 23.75” D × 27” W
  - Recommended unit: 42” H × 20.5” D (width not provided in the specification sheet)
- Replacement units will be ordered in the same finish, Gloss Black.
- Replacement units will be mounted in the existing locations with no changes to servicing procedures.
- The current units require clearance to allow for emptying, whereas the recommended units utilize a hinged lid, eliminating impacts to pedestrian circulation.
- The perforated patterns of the new unit match the preexisting unit
- The trash receptacle openings are an exact match
- The trash receptacles referenced are not historic features and are not original to Halprin’s design.

#### Request

Based on the context provided, we are seeking approval to move forward with ordering the manufacturer-recommended replacement units and to begin phasing out the current trash receptacles. This phase-out would occur over time rather than through immediate removal or replacement. This approach will allow for an orderly transition while maintaining operational continuity and minimizing visual impact.

Hyperlink for the recommended unit- [Petoskey Litter - Landscape Forms](#)

From: Doods, Clifton Sent: Friday, February 13, 2026 8:26 AM

Jeff, The preexisting trash receptacle and its tubing would be completely removed. In its place, the newer surface mounted receptacle would be mounted or anchored down. No tubing would remain.

History has shown that there were no repairs conducted once removed. 90% of the receptacles are mounted in the granite bandings on the Mall (the rest in either concrete or pavers themselves). Back to the history, there is current evidence where receptacles have been replaced due to damage or simple corrective alignment with their old placement apparent from the drill holes or ground off hardware. If this practice is an issue (assuming it is). Granite, concrete, or pavers that once held the receptacles would require replacement. With that said, we just awarded a contract for paver/ granite repair on the Mall. When the time comes to phase the older receptacles out, a repair can be made as we have the specs on the stone/ materials and the means to get it complete.

## Product Data Sheet



Like the prized coral fossil stone that shares its names, Petoskey is pleasing to the eye and solid as a rock. The Petoskey Litter receptacle is engineered for active commercial and institutional spaces and has become a favorite for courtyards, city parks, university campuses, open air retail malls, and transportation hubs.

### Litter Receptacles

- Formed of 11-gauge steel.
- Receptacles with hinged lid features a standard freestanding/surface mount base.
- Recycling receptacles are available in 5" opening, 3"h x 11 newspaper slot opening, or standard side opening.
- Recycling receptacles come with 10"x10" signs. Select standard wording from options available on [landscapeforms.com](https://landscapeforms.com). (Custom wording is available for an upcharge)
- Custom fit 30-gallon polyethylene liner supplied with both litter receptacle styles.

### Metal Finishes

- Metal parts are finished with Landscape Forms' exclusive Panguard II® polyester powdercoat, a hard yet flexible finishing process that resists rusting, chipping, peeling and fading.

### To Specify

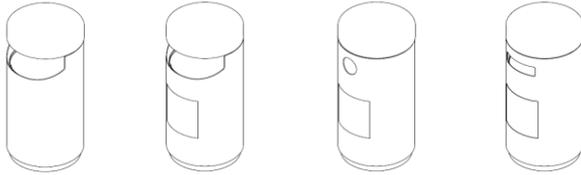
- Litter Receptacle: Select Petoskey receptacle, choose top or side opening, and select powdercoat color.
- For Recycling Receptacle: Select opening style, powdercoat color, and signage.

*Designed by Beckett and Raeder, Inc. and Arno Yurk, AIA, IDSA.*

[Click here](#) for patent information related to this product.

	Style	Depth	Width	Height	Product Weight
	litter receptacle, hinged lid	20.5"	n/a	42"	112 lb
	recycling receptacle, w/ signage	20.5"	n/a	42"	112 lb

Visit [landscapeforms.com](https://landscapeforms.com) for more information. Specifications are subject to change without notice. Landscape Forms supports the Landscape Architecture Foundation at the Second Century level.  
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Hinged lid receptacle

**Tools Required**

- Safety glasses
- Surface mounting hinged-lid receptacle:
- (2) non-corrosive anchors, maximum 3/8" diameter (not included)

**PROCEDURE FOR INSTALLATION:**

**FOR HINGED LID FREESTANDING LITTER RECEPTACLE:**

Unit ships fully assembled and can be set in place.

**FOR SURFACE MOUNT LITTER RECEPTACLE:**

**NOTE:** It is not recommended to locate holes for anchoring until unit is on site.

1. Place the unit in the desired position. Lift lid and remove liner.
2. Mark anchor locations through the holes in the anchor plates.
3. Move the unit to allow access for drilling holes.
4. Drill holes at marked locations according to anchor manufacturer's specification.
5. Complete the anchor installation according to the anchor manufacturer's instructions.

**TO OPEN UNIT:**

*Hinged lid:* See Fig. 1. A plastic putty knife with a minimum 3-1/2" blade may be also be used to push down on the lever by sliding it in the gap between the lid and the body near the hinge.

**ASSEMBLE WITH CARE!** Pangard II® Polyester Powdercoat is a strong, long-lasting finish. To protect this finish during assembly, place unwrapped powdercoated parts on packaging foam or other non-marring surface. Do not place or slide powdercoated parts on concrete or other hard or textured surface – this will damage the finish causing rust to occur. Use touch-up paint on any gouges in the finish caused by assembly tools.

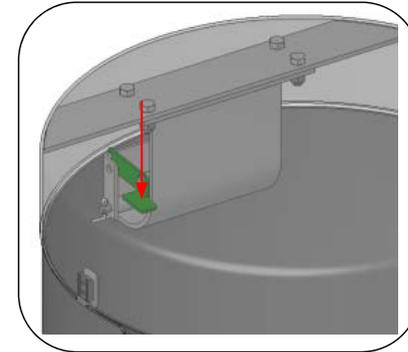


Fig. 1 – Hinged lid latch

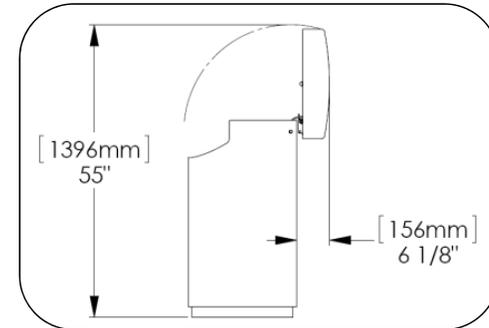


Fig. 2 – Hinged lid clearances

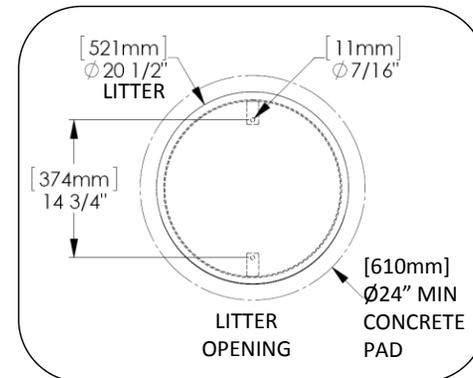


Fig. 3 - Hinged lid receptacle anchor tabs